Narrative Information—DA 400

Division of the Budget
State of Kansas

Agency 700 Board of Veterinary Examiners
Program General Operations

September 15, 2026

Adam Proffitt
Director
Division of the Budget
Docking Office Building
915 SW Harrison, Suite 310
Topeka, Kansas 66612

Dear Mr. Proffitt:

As Executive Director of the Kansas Board of Veterinary Examiners, I hereby submit for your consideration the Agency DA 400 Narrative Information including Agency Overview of Expenditures, and the Agency DA 405 Explanation of Receipt Estimates to accompany the Agency budget submitted on the IBARS system. The budget has been prepared in accordance with the instructions transmitted to us. To the best of my knowledge, understanding, and belief, the information and explanations included in this budget request are correct and complete.

Please let us know if we are able to provide any additional information that you may require.

Sincerely,

Mark R. Olson, D.V.M., Executive Director

Narrative Information—DA 400

Division of the Budget

State of Kansas

Agency 700 Board of Veterinary Examiners

Program General Operations

State of Kansas Board of Veterinary Examiners

Statutory History

The Board of Veterinary Medical Examiners, established in 1907, carries out the provisions of the Veterinary Practice Act (KSA 47-815 et seq.). The 1980 Legislature amended KSA 47-815 to 47-838 to establish a State Board of Veterinary Examiners. The 1993 Legislature amended the Veterinary Practice Act to require registrations of veterinary technicians and clinics (premises). They also increased the Board membership from five to seven members and gave the Board the authority to levy civil fines.

Agency Mission

-To protect and promote the public health, safety, and welfare through the enforcement of the Veterinary Practice Act; to promulgate rules and regulations necessary to implement the Act.

-To establish a minimum for professional conduct in the practice of veterinary medicine in Kansas; to assure the public consumer, that in the state of Kansas, licensed veterinarians and registered veterinary technicians possess the proper qualifications and moral character needed for the practice of their professions.

-To establish and maintain that licensed veterinarians and registered veterinary technicians maintain the abilities, skills, and ethics needed for the practice of their profession, through continuing education.

-To establish and maintain registration of all veterinary premises; to assure the public that the minimum standards for sanitary conditions and the physical plant are being met and maintained. The agency function shall be enforcing rules and regulations that are neither obtrusive to the business nor unnecessary for public health, safety, and welfare.

-To protect the public from substandard practice of veterinary medicine; all complaints concerning any licensed or unlicensed practice of veterinary medicine will be investigated.

Narrative Information—DA 400

Division of the Budget

State of Kansas

Agency 700 Board of Veterinary Examiners

Program General Operations

Agency Philosophy

To approach our activities with a deep sense of purpose and responsibility; to conduct ourselves in accordance with the highest standards of ethics, accountability, efficiency and openness; to provide the public and veterinary profession alike a balanced and sensible approach to regulation.

Programs Established to Assist with Agency Mission

General Operations of the Agency

Goals

The Kansas Board of Veterinary Examiners has the following goals:

1) To assure the public consumer that each licensed veterinarian and each registered veterinary technician is qualified, properly trained, and performing in accordance with the Kansas Veterinary Practice Act.

2) To assure that all Kansas veterinary premises meet or exceed minimum premise standard to assure adequate facilities for providing veterinary services to the public in a sanitary and safe manner

3) To assure that licensees practice in a manner that prevents and controls animal diseases communicable to humans.

4) To assure that licensees practice in a manner that protects the safety of animal products entering the public food chain.

5) To protect the public welfare against negligent and fraudulent practices, including unlicensed practice.

6) To respond efficiently and effectively in the investigation of all allegations of violations reported to the agency.

Narrative Information—DA 400

Division of the Budget

State of Kansas

Agency 700 Board of Veterinary Examiners

Program General Operations

Programs

Under its General Operations program, the Kansas Board of Veterinary Examiners plans to develop its program inventory with the following programs:

1) Licensure, registration, and renewals
2) Premise inspections
3) Investigations, adjudications, enforcements, compliance monitoring

FY 2026:
Completed applications for licensure are forwarded for Board review and approval within 1 to 3 business days. Approved applications are issued within 1 to 3 business days. The KBVE online renewal portal was very successful in FY'26. 86% of licensed veterinarians used the online portal to renew, while 83% of registered veterinary technicians renewed online in FY'26. This compares to 69% of licensed veterinarians renewing online in the preceding year, and 80% of registered veterinary technicians renewing online in FY'25. Premise renewals online were 83% of the total premises for FY'26 which compares to 61% in FY'25.

Premise inspections for FY'26 were 45% of the total 670 premises registered. Deficiencies were at 1.00%. During FY'26, all premise inspections were done in person that were brick and mortar premised veterinary facilities. All the mobile/ambulatory premises continue to be inspected virtually, and the total number inspected for FY'26 was 107. There was an increase in new mobile/ambulatory premises of 36 in FY'26.

All submitted complaints are acknowledged within 1-3 business days. One hundred percent of complaints are presented to our investigator within 1-3 days of receipt for review and to begin the investigation process. The investigation is performed and 80-90% of all complaints reach the probable cause committee between 60 and 90 days from the time the complaint reaches the board office. The variance depends on the magnitude and difficulty of the complaint, the availability of witness's schedules to be interviewed, and for the completed investigation information packets to be sent to the probable cause committee members to review the information compiled in the investigation of the complaint.

Narrative Information—DA 400

Division of the Budget
State of Kansas

Agency 700 Board of Veterinary Examiners
Program General Operations

OBJECTIVES

Goal #1: To assure the public consumer that each licensed veterinarian and each registered veterinary technician is qualified, properly trained, and performing in accordance with the Kansas Veterinary Practice Act

Objective 1.1: To determine that all license and registration applicants meet all requirements prior to issuing a license or registration, including knowledge of the Kansas Veterinary Practice Act.

Strategies 1.1.1: Verify successful completion of the National Exam by applicants who receive a veterinary license
Outcome Measures: 1.1.1.1: Percent of applicants who successfully complete National Exam

FY '25 Actual	FY '26 Actual	FY '27 Estimate	FY'28 Estimate	FY'29 Estimate
100%	100%	100%	100%	100%

Output Measures: 1.1.1.1.1: Number of applicants verified to have successfully completed National exams

FY '25 Actual	FY '26 Actual	FY '27 Estimate	FY'28 Estimate	FY'29 Estimate
181	180	180	185	190

Strategies 1.1.2: Administer the state Jurisprudence Examination to all licensee applicants

Outcome Measure 1.1.2.1: Percent of applicants who successfully complete Jurisprudence Exam.

FY '25 Actual	FY '26 Actual	FY '27 Estimate	FY'28 Estimate	FY'29 Estimate
100%	100%	100%	100%	100%

Narrative Information—DA 400

Division of the Budget
State of Kansas

Agency 700 Board of Veterinary Examiners
Program General Operations

Output Measures: 1.1.2.1: Number of applicants verified to have successfully completed Jurisprudence exams

FY 2025 Actual	FY 2026 Actual	FY 2027 Estimate	FY 2028 Estimate	FY 2029 Estimate
255	255	260	265	270

Strategies 1.1.3: Verify successful completion of the Veterinary Technician National Exam by all applicants that become registered

Outcome Measure 1.1.3.1: Percent of applicants who successfully complete Veterinary Technician National Exam

FY 2025 Actual	FY 2026 Actual	FY 2027 Estimate	FY 2028 Estimate	FY 2029 Estimate
100%	100%	100%	100%	100%

Outcome Measure 1.1.3.1.1: Number of exams administered

FY 2025 Actual	FY 2026 Actual	FY 2027 Estimate	FY 2028 Estimate	FY 2029 Estimate
74	75	75	80	85

Action Plan:
1) Develop Policy and Procedure for administering all tests.
2) Develop Policy and Procedure for verifying test scores
3) Make public and profession aware of rules and regulations
4) Implementation of Policy and Procedures
5) Develop an evaluation process.

Narrative Information—DA 400

Division of the Budget
State of Kansas

Agency 700 Board of Veterinary Examiners
Program General Operations

Goal #2: To assure that all Kansas veterinary premises meet or exceed minimum premise standard to assure adequate facilities for providing veterinary services to the public in a sanitary and safe manner

Objective 2.1: To have all Kansas veterinary premises in compliance with minimum standards regulations and registered with the Board.

Strategies 2.1.1: To enforce the Minimum Regulations as they have been adopted by the Board, through an initial application and inspection process

Outcome Measures: 2.1.1.1: Reduce the percent of premises that are not registered

FY 2025 Actual	FY 2026 Actual	FY 2027 Estimate	FY 2028 Estimate	FY 2029 Estimate
2%	2%	2%	2%	2%

Output Measures: 2.1.1.1.1: Number of non-registered brick and mortar premises that became registered

FY 2025 Actual	FY 2026 Actual	FY 2027 Estimate	FY 2028 Estimate	FY 2029 Estimate
26	28	3	3	3

Outcome Measures: 2.1.1.1.1: Number of mobile veterinary premises that became registered

FY 2025 Actual	FY 2026 Actual	FY 2027 Estimate	FY 2028 Estimate	FY 2029 Estimate
32	36	10	10	10

Output Measure 2.1.1.2.1: The number of non-complying premises that are brought into compliance

FY 2025 Actual	FY 2026 Actual	FY 2027 Estimate	FY 2028 Estimate	FY 2029 Estimate
3	3	6	6	6

Strategies 2.1.2: To register all "new" premises

Outcome Measures: 2.1.2.1: Percent of new premises registered

FY 2025 Actual	FY 2026 Actual	FY 2027 Estimate	FY 2028 Estimate	FY 2029 Estimate
100%	100%	100%	100%	100%

Output Measures: 2.1.2.1.1: Number of new premises registered

FY 2025 Actual	FY 2026 Actual	FY 2027 Estimate	FY 2028 Estimate	FY 2029 Estimate
58	64	25	25	25

Strategies 2.1.3: To register all premises that change ownership

Outcome Measures 2.1.3.1: Percent of all premises that have a change of ownership that are issued new Registrations

FY 2025 Actual	FY 2026 Actual	FY 2027 Estimate	FY 2028 Estimate	FY 2029 Estimate
100%	100%	100%	100%	100%

Narrative Information—DA 400

Division of the Budget
State of Kansas

Agency 700 Board of Veterinary Examiners
Program General Operations

Output Measures2.1.3.1: Number of premises that have a change of ownership that are issued new Registrations

FY '25 Current	FY '26 Actual	FY '27 Estimate	FY'28 Estimate	FY'29 Estimate
22	10	20	20	20

Action Plan - Goal #2:

1) Develop additional Rules and Regulations for Board approval
2) Develop Policies and Procedures to implement the regulations and approved by the Board
3) Make public and profession aware of rules and regulations
4) Implementation of Policies and Procedures
5) Develop an evaluation process.

Narrative Information—DA 400

Division of the Budget
State of Kansas

Agency 700 Board of Veterinary Examiners
Program General Operations

Goal #3: To assure that licensees practice in a manner that prevents and controls animal diseases communicable to humans, such as rabies

Objective 3.1: To control animal diseases communicable to humans

Strategies 3.1.1: To investigate and take appropriate action on all allegations of violations of the Practice Act relating to diseases communicable to humans

Outcome Measures: 3.1.1.1: Percent of alleged violations relating to diseases communicable to humans investigated.

FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
Actual	Actual	Estimate	Estimate	Estimate
100%	100%	100%	100%	100%

Output Measures 3.1.1.1.1: Number of allegations of violations relating to diseases communicable to humans investigated

FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
Actual	Actual	Estimate	Estimate	Estimate
1	1	2	2	2

Action Plan- Goal 3: 1) Develop Rules & Regulations for the practice of veterinarian medicine relating to disease communicable to humans
2) Submitted Rules and Regulations to the Board for adoption
3) Develop Policies and Procedures for implementing the Rules and Regulations
4) Inform public and profession of new rules and regulations
5) Implement the Policies and Procedures
6) Develop an evaluation process.

Narrative Information—DA 400

Division of the Budget
State of Kansas

Agency 700 Board of Veterinary Examiners
Program General Operations

Goal #4: Licensees practice in a manner that protects the safety of animal products entering the food chain

Objective 4.1: To assure safety of animal products entering the food chain

Strategies 4.1.1: To investigate and take appropriate action on all allegations of a licensee's or registrant's misuse of drugs according to Federal or State laws

Outcome Measures: 4.1.1.1: Percent of allegations of violations investigated

FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
Actual	Actual	Estimate	Estimate	Estimate
100%	100%	100%	100%	100%

Output Measures 4.1.1.1.1: Number of allegations of violations investigated

FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
Actual	Actual	Estimate	Estimate	Estimate
0	0	1	1	1

Strategies 4.1.2: To investigate and take appropriate action on all allegations of a licensee's violation of accreditation regulations for certificates of veterinary inspection.

Outcome Measures 4.1.2.1: Percent of allegations of violation investigated

FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
Actual	Actuals	Estimate	Estimate	Estimate
100%	100%	100%	100%	100%

Narrative Information—DA 400

Division of the Budget
State of Kansas

Agency 700 Board of Veterinary Examiners
Program General Operations

Output Measures 4.1.2.1.1: Number of allegations of violation investigated

FY 2025 Actual	FY 2026 Actual	FY 2027 Estimate	FY 2028 Estimate	FY 2029 Estimate
0	2	2	2	2

Actions Plan- Goal 4:

1) Develop Rules and Regulations for Board approval.
2) Develop Policies and Procedures for implementing the Rules and Regulations
3) Inform public and profession of new rules and regulations
4) Implement the Policies and Procedures
5) Develop an evaluation process.

Narrative Information—DA 400

Division of the Budget
State of Kansas

Agency 700 Board of Veterinary Examiners
Program General Operations

Goal #5: To protect the public welfare against negligent and fraudulent practices, including unlicensed practice.

Objective 5.1: To prevent negligent and fraudulent veterinary practices

Strategies 5.1.1: To investigate all allegations of alleged negligent veterinary practices

Outcome Measures: 5.1.1.1: Percent of alleged complaints of negligence investigated

FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
Actual	Actual	Estimate	Estimate	Estimate
100%	100%	100%	100%	100%

Output Measures: 5.1.1.1.1: Actual number of verified instances of negligence and/or fraudulent veterinary practices

FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
Actual	Actual	Estimate	Estimate	Estimate
9	11	6	6	6

Strategies 5.1.2: To investigate all allegations of a licensed veterinarian's impairment

Outcome Measures: 5.1.2.1: Percent of alleged veterinarians' impairment investigated

FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
Actual	Actual	Estimate	Estimate	Estimate
100%	100%	100%	100%	100%

Narrative Information—DA 400

Division of the Budget

State of Kansas

Agency 700 Board of Veterinary Examiners

Program General Operations

Output Measures 5.1.2.1.1: Actual number of veterinarians assessed to have impairment

FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
Actual	Actual	Estimate	Estimate	Estimate
2	2	2	2	2

Actions Plan- Goal 5:

1) Develop Rules and Regulations for Board approval.
2) Develop Policies and Procedures for implementing the Rules and Regulations
3) Inform public and profession of new rules and regulations and consequences of non compliance
4) Implement the Policies and Procedures
5) Develop an evaluation process.

Narrative Information—DA 400

Division of the Budget — Agency 700 Board of Veterinary Examiners

State of Kansas — Program General Operations

Goal #6: To respond efficiently and effectively in the investigation of all allegations of violations reported to the agency

Objective 6.1: To investigate and take appropriate action on all allegations of a licensee's or registrant's violations of the Standards of Practice Regulations

Strategies 6.1.1: Development of policies and procedures for doing complaint investigations in a timely and efficient manner

Outcome Measures: 6.1.1.1: Percentage of alleged complaints filed that were received and investigated

FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
Actual	Actual	Estimate	Estimate	Estimate
100%	100%	100%	100%	100%

Output Measures 6.1.1.1.1: Number of alleged complaints that were received and investigated

FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
Actual	Actual	Estimate	Estimate	Estimate
84	79	80	80	80

Narrative Information—DA 400

Division of the Budget
State of Kansas

Agency 700 Board of Veterinary Examiners
Program General Operations

Objective 6.2: To investigate and take appropriate action on all allegations of a licensee's or registrant's violations of the Standards of Practice Regulations

Strategies 6.2.1: Development of Standards of Practice, Rules and Regulation for approval by the Board

Outcome Measures: 6.2.1.1: Percent of Rules and Regulations approved by the Board.

FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
Actual	Actual	Estimate	Estimate	Estimate
100%	100%	100%	100%	100%

Output Measures 6.2.1.1.1: Number of Rules and Regulations actually approved

FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
Actual	Actual	Estimate	Estimate	Estimate
0	0	6	6	6

Actions Plan - Goal 6:

1) Write Rules and Regulations for Board approval.
2) Write Policies and Procedures for implementing the Rules and Regulations
3) Inform public and profession of the rules and regulations
4) Implement the Policies and Procedures
5) Develop an evaluation process.

Narrative Information—DA 400

Division of the Budget

State of Kansas

Agency 700 Board of Veterinary Examiners

Program General Operations

AGENCY OVERVIEW OF EXPENDITURES

FY 2027, FY 2028, and FY 2029 AGENCY EXPENDITURES

The agency expenditures will increase slightly over FY 2026 expenditures due to the increase in salary and wages approved by the Governor and the Kansas legislature and the increased costs due to inflation.

Object code 100: Salaries and Wages
The 3.8 FTE positions include an Administrative Specialist, Inspector, Investigator, and Executive Director.

FY 2027: $331,070
FY 2028: $350,187
FY 2029: $339,825

Object Codes 200: Contractual Services
Expenditures in contractual services include the agency contract for legal services and representation and the Department of Administration's contract for Human Resources. Other contractual services include a contract with the Office of Information Technology Services (OITS) for computers and information technological services and support, and the APB System Support (SMART) through the Department of Administration. Communication expenses include a significant amount of postage as all licensees receive mailed renewal letters if they have not renewed online. Office rent and travel expenses for the inspector and investigator are also included. Our inspector and investigator, now living in a more virtual communication environment, have seen an increase in the usage of cell phones, both in telephone calls to arrange and schedule virtual inspections and in contacting licensee's, registrants and complainants for scheduling interviews in the investigation process.

FY 2027: $83,650
FY 2028: $84,650
FY 2029: $85,650

Object Codes 300: Commodities

This category is primarily for consumables such as stationery and office supplies. Fuel is a necessary expense for our inspector and investigator to do field work. Our inspector can travel safely and more productively, and our investigator is able to do more of the complaint work remotely but still travels when it is prudent for public protection. Remote virtual inspections and investigations have greatly increased efficiency for the agency.

FY 2027: $5,700
FY 2028: $6,000
FY 2029: $7,500

Object Codes 400: Capital Outlay

This category is primarily used for information technological upgrades.

FY 2027: $1,104
FY 2028: $1,200
FY 2029: $1,400

Narrative Information—DA 400

Division of the Budget
State of Kansas

Agency 700 Board of Veterinary Examiners
Program General Operations

Board Members FY 2026

Elizabeth Covington, DVM, President	Current Term through 06/30/2027
Randall A. Norton, Vice-President	Current Term through 06/30/2027
John Sturgeon, (non-veterinarian)	Current Term through 06/30/2027
Amy Ekerberg, DVM	Current Term through 06/30/2030
M. Leann Flowers, DVM	Current Term through 06/30/2027
Stacy A. Rogers, DVM	Current Term through 06/30/2027
Sue Nelson, DVM	Current Term through 06/30/2028

It would be a tremendous disservice to the makeup of appointees to the Kansas Board of Veterinary Examiners and its goals, to replace more than 30% of the members during one year. Under the KBVE Strategic Plan, the Board should represent Kansas licensee demographics and expertise. The veterinarian appointees should have a minimum of 5 years of veterinary practice experience. The Board should have a minimum of 2 seats with mixed animal experience (one with food animal emphasis), a minimum of two seats with companion animal experience (one with equine emphasis), and a minimum of two male and two female members. The non-veterinarian member should have a minimum of 5 years business experience working with the public in the state of Kansas.