

## Narrative Information – DA 400

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Agency-wide Overview

### AGENCY MISSION:

#### **SERVICE ~ COURTESY ~ PROTECTION**

The Kansas Highway Patrol is devoted to improving quality of life through spirited and dedicated *SERVICE*. We pledge to be responsive to concerns of citizens and public safety partners. We will do this by providing professional law enforcement services and share resources in the most effective and efficient manner possible.

We believe in treating all persons with *COURTESY* and respect. The preservation of individual dignity and constitutional rights is paramount in performing duties. Protecting the rights of co-workers, and providing a safe, secure working environment are of equal importance.

We are committed to providing *PROTECTION* of life and property through active law enforcement of traffic, criminal, and other laws of the State of Kansas, and by supporting homeland security initiatives. We recognize our responsibility to uphold and enforce this authority in a competent, fair, and honest manner.

### PROGRAMS ESTABLISHED TO ASSIST WITH AGENCY MISSION:

On July 1, 2017, with the implementation of the performance-based budgeting system, the following coding structure by Program was established. Codes used in prior years are identified in parenthesis.

The Programs are identified under two subsections, 00-Highway Patrol and 01000 – Administration Summary:

#### **01000 – Administration Summary**

01030 – Administration

01030 (01350) – Information Technology

01050 – Operations Support

58700 (01050) – Aircraft Operations

58800 (01050) – Fleet

58900 – Vehicle Identification Number Inspection

59000 – Motorist Assistance

#### **00-Highway Patrol**

59100 – Capitol Police

59200 – Homeland Security

59300 – Motor Carrier Inspection

59400 – Turnpike Patrol

### STATUTORY HISTORY

The Kansas Highway Patrol is established and authorized in K.S.A. 74-2113. The principal function of the Patrol is the "enforcement of traffic and other laws of the State relating to highways, vehicles and drivers of vehicles." In 1949, the agency was assigned responsibility of examination and licensing of drivers. This responsibility was redirected to the Department of Revenue in 1963. In 1972, the Superintendent was directed to perform limited security duties for public officials (K.S.A. 74-2105).

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### **STATUTORY HISTORY cont'd.**

The Capitol Area Security Patrol was established within the Department of Administrative Services in 1955 with the enactment of K.S.A. 75-4503. The 1976 Legislature enacted K.S.A. 75-4503a, which transferred the Capitol Area Security Patrol to the Kansas Highway Patrol, under the supervision of the Superintendent. Effective July 1, 1995, Capitol Police officers were granted full police powers. Prior to this date, they had limited police powers on or about state owned or leased property within Shawnee County. *Ch. 107, 2006 Session Laws of Kansas* changed the name from Capitol Area Security Patrol to Capitol Police.

K.S.A. 74-2108(b) provides for the Superintendent and members of the Kansas Highway Patrol to execute and enforce the laws of this state relating to public and private motor carriers of passengers or property. Eligibility for the federal grant requires the State to adopt and assume responsibility for enforcing the Federal Motor Carrier Safety Regulations (FMCSR) (49CFR Parts 39 thru 399).

The 1955 Legislature enacted K.S.A. 68-2025 et. seq. creating the Kansas Highway Patrol Turnpike Patrol. All direct costs are borne by the Kansas Turnpike Authority.

K.S.A. 66-1318 provides that the Motor Carrier Inspection Program shall maintain motor carrier inspection stations. In addition, Motor Carrier Inspection personnel are responsible for the enforcement of certain laws referenced in K.S.A. 66-1318.

### **AGENCY-WIDE OVERVIEW:**

#### **FINANCIAL PERSPECTIVE SUMMARY (Historical):**

The Kansas Highway Patrol (KHP) received its primary source of funding from the State General Fund (SGF), prior to FY 2013. Effective July 1, 2013, the agency's primary source of funding is received from the State Highway Fund (KHP Operations Fund). Since FY 2009, economic and social conditions have the ability to significantly impact the KHP. Because the agency's mission is public service, in FY2025 personnel costs will comprise over 68.8 % of the agency's overall budget and 87.58% of the appropriated operating budget (2034). Thus, reductions have a direct impact on the agency's ability to provide critical public safety services. Historically, base budget depletion had required: (1) elimination of Trooper Recruit classes (the only mechanism to fill vacant Trooper positions); (2) elimination of pay for all holidays worked, requiring compensatory time be provided and resulting in a further reduction in road patrols; (3) a moratorium on all but emergency uniform orders; (4) a suspension on the replacement of vital information technology equipment; (5) the closure of the Caney scale house facility; (6) indefinite postponement of capital improvement projects at the KHP Training Academy; (7) extension of vehicle mileage thresholds for maintenance and the elimination of most vehicle body damage repairs; (8) elimination of most out-of-state travel; (9) holding positions vacant, resulting in a greater workload for existing employees; and (10) reductions in overtime to only those situations in which Troopers must continue working, such as accidents, DUI arrests, interdiction activities, natural disaster, and other unavoidable public safety conditions.

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### **AGENCY-WIDE OVERVIEW cont'd.**

#### **FINANCIAL PERSPECTIVE SUMMARY continued:**

The KHP Staffing and Training Fund is a fee fund which was established in FY 2017 to assist with increasing trooper staffing levels, training both recruit and tenured staff, retaining personnel through the CPP, providing equipment to new recruits, as well as to continue to pay holiday and overtime pay instead of requiring compensatory time be provided. A \$2.00 surcharge on each motor vehicle registration sold in the state is transferred to this fund.

The KHP has been diligently proactive in its management of the impact of the current economy in order to preserve public safety services by making reduction choices that avoid the furlough or layoff of employees or the “parking” of Trooper vehicles. However, additional mid-year reductions or substantial increases in goods/services, should they occur, would threaten the agency’s ability to avoid employee cost reductions and/or parking Trooper vehicles. These management decisions include maximizing available fee and federal fund resources, which include Federal Motor Carrier Safety Administration. However, many of these solutions offer one-time funding availability and force tougher future decisions if operating funds are not restored.

#### **CURRENT YEAR:**

The agency’s revised FY 2025 budget remains consistent with the 2024 Legislative approval with necessary adjustments occurring between special programs and fee funds.

As cash balances are reviewed, certain funds must not be used for general operations. This includes the motor vehicle fund, federal funds, the state funds used for federal matching purposes, and the federal and state forfeiture funds. The forfeiture funds are obtained from assets seized from illegal trafficking activities.

The federal guidelines are very stringent. These funds cannot supplant or be included in an operating budget; and must be spent only for the support or enhancement of law enforcement efforts. Any transfer or unallowable spending will jeopardize the KHP’s ability to participate in this worthwhile program. The KHP has utilized these funds past years to make purchases for which the state budget did not provide funding. These purchases include: (1) replacement equipment; (2) replacement weapons and initial ammunition for certification; (3) equipment to establish a backup computer “warm” site for critical law enforcement technology infrastructure; (4) specific law enforcement training; (5) maintenance of canines and special response team equipment; (6) replacement of the computer aided dispatch and records management system; (7) rental of space to store seized assets; (8) body armor and protective gear; (9) the construction of a new Troop F headquarters building in Sedgwick County and storage building at Troop D and, (10) construction of a new evidence facility in Salina, Kansas.

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### **AGENCY-WIDE OVERVIEW continued:**

#### **CURRENT YEAR continued:**

Historically, all Trooper ranks were funded from the KHP Operations fund, except for the Motor Carrier Safety Assistance and Turnpike Patrol programs. This funding strategy was maintained under the presumption that Troopers are trained and able to be reassigned to work the road, should their specialty assignment be discontinued, and replacement funding would not have to be sought if they remained in the KHP Operations fund. However, this philosophy was reconsidered because several functions in which Trooper's work have specific funding sources. By funding these positions from the KHP Operations Fund, these functions are being subsidized from Operations. Re-categorization of positions to specific functions helps the agency and leadership better identify the cost for these functions and match associated revenues and expenditures. This particularly applies to the Vehicle Identification Number Inspection (VIN) program. Legislation was adopted in the 2011 Session allowing the Superintendent to raise inspection fees which allowed the program to become self-supporting.

The funding for all auxiliary pay (overtime, holidays worked, shift differential and the uniform cleaning allowance) has historically been paid from the KHP Operations Fund or specific to the fund supporting the unit program (i.e. VIN). Beginning in FY 2020, as needed, overtime will be partially funded with the Staffing and Training Fund. The Staffing and Training Fund was established in FY 2017 and is funded by a \$2.00 surcharge on each motor vehicle registration sold by the Kansas Department of Revenue. Nearly all other operating expenditures, as well as civilian positions, are paid from the KHP Operations Fund and represent a portion of the agency's savings and reductions. Grant funds for special enforcements that pay for overtime will continue to be pursued and maximized and are included in the budget accordingly.

In 2023, the new Memorandum of Agreement (MOA) was ratified between the Kansas Highway Patrol and the Kansas State Troopers Association. Notable enhancements included an increase in the shift differential which increased from \$.75/hour to \$1.00/hour. Also included in the agreement was a new Weekend and Grant Premium Pay which allowed for 1.5x a LEOs hourly wage to be paid for working qualifying hours/events. A \$250 boot allowance for all LEOs was also introduced and is paid annually in the 4<sup>th</sup> quarter in conjunction with the \$850 cleaning allowance which was increased in FY2024.

The 2015 Legislature approved a new pay plan for Troopers, Master/Technical Troopers, Law Enforcement Officers (LEO) I and II, effective January 2016. In FY 2021, in accordance with Executive Directive 20-525 and 20-513, the Agency's Career Progression Plan (CPP) was increased 2.5% and during the 2022 Legislature, and the CPP was again adjusted during the 2023 Legislature with Executive Directive 23-571, effectively providing an increase in pay for all classifications represented in this pay plan. The KHP pay plan ensures Troopers and LEO's will receive regular pay increases based on their length of service in their current position. In addition to funds appropriated by the Legislature, the agency will continue to utilize the Staffing and Training Fund to fund Trooper Trainee salaries and related costs pending availability of funds. In 2024, the Legislature with Executive Directive 24-584 approved an adjustment to the CPP which allowed for a reduction in the "top out" for each classification beginning with the Master/Technical Trooper classification. Historically an LEO would not reach top pay until year 16. With the passage of the new legislation, top out is reached in year 11. In addition, sworn personnel were awarded a 10% increase to the CPP. The KHP Staffing & Training funds will continue to be utilized to subsidize the costs of hiring recruit classes of up to 30 in FY 2025 and FY2026.

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### **AGENCY-WIDE OVERVIEW continued:**

The ARRA fund for the rural law enforcement initiative allowed one Trooper Recruit class of 20 to be held, with Recruits graduating in August 2010, to assist in the replacement of Trooper departures from retirements and resignations. The combination of federal forfeiture funds and a one-time Byrne Justice Assistance Grant awarded through the Governor's Office funded a Trooper Recruit class of approximately 16 in FY 2012. The 2012 Legislature approved funding for a Trooper Recruit class of 30 candidates in FY 2013. The first recruit class of 12 recruits began in July, 2012. A second class was held in March, 2013 with 11 recruits. A one-time Byrne Justice Assistance Grant was awarded in FY 2014 to fund the salaries and benefits of 20 recruits; this class began in January, 2014 with 13 recruits graduating. In 2013, the Legislature amended K.S.A. 74-2134 by eliminating an annual \$500,000 transfer from the Highway Patrol Training Center fund to the SGF; all monies credited to the KHP Training Center Fund now remain in the fund.

Even with very careful management of funds and the agency working together to reduce spending across the board, the price of fuel and the necessity to increase the size of the Trooper workforce remain significant concerns. Under usual operations, the agency purchases about 2.5 million gallons of fuel annually, plus aviation fuel. Thus, price fluctuations can quickly impact the budget.

### **BUDGET YEARS:**

Auxiliary pay (overtime, holiday pay, shift differential and cleaning allowance) for officers is funded and not provided as compensatory time, and is primarily paid from the KHP Operations Fund, Federal programs (as permissible), and the Staffing and Training Fund. However, as the other one-time solutions are depleted, operational overtime must be funded from the balance available in KHP Federal Funds. If these funds are depleted, (originally accumulated from the reimbursement of FEMA funds for disaster assistance), the KHP loses the security of a balance to pay unbudgeted costs for a natural disaster or other emergency. The KHP Federal Fund is requested to maintain a balance sufficient enough to provide a source of funding for additional costs for emergency response to events similar to the Greensburg tornado and for snow and ice storms, flooding, terrorism and other unforeseen events. Fortunately, the occurrence of these disasters was minimal in FY 2024 and the budgeted ending balance in FY 2024 is \$613,049. Although the agency often receives partial cost reimbursement for disasters, the timing may be such that the costs and the reimbursements cross fiscal years. Having a balance to draw upon allows less disruption to the agency's operating budget and, more importantly, allows the agency to respond and assist local, state and federal officials. Grant funds for special enforcements that pay for overtime will continue to be pursued and maximized and are included in the budget accordingly. However, when future funding from some of these programs becomes too uncertain to project, the funds will not be included in the FY budgets.

Shrinkage was eliminated from the KHP budget effective with FY 2018 budget. The KHP created incentives to increase employment and retain existing uniform staff by implementing a new compensation plan and a deferred retirement option program (DROP). Budgeting shrinkage is contradictory to the agency's goal of increasing staffing levels and is not included in FY25 or FY 2026. The 2015 Legislature approved a new KHP pay plan that allows Troopers, Master/Technical Troopers, LEO I and II's to receive a pay increase in FY 2016 (January 2016) and Lieutenants, Captains, Majors and LEO III's to join the new pay plan in FY 2017 (July 2016). The new KHP pay plan ensures Troopers and LEO's will receive regular pay increases based on their length of service in their current position. The Staffing and Training Fund is utilized to offset a portion of the increase in payroll costs due to the new pay plan.

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The Rural Law Enforcement ARRA grant was awarded on August 1, 2009. This was a 24-month grant that had been extended and was scheduled to end on February 29, 2012. The purpose of the grant was to prevent and combat drug related crime and increase traffic safety in rural areas by creating Domestic Highway Enforcement Teams (DHET). The Teams created and funded by the grant took some time to develop and did not begin their work until November 29, 2009. The grant ended on October 15, 2011 and the 20 DHET Troopers were integrated back into the operating budget.

### **AGENCY-WIDE OVERVIEW continued:**

#### **BUDGET YEARS continued:**

This grant was the only way the KHP was able to hold a Trooper Recruit class in FY 2011. Prior to this, there was one class in FY 2009, graduating in December 2008. A one-time Byrne Justice Assistance grant was awarded from the Governor’s Grants Office to fund a portion of the expenses for a class of 16 recruits in FY 2012. The grant amount of \$398,160 was not adequate to fund the class for the entire training period. Federal forfeiture funds were used to fund the remaining training costs. The 2012 Legislature approved \$1,760,791 to fund a Trooper Recruit class of 30 candidates in FY 2013. A one-time Byrne Justice Assistance was awarded for \$564,280 from the Governor’s Grants Office to fund the salary and benefits for a class of 20 recruits in FY 2014; only 13 recruits graduated in FY 2014. Beginning in FY 2015, the KHP utilized the Academy Fee Fund monies to hire and train recruits; 6 recruits graduated from the July 2014 class, 24 graduated from the July 2015 class, 20 graduated in FY 2017, and 44 recruits graduated in FY2018. Despite the hazards and safety restrictions necessary to prevent COVID-19, Recruit Class #60 began their training in June and graduated on time in November of 2020.

The addition of a condensed academy was introduced in 2022. The goal was to recruit LEOs with previous law enforcement experience, recognizing a full academy was not needed to prepare these recruits for the road. The condensed class is 14 weeks vs. the traditional basic class which runs 24 weeks. The current administration has authorized two condensed classes and two basic classes a year, pending there is enough candidates applying to the academy. A combination of Academy Fee Funds and Staffing and Training Funds has been used for recruit salaries beginning in FY 2018. Adequate human resources are the most important component of the KHP’s budget, statistics below display the alarming impact retirements will have on the Trooper ranks in the next five years, with 157 eligible, of which 82 are eligible from now through FY2025. Troopers can only be replaced through the 14/24-week Recruit training program, and only for those select candidates who meet the KHP’s stringent eligibility. It was anticipated the implementation of the Deferred Retirement Option Program (DROP) in January 2016 and the new KHP pay plan will assist the Patrol with retention and attracting more Trooper applicants.

### **KHP Retirement Eligibility in the Next Five Years – All Trooper Ranks**

Year of Retirement Eligibility	Master/Technical Troopers	Leadership Ranks	Total by FY
Currently eligible (End of FY 2024)	30	29	59
FY 2025	12	11	23
FY 2026	9	8	17
FY 2027	6	8	14
FY 2028	16	7	23
FY 2029	14	7	21
<b>Total by Category</b>	<b>87</b>	<b>70</b>	
<b>Total All</b>	<b>157</b>		

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### **AGENCY-WIDE OVERVIEW continued:**

#### **BUDGET YEARS continued:**

The KHP Motor Vehicle Fund, from which law enforcement vehicles are purchased, is expected to maintain its balance. The annual transfer was increased in FY 2013 to \$600,000 from \$400,000, from the KHP Motor Vehicle Fund to the Aircraft Fund – On-Budget. However, during the 2022 Legislative session, legislators provided the KHP aircraft operation a dedicated funding source and eliminated the \$600,000 transfer from the Fleet fund. The expenditures from this fund are very limited, as governed by K.S.A. 74-2136. Thus, its use for agency operations is prohibited.

The Homeland Security grant funds are not certain from year but are projected through FY 2026. The amount of the expected grant funds and/or potential matching share in FY 2025 through FY 2026 is unknown; projections are based on FY 2024 actual award amount. A budgetary amendment may be necessary during the 2024 Legislative Session if the federal government acts to require a state matching share.

#### **Position Data:**

The KHP had an FTE limitation of 851.0 for FY 2012, with 35.0 non-FTE unclassified permanent positions authorized. The Governor’s Recommendation for the FY 2012 budget required the elimination of 8.00 FTE. An additional 10.0 FTE were eliminated in FY 2012 as a result of the State’s Voluntary Retirement Incentive Program (VRIP). The FY 2015 Governor’s Budget Recommendation included another reduction of 7.0 FTE, 5.0 FTE in FY 2016. In FY2019, the CIO position was reallocated to OITS and the agency reimburses, through an interfund. The Agency reimburses the salary expense through an interfund to that Agency. The actual allocated FTE data for FY 2025 is as follows:

PROGRAM	PROGRAM DESCRIPTION	FTE	NON-FTE UNCLASSIFIED PERMANENT
01030	Administration	54.5	21
1050	Operations Support	551	32.5
58700	Aircraft Operations	13	4
58800	Fleet	4	9
58900	Vehicle Identification Number	33	8
59000	Motorist Assistance		21
59100	Capitol Police	21	0
59200	Homeland Security	4	
59300	Motor Carrier Inspection	53	0
59400	Turnpike Patrol	50	1
97000	Off Budget	0	
<b>Grand Total</b>		<b>783.5</b>	<b>96.5</b>

*Note: Not all 880 positions are funded.*

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### **New funds requested for appropriation bill:**

The KHP is requesting a supplemental annual transfer from the State Highway Fund, in FY 2025 for the following:

- KHP Operations – Acquisition of Body Cameras
- KHP Training Academy Life/Safety Maintenance

The KHP is requesting enhancements through transfers from the State Highway Fund, in FY 2026 for the following:

- KHP Law Enforcement Headquarters
- KHP ASU Wichita Hangar
- KHP IT Infrastructure Equipment
- KHP ASU LE Aircraft Replacement

Details reside in the Enhancement section.

Additional provisos in the appropriation bill:

At the time of budget submission, the agency has no proviso additions or changes.

Third-Party Contracts:

At the time of budget submission, the agency has no third-party financing contracts.

Homeland Security Funds:

The KHP no longer uses these funds for its civilian administrative staff salaries and wages. The 2008 Legislature replaced this with SGF and now SHF, to allow more federal funds to be used for qualifying projects. The grants only pay for the cost of travel, office supplies and consulting costs related to the grant applications and management.



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### Supplemental Packages – FY 2025

The agency requests two supplemental packages for consideration by the Governor and the Legislature during the 2025 Legislative session. A brief description follows:

#### Change Package #1 – KHP Operations – Supplemental Funding to Acquire Body Cameras – (\$2.6 million)

##### Program Summary:

The ability of law enforcement to fight crime effectively continues to depend on the public’s perception of the legitimacy of the actions of officers. Several recent civil disturbances across the United States after instances of lethal use of force by officers highlight the ongoing challenges in maintaining the public’s perceptions of law enforcement legitimacy, particularly as it concerns the use of force.

Body-worn cameras have been viewed as one way to address these challenges and improve law enforcement practice more generally. The technology, which can be mounted on an officer’s eyeglasses or chest area, offers real-time information when used by officers on patrol or other assignments that bring them into contact with members of the community. Another benefit of body-worn cameras is their ability to provide law enforcement with a surveillance tool to promote officer safety and efficiency and prevent crime.

The 2024 Legislature appropriated \$2.0M to supplement a Department of Justice (DOJ) grant for the BWC initiative. When the grant application was released, a funding cap of \$2,000/device restricted the agency from qualifying for the anticipated \$2.0M match. Given the new restriction, the Agency is seeking supplemental funding through the JAG grant. Notice of award for the latter grants is expected late September. Given the uncertainty of a successful bid for grant funding, the Agency will request an **amount up to** \$2.6M pending the outcome of the supplemental grant requests.

##### Funding / Expenditure Source:

CHGPKG NUMBER	CHGPKG DESCRIPTION	REV / ACCOUNT CODE	REV / ACCOUNT CODE DESCRIPTION	FY2025 AGENCY CHANGE PACKAGES
1	KHP Body Worn Cameras	1100	KS HIGHWAY PATROL OP FD	\$ 2,600,000
1	KHP Body Worn Cameras	540490	PRO & SCIENTIFIC EQUIP NON CAP	\$ 2,600,000

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## **Change Package #2 – Funding to Support Major Maintenance and Repairs to the KHP Training Academy Located at the Salina, KS Campus. (\$1.1 million)**

### **Program Summary:**

The KHP Training Academy (TA) located in Salina, KS was authorized in 1992 and includes 170,000 sq. ft. housed in five buildings on seventeen acres. This campus is primarily used as a training facility for KHP recruits, KHP in-service classes, and provides a resource for outside agencies to obtain training for various certifications. The Academy is also the primary location for Troop C Headquarters, Central Dispatch, Central Supply, and a secondary Troop N office.

Due to the age of the campus, components of the systems infrastructure are beginning to show signs of wear and tear and need updates to decrease operating costs and increase reliability. The FY2025 CIP identifies several key components that have reached their useful life and require replacement. These projects are intended to extend the longevity of the buildings and improve efficiencies within the facilities. The TA fund can no longer support the larger repair/replacement projects and additional funds will need to be requested through the budget enhancement process.

### **Identified Projects:**

3. Project Description and Justification:	Estimated Cost	Engineering Services Cost	Total Projected Cost	Justification
Stairs-Between Power Plant and J	\$ 57,500	\$ 8,625	\$ 66,125	CFS Engineering conducted an structural study of the KHP TA facilities and per the report dated 2.28.2020, recommended replacement of stairs due to heavy flaking and spalling of structure. Stair widths and rails are substandard and the stone retaining wall is leaning outward.
Replace Gym Stairs	\$ 103,500	\$ 15,525	\$ 119,025	The current structure, due to age, is beginning to deteriorate and is becoming a safety concern.
Replace Concrete Cap Over Lower Power Plant	\$ 759,000	\$ 113,850	\$ 872,850	Currently the two caps over this area are beginning to deteriorate and have become a safety hazard in the tunnels. Four repairs have been made to-date and the tunnel has two spots which the caps have collapsed. The area is seeing concrete fall from the ceiling, striking equipment below.
	<b>\$ 920,000</b>	<b>\$ 138,000</b>	<b>\$ 1,058,000</b>	

### **Funding / Expenditure Source:**

CHGPKG NUMBER	CHGPKG DESCRIPTION	REV / ACCOUNT CODE	REV / ACCOUNT CODE DESCRIPTION	FY2025 AGENCY CHANGE PACKAGES
2	KHP Training Academy Major Maintenance	2008	HPTCF-SALINA TC REHAB/REPAIR	<b>\$ 1,058,000</b>
2	KHP Training Academy Major Maintenance	527100	ARCHITECTS AND ENGINEERS	\$ 138,000
2	KHP Training Academy Major Maintenance	542020	BUILDING IMPROVEMENTS	\$ 920,000

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### Enhancement Packages – FY 2026

The agency requests five Enhancement packages for consideration by the Governor and the Legislature during the 2025 Legislative session. A brief description follows:

#### Change Package #1– KHP Salina Operations Campus Assessment

##### Program Summary:

Currently, the KHP Training Academy, Dispatch Center, Central Supply, and Troop C Headquarters are located on a 17-acre former college campus in East Salina. Other KHP assets in Salina include a driving course and Central Evidence facility on KDOT property in South Salina and a firearms range in West Saline County. Pursuant to 2024 HB 2551, \$300,000 was allocated to for an assessment of these assets, findings of which are to be reported to the House Appropriations Committee, Senate Ways and Means Committee, and Joint Committee on State Building Construction by January 13, 2025.

Currently, the Training Academy, Dispatch Center, and Troop C Headquarters lacks adequate security and severe weather hardening and operate with outdated plumbing and electrical systems. These conditions result in a difficult work environment for staff, many of which support 24-hour operations. As part of the assessment, options will be explored to determine whether the current multi-site configuration or consolidation on a single campus best suit the agency’s needs over the next 25 years.

**Funding / Expenditure Source:** At this time KHP is awaiting the outcome of the assessment to determine the next phase in this initiative.

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### **Change Package #2 – Funding to Construct a New KHP State Law Enforcement Headquarters (\$48.3 million)**

#### **Program Summary:**

The Kansas Highway Patrol’s (KHP) General Headquarters (GHQ) and Administrative Support units are in Topeka, KS, occupying approximately 40,000 sq. ft. of leased space, divided between two buildings (Elks Building @ 122 SW 7th and Jayhawk Tower @700 SW Jackson). The Elks building serves as the main headquarters and houses Executive Command, Professional and Governmental Affairs, Legal Counsel, and Information Technology. Adjacent to the Elks building is Jayhawk Towers where the following administrative support units are located: Records, Fiscal, Human Resources, Vehicle Identification Number (VIN), Troop O – Investigations, Homeland Security, Troop I, Troop M – CJIS, and the Professional Standards Unit.

The staff of 106 employees operates over seven floors at various levels of occupancy and configurations which presents challenges for efficient operational practices. The agency has outgrown their current space and is beginning the process of determining whether renovation or relocation is in the best interest to better fit their needs, and to be able to better serve the citizens of Kansas.

The current lease is set to expire on June 30, 2028. The KHP is engaging a program consultant to conduct a needs assessment for the General Headquarters’ location to evaluate the existing space identifying both physical and operations issues of space quality, layout, and detail. The analysis will include areas that do not meet current appropriate recommendations for efficient operational design or current life-safety codes. The Agency expects that the design of the facility should meet the demands of the Kansas Highway Patrol for a period of 25 years and beyond. The Agency budget submission contains a high-level estimate of the cost for a new facility with the final budget document being completed October 31, 2024.

The Agency is also considering options for a Joint State Law Enforcement Headquarters with the Kansas Bureau of Investigation (KBI). As part of the KHP GHQ assessment, the Program Consultant was asked to review common needs of both agencies and identify where shared resources makes financial sense. During the review it was determined there is merit in exploring collaboration with KBI on construction of a State Law Enforcement Center that would house both agencies. Constructing a facility in this fashion would eliminate the duplication of the lobby/security, training rooms, a fitness room with lockers, break room, incinerator, media production, command post, and other mechanical portions of the facility. This option was initially estimated at \$134.0 million, requires additional discussion, and is not part of the Agency’s submission at this time.

#### **Funding / Expenditure Source:**

CHGPKG NUMBER	CHGPKG DESCRIPTION	REV / ACCOUNT CODE	REV / ACCOUNT CODE DESCRIPTION	FY2025 AGENCY CHANGE PACKAGES	FY2026 AGENCY CHANGE PACKAGES
2	Construct a New KHP State Law Enforcement Headquarters	1115			\$ 48,257,896
2	Construct a New KHP State Law Enforcement Headquarters	527100	ARCHITECTS AND ENGINEERS		\$ 2,757,056
2	Construct a New KHP State Law Enforcement Headquarters	529900	OTHER CONTRACTUAL SERVICES		\$ 1,800,000
2	Construct a New KHP State Law Enforcement Headquarters	540000	FURNITURE FIXTURES & EQUIP		\$ 5,092,758
2	Construct a New KHP State Law Enforcement Headquarters	542010	BUILDING		\$ 38,608,082

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### **Change Package #3 – Funding to Construct a KHP Air Support Unit Hangar in Wichita, KS (\$7.3 million)**

#### **Program Summary:**

KHP will submit an enhancement request of \$7.3 million for development of an aircraft hangar at the Colonel James Jabara Airport (Jabara Airport) in Wichita for FY 2026. The KHP Air Support Unit (ASU) Central Region Base has been located at a temporary leased hangar on the Cook Airfield near Debry since 2023. The Cook Airfield does not meet the Central Region Base’s long-term needs. KHP is considering an alternate site at the Jabara Airport. Preliminary discussions with the Wichita Airport Authority indicate that construction of a new hangar on leased property at the Jabara Airport is necessary, as all existing hangars are occupied. Initial engineering estimates identify a cost of \$7.3 million, which includes infrastructure build-out, construction, and soft costs such as design and permitting. The agency proposes the following financing options:

- One-time appropriation of \$7.3 million
- Debt service over a 10-year period for a total cost of \$8.8 million

The Cook Airfield, which is a private airport currently listed for sale, does not meet KHP’s long-term needs for the following reasons:

- The airfield is in a rural area lacking direct highway access and requires a 30-minute drive for staff, which adversely impacts response times.
- The airfield is not a 24-hour airport and lacks fuel for certain KHP aircraft.
- The airfield is not secure, with portions open to the public from roadways and parking lots, and lacks alarms, security cameras, and controlled access.
- The airfield lacks instrumentation allowing for inclement weather aircraft approaches.

The Jabara Airport location provides the following capabilities:

- Immediate access to highways and main thoroughfares
- Proximity to other KHP facilities, Wichita Police, and Sedgwick County public safety entities
- Runway length and facilities that allow for growth in the number and types of aircraft
- Integrated perimeter security with fencing and controlled access

#### **Funding / Expenditure Source:**

CHGPKG NUMBER	CHGPKG DESCRIPTION	REV / ACCOUNT CODE	REV / ACCOUNT CODE DESCRIPTION	FY2025 AGENCY CHANGE PACKAGES	FY2026 AGENCY CHANGE PACKAGES
3	Construct a KHP Air Support Unit Hangar in Wichita, KS	2360	AIRCRAFT FUND - ON BUDGET		\$ 7,300,000
3	Construct a KHP Air Support Unit Hangar in Wichita, KS	542010	BUILDING		\$ 7,300,000

## Narrative Information – DA 400

Division of the Budget

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Kansas Highway Patrol

State of Kansas

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Agency-Wide Overview -  
Supplementals/ Enhancements

### Change Package #4 – Funding to Enhance the KHP Technology (\$1.4 million)

#### Program Summary:

Concerns of cyberattacks that result in a loss of data are significant when dealing with legacy systems, particularly when handling criminal justice information. These projects will address methods to update systems, provide backup solutions, and segregate data to minimize the effects of cyberattacks or natural disasters.

KHP will submit an enhancement request totaling \$1.4 million for the following IT infrastructure projects:

- \$964,000 for replacement of VXRail technology. The project will consolidate servers located at the State Defense Building and GHQ and replace VXRail technology at the Salina campus that has reached end of life. Replacing with comparable hardware currently utilized in the Eisenhower State Office Building (ESOB) data center will allow the Salina campus to serve as a disaster recovery site. The hardware will provide storage and processors capable of handling the agency’s entire workload, should the ESOB data center be disabled.
- \$400,000 for a hardware backup solution. In February 2025, the hardware for KHP’s backup solution will reach its supported end of life. A significant threat associated with ransomware is the locking of backup solutions, which makes recovery nearly impossible. This updated solution would segregate data from the KHP network in the event of a cyberattack or natural disaster.

#### Funding / Expenditure Source:

CHGPKG NUMBER	CHGPKG DESCRIPTION	REV / ACCOUNT CODE	REV / ACCOUNT CODE DESCRIPTION	FY2025 AGENCY CHANGE PACKAGES	FY2026 AGENCY CHANGE PACKAGES
4	Enhance the KHP Technology	1100	KS HIGHWAY PATROL OP FD		\$ 1,364,000
4	Enhance the KHP Technology	541610	Information Processing Equip.		\$ 1,364,000

### Change Package #5 – Funding for the Acquisition of a Fully Equipped LE Aircraft (\$4.0 million)

#### Program Summary:

The Kansas Highway Patrol (KHP) has provided airborne law enforcement since 1961. KHP is the sole provider of law enforcement air services in Kansas. The ASU provides aviation support to local, state, and federal public safety entities. Pilots rapidly respond to urgent assignments, such as searches for missing people, pursuits, manhunts, surveillance, emergency blood relays, and personnel, and equipment transport. With over 7,000 flight hours, this twenty-six-year-old aircraft requires increased maintenance costs.

KHP will submit an enhancement request of \$4.0 million to purchase a new Cessna 206 Stationair law enforcement airplane for FY 2026. Consistent with the agency’s 5-year capital outlay plan for the Air Support Unit (ASU), this new aircraft will replace a 1998 Cessna 206 airplane. Costs include a new aircraft and outfitting with law enforcement equipment.

#### Funding / Expenditure Source:

CHGPKG NUMBER	CHGPKG DESCRIPTION	REV / ACCOUNT CODE	REV / ACCOUNT CODE DESCRIPTION	FY2025 AGENCY CHANGE PACKAGES	FY2026 AGENCY CHANGE PACKAGES
5	Acquisition of a Fully Equipped LE Aircraft	2360	AIRCRAFT FUND - ON BUDGET		\$ 4,000,000
5	Acquisition of a Fully Equipped LE Aircraft	524231	SELF PROPELLED EQUIP INSTALL		\$ 2,500,000
5	Acquisition of a Fully Equipped LE Aircraft	540610	SELF PROPELLED EQUIP		\$ 1,500,000

## Narrative Information – DA 400

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Operations Summary 01000

### **OPERATIONS SUMMARY - 01000**

The Operations Summary Program contains the majority of the agency’s staffing and operating costs. Expenditures in this program reflect the costs of performing the agency’s main statutory purpose; to enforce traffic, criminal and other laws. Due to the implementation of the new financial management system (SMART) in FY 2010 and performance-based budgeting (PBB) in FY 2018, new program codes were added and the structure within the KHP budget was modified. Many of the smaller functions no longer have a separate budget, but instead are part of Operations Support. The consolidation to 01000 is designed to reflect the former 70000 that was reported in the Governor’s Budget Report and will be comprised of the programs listed below. Remaining programs previously separately reported in the Governor’s Budget Report will continue. These are Capitol Police, Homeland Security, Motor Carrier Inspection, Turnpike Patrol, Debt Service and Capital Improvements. These have their own program codes and budgets, even in the new coding structure.

#### **01030 - Administration**

This is a generic program code established in SMART to be used by many agencies. It is to represent universal administrative costs for common functions existing in most agencies. For the KHP this includes the office of the Superintendent, Fiscal, Human Resources, Legal, Records, and Public and Governmental Affairs. Information Technology had its own generic program code (01350) until the implementation of PBB, but is now included in the Administration program code of 01030. The KHP has other administrative functions more unique to the agency, including central dispatch, CJIS, Professional Standards Unit, and the Training Academy. However, since these functions relate directly to the specific agency mission, rather than more standard administrative functions within most agencies, these units are considered program 01050, Operations Support. This subprogram is primarily funded by the KHP Operations Fund, with some specialty fund financing for certain positions and activities.

#### **01050 – Operations Support**

With the program changes effective July 1, 2010 due to the implementation of the new financial management system (SMART) and new program codes, the following former programs will now be included under “Operations Support” 01050 and will no longer have their own budget submission: Breath Alcohol Unit; Training Center; Civil Assessment; and Motor Carrier Safety Assistance Program. New program codes were created for the Fleet and Aircraft programs because of the implementation of performance-based budgeting (PBB), however; were included in the 01050 program prior to FY 2018.

This subprogram includes the operating costs for the sworn officers. The subprogram has historically been financed mainly from the State General Fund and the KHP Operations Fund, whose source is transfers from the State Highway Fund. The Legislature approved the elimination of SGF from the KHP’s budget, and has replaced the funding with State Highway Fund, effective July 1, 2013. This subprogram also includes the following units/functions for which a separate budget is not submitted:

## Narrative Information – DA 400

Division of the Budget

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Operations Summary 01000

### OPERATIONS SUMMARY – 01000 continued

#### **01050 – Operations Support continued**

**Breath Alcohol Unit** - The Breath Alcohol Unit was created on March 1, 1989, under a grant from the National Highway Traffic Safety Administration (NHTSA). The primary purpose for the creation of the program was to enhance driving under the influence (DUI) detection and apprehension by law enforcement officers in Kansas through education and enforcement. Not all positions are paid by the federal grant and the KHP Operations Fund subsidizes the program. The Unit teaches various NHTSA programs, as well as those they have developed in response to requests by law enforcement entities and the public. In addition, they provide support to KDOT contract agencies, law enforcement agencies and the KHP for checkpoints. Part of the functions of this unit include serving as the State Coordinators for federally funded programs, including DWI Detection / Standardized Field Sobriety Testing, the Drug Recognition Expert Program, and the Ignition Interlock Device (IID) program. Federal grant funds will be used to pay overtime for Troopers operating check lanes, as well as some class overtime and expenses. This budget is negotiated for a 3-year term with the Kansas Department of Transportation (KDOT).

**Training Center** - The 1992 Session of the Legislature approved the purchase and bonding of the Highway Patrol Training Academy in Salina. In 1991, SB 326(a), the \$5 million project was approved. The Academy's debt service was paid in entirety in FY 2008. The Academy focuses on the statutorily required continuing education and the recruit training for Troopers. Funding sources include the KHP Training Center Fund and the KHP Staffing and Training Fund. The Training Center rents the facility's meeting rooms, auditoriums, dorm lodging rooms and cafeteria to state and local agencies when not in use by the KHP. Thus, it serves as a centralized training/meeting location for the benefit of a variety of governmental organizations.

Per K.S.A. 74-2134, \$500,000 was transferred from the Highway Patrol Training Center Fund to the SGF each June 30th. Per the statute, this was to reimburse the SGF for Trooper training costs and central administrative costs. In 2013, the Legislature eliminated the transfer and all monies credited to the Highway Patrol Training Center Fund remain in the fund. The KHP utilizes this funding to support operations and fund capital improvement projects directly related to the Training Center.

**Civil Assessment** - Created in FY 2006 as a joint effort between the Kansas Corporation Commission and the KHP, the goal of the program is to reduce the number of injury and fatality accidents involving commercial motor vehicles. This program concentrates on "out-of-service" violations established through the Commercial Vehicle Safety Alliance and Federal Motor Carrier Safety Regulations. Beginning April 1, 2006, the Corporation Commission began assessing civil penalties for motor carriers for out-of-service violations with issuance of misdemeanor citations by KHP Troopers. A biennial transfer of civil assessment penalties is provided to the KHP from the Corporation Commission. A portion of these revenues are to fund expenditures in the KHP Operations and Information Technology subprogram as well. Beginning in FY2022, the annual transfer from the KCC increased from \$1.3M to \$2.0M, transferred in \$1.0M increments, twice a year. The 2024 Legislative through HB2551 approved language to reflect four quarterly transfer each fiscal year of not more than \$500,000 to equate to the \$2.0 million. The proviso language was also removed restricting the transfer dependent on the ending balance in the motor carrier license fee fund of the KCC.



**Narrative Information – DA 400**

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Operations Summary 01000

**OPERATIONS SUMMARY – 01000 continued**

**Motor Carrier Safety Assistance Program (MCSAP)** – The Highway Patrol is statutorily charged, and as one of the agency’s primary functions, with the regulation of commercial traffic upon the highways of Kansas. This is accomplished through enforcement of the uniform traffic code and the statutes which regulate motor carriers and property, as well as the related rules and regulations adopted by the Kansas Corporation Commission. In FY18, the funding percentage was modified to allow 85% funding from a federal grant from the Federal Motor Carrier Safety Administration, which is determined by a formula set by federal law. The 15% state matching share is obtained from quarterly transfers of fine and assessment revenues from the Kansas Corporation Commission. Beginning with Federal Fiscal Year 2022, the funding percentage was modified to reflect 95% federal grant and 5% state match. In FY 2017, grants for High-Priority Media and Troopers on Patrol for Safety (TOPS) are also managed by this unit and provide federal funding for these specific functions.

**58700 – Aircraft Operations** - This unit provides aircraft fleet management, including the state’s non-enforcement aircraft. The KHP is the only statewide law enforcement agency that provides airborne service. Aircraft operations are located in Topeka (Billard Airport), Wichita, and Hays, with the headquarters and largest operation in Topeka. Previously, the Wichita site had been located in Salina until FY 2016. Beginning in FY 2006, an annual transfer of \$400,000 was made from the Highway Patrol Motor Vehicle Fund (Fleet) to the Aircraft-On-Budget Fund to subsidize the costs of the various aircraft. In FY 2013, the annual transfer was increased to \$600,000. The 2022 Legislature authorized through Bill H Sub for Sub SB267 the transfer of \$1,300,000 to the on-budget aircraft fund (2368) as well as \$1,500,000 to the executive aircraft fund (6144) from the State Highway Fund to support the maintenance and operations of the agency’s aircraft operations.

**58800 - Fleet Operations** - This unit provides vehicle fleet management including the building of KHP patrol vehicles (decals, lights, wiring, in-car cameras, mobile data units, etc.), the service on vehicles for Topeka-area employees and the sale of retired vehicles to local law enforcement agencies. Vehicle purchases are funded from the KHP Motor Vehicle Fund, with personnel and operational costs funded from the KHP Operations Fund. Beginning in FY19, Trooper recruit expenses related to vehicles were made from the Training & Staffing fund. The 2022 Legislature approved separate funding for the KHP aircraft operations and therefore the annual transfer of \$600,000 from the Fleet fund was eliminated.

**58900 - Vehicle Identification Number (VIN) Inspection**

The inspection of titles and VIN's on all non-new vehicles, and reconstructed vehicles, being titled for the first time in Kansas is the responsibility of this unit. Costs of Troopers assigned to this subprogram historically have not been included in the fee financing. Beginning with FY 2012, all positions working in this subprogram have been assigned to program 58900. Legislation was approved in the 2011 Session to allow the superintendent to increase vehicle identification number fees from \$15 to \$20 which allowed the KHP to fund all related program costs beginning in FY 2013. These fees had not been increased since 1984.

**59000 - Motorist Assistance Program**

This unit provides service to stranded motorists on urban interstate highways. This is a joint effort between the KDOT and the KHP to assist stranded motorists and remove disabled vehicles from highways to decrease traffic congestion, thereby avoiding the possibility of additional accidents. The subprogram is funded 80% from a federal grant provided through the KDOT. The 20% state match is from an annual fund transfer from KDOT into the KHP Highway Safety Fund.

## **Narrative Information – DA 400**

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Administration 01030

## **ADMINISTRATION – 01030**

### **PROGRAM GOAL:**

To provide leadership and support for the successful operation of KHP law enforcement, to include the Superintendent’s Office, Fiscal, Legal, Records, Information Technology, Public and Governmental Affairs and Human Resource services. The Information Technology program (formally 01350) was combined with the Administration program code in FY 2018 as a result of the implementation of performance-based budgeting (PBB).

### **EXPENDITURE JUSTIFICATION**

#### **Object Codes 100: Salaries and Wages**

**Current Year FY 2025:** \$6,956,635 represents available funding for current positions.

**Budget Request FY 2026:** \$7,048,524 represents available funding for current positions and has been adjusted for fringe benefit changes.

#### **Object Codes 200-290: Contractual Services**

Summary: Expenditures in this category include: (1) postage, telecommunication and long distance, cellular phones, pagers, and data lines, computer access, cybersecurity; (2) moving of employees’ personal effects for staffing relocations to fill positions across the State; (3) rent for space in buildings across the State, including space in two downtown Topeka buildings for General Headquarters, and for copiers; (4) repairs and maintenance for vehicles, and buildings, including pest control, lawn care, snow removal, janitorial and linen, and refuse services; (6) travel; (7) temporary staffing; (8) utilities; and (9) specialty outside legal services.

**Current Year FY 2025:** \$2,122,811 is requested. This is based on the application of the Budget Indices to the FY 2025 projection. No supplemental funding is requested.

**Budget Year FY 2026:** \$2,175,547 is requested. This is based on the application of the Budget Indices to the FY 2026 projection. No supplemental funding is requested.

## **Narrative Information – DA 400**

Division of the Budget

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Kansas Highway Patrol

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Administration 01030

### **Object Codes 300-390: Commodities**

Summary: The largest expenditure in this category is typically for vehicle gasoline. Fuel expense is increased 2.5% (based on DoB indices) in FY 2026. The budgeted estimated average price per gallon rates is consistent with the estimated rates published by the U.S. Energy Department. Annual ammunition orders are generated by the Fiscal Dept. and are accounted for in the Administration Program. Ammunition costs are included in the Professional/Scientific Supplies account code.

**Current Year FY 2025:** \$234,530 is requested. This is based on the application of the *Budget Indices* to the FY 2025 projection.

**Budget Year FY 2026:** \$243,200 is requested. This is based on the application of the *Budget Indices* to the FY 2026 projection.

### **Object Codes 400: Capital Outlay**

Summary: Expenditures in this category are comprised of various computer equipment and equipment for the media production department. Vehicles and related equipment are managed and paid under the Fleet Program.

**Current Year FY 2025:** \$121,030 is requested. This is based on the application of the *Budget Indices* to the FY 2025 projection.

**Budget Year FY 2026:** \$124,055 is requested. This is based on the application of the *Budget Indices* to the FY 2026 projection.

### **Object Code 500: Other Assistance**

**Current Year FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

### **ENHANCEMENT PACKAGES -**

**Current Year Budget Request FY 2025:** \$2.6 million is requested. KHP will submit an enhancement for supplemental funding for Body Worn Cameras. Details in the enhancement summary.

**Budget Request FY 2026:** \$1.4 million is requested. KHP will submit an enhancement for IT infrastructure projects. Details in the enhancement summary.

## Narrative Information – DA 400

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Kansas Highway Patrol

Program

Operations Support 01050

## OPERATIONS SUPPORT – 01050

### PROGRAM GOAL:

To uphold the mission of the Kansas Highway Patrol by providing service, courtesy and protection to citizens and public safety partners through active enforcement of traffic, criminal and other laws of the State of Kansas and the federal government.

### EXPENDITURE JUSTIFICATION

#### Object Code 100: Salaries and Wages

Summary: The salaries and wages budgeted in this subprogram for FY2025 and FY2026 include the following:

2800100026	Records	16	2801000003	Troop I - MCSAP	21
2800100027	Professional Standards	7	2801000009	Troop I - MCSAP	14
2800200001	Troop A - Olathe	22	2801100001	Troop J - Training Academy	7
2800200002	Troop A - Olathe	5	2801100002	Troop J - Training Academy	4
2800200008	Troop A - Olathe	6	2801100006	Troop J - Training Academy	55
2800200009	Troop A - Olathe	2	2801100009	Troop J - Training Academy	9
2800300001	Troop B - Topeka	15	2801200009	Troop K - Capitol Police	3
2800300002	Troop B - Topeka	6	2801200010	Troop K - Capitol Police	32
2800300008	Troop B - Topeka	1	2801200011	Troop K - Capitol Police	15
2800300009	Troop B - Topeka	5	2801200012	Troop K - Capitol Police	5
2800400001	Troop C - Salina	22	2801300001	Troop L - Protective Services	5
2800400002	Troop C - Salina	7	2801300002	Troop L - Protective Services	1
2800400008	Troop C - Salina	2	2801400001	Troop F - Wichita	18
2800400009	Troop C - Salina	6	2801400002	Troop F - Wichita	5
2800500001	Troop D - Hays	28	2801400008	Troop F - Wichita	7
2800500002	Troop D - Hays	5	2801400009	Troop F - Wichita	5
2800500009	Troop D - Hays	3	2801600001	Troop S - Special Response Tm	14
2800600001	Troop E - Garden City	17	2801600002	Troop S - Special Response Tm	6
2800600002	Troop E - Garden City	6	2801600009	Civilian Non-Supervisory	1
2800600009	Troop E - Garden City	3	2801700002	Troop M - CJIS & Dispatch	3
2800700001	Troop F1 - Outside Wichita	22	2801700012	Troop M - CJIS & Dispatch	43
2800700002	Troop F1 - Outside Wichita	4	2801700013	Troop M - CJIS & Dispatch	9
2800700009	Troop F1 - Outside Wichita	1	2801900001	Domestic Hwy Enforce Teams	15
2800900001	Troop H - Chanute	16	2801900002	Domestic Hwy Enforce Teams	6
2800900002	Troop H - Chanute	5	2801900009	Domestic Hwy Enforce Teams	6
2800900009	Troop H - Chanute	2	2802300001	Troop O - Troop Investigations	11
2801000001	Troop I - MCSAP	22	2802300002	Troop O - Troop Investigations	3
2801000002	Troop I - MCSAP	7	2802300009	Troop O - Troop Investigations	4

Due to budget constraints in FY2016 & FY2017 as well as FY2021 & FY2022, 37 positions agency wide were not funded. The unfunded positions are mainly administrative in nature. However, in FY 2025 and FY 2026 those vacant positions have been funded in the budget submission.

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Operations Support 01050

Budgeted holiday pay has been included based on actual holidays paid in FY 2024. Holiday pay shift differential, overtime, cleaning allowance, and boot allowance are budgeted and funded from the KHP Operations Fund and other unit specific funding such as VIN, MCSAP, in FY 2025 and FY 2026. Trooper recruitment, training, and retainment is budgeted and funded from the Staffing and Training Fund for all budget years. Most operating expenditures, as well as civilian positions, are paid from the KHP Operations Fund. The specially funded federal programs allow overtime to be paid for patrols in construction zones, for identifying impaired and aggressive driving, for child restraint, and seat belt violations, etc.

**Object Code 100: Salaries and Wages continued**

Grant funding is based on historical precedence, but in the current economy the funds are not certain and specific expenditures that are funded from these grants will have to be cut if the funds are reduced or become unavailable. When future funding from some of these programs is too uncertain, projections will not be included in the FY 2025 or FY 2026 budgets.

Overtime is still required in many on-the-job situations and, when vacancies occur, overtime becomes even more critical. Offering compensatory time could be an option, but giving staff time one and one-half time off seriously compounds the problem of insufficient staffing for services and emergencies since it causes even fewer staff to be available.

By agency policy, several position categories in the KHP have automatic reclassifications to higher level positions, provided performance is satisfactory, years of service, and advance training requirements are met. These include Trooper Trainee to Trooper (upon graduation from the Training Academy), Trooper to Master/Technical Trooper (5 years and training), Vehicle Identification Number Inspector to Lead (1 year and training), Communications Specialist I to II (2 years and training) and Law Enforcement Officer I to II (5 years and training). These automatic reallocations have been budgeted to achieve a realistic salaries and wages budget. FTE counts change by classification, as well as pay, accordingly.

**Current Year Request FY 2025:** \$62,539,606 represents available funding for current positions and has been adjusted for fringe benefit changes.

**Budget Request FY 2026:** \$62,988,823 represents available funding for current positions and has been adjusted for fringe benefit changes.

**Object Codes 200-290: Contractual Services**

Summary: Expenditures in this category include: (1) postage, telecommunication and long distance, cellular phones, pagers, and data lines and computer access, including the dispatching system; (2) moving of employees’ personal effects for staffing relocations to fill positions across the State; (3) copiers; (4) repairs and maintenance for vehicles and a variety of equipment and buildings, including pest control, lawn care, snow removal, janitorial and linen, and refuse services; (5) travel; (6) temporary staffing; (7) utilities; and (8) vehicle insurance, and surety bonds. This category also includes expenditures from grant funds, including the purchase of air cards for the mobile data units, and media advertising for the commercial motor carrier high-priority media grant. One-time FY 2024 grant expenditures are removed from the FY 2025 and FY 2026 projections.

## Narrative Information – DA 400

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Operations Support 01050

### **Object Codes 200-290: Contractual Services continued**

**Current Year Request FY 2025:** \$7,758,770 is requested. This is based on FY 2025 projections, adjusted for known changes, and applying the *Budget Indices* for FY 2025.

**Budget Request FY 2026:** \$7,952,877 is requested. This is based on FY 2026 projections, adjusted for known changes, and applying the *Budget Indices* for FY 2026.

### **Object Codes 300-390: Commodities**

Summary: The largest expenditure in this category is for vehicle gasoline. Fuel expense is increased 2.5% in FY 2025 & FY2026 for the anticipated increased based on DoB indices. The budgeted estimated average price per gallon rates is consistent with the estimated rates published by the U.S. Energy Department in August 2024. The need for vehicle repairs can vary from year to year. Uniforms are included in the FY 2025 budget based of historic needs to replace these commodities.

**Current Year Request FY 2025:** \$4,840,009 is requested. This is based on the application of the *Budget Indices* to the FY 2025 projection.

**Budget Request FY 2026:** \$4,957,210 is requested. This is based on the application of the *Budget Indices* to the FY 2026 projection.

### **Object Code 400: Capital Outlay**

Summary: Capital outlay requests vary greatly and not only support the road Troopers, but the specialty units such as Mobile Field Force, SRT, and Investigation. Adjustments are made to account for one-time funds and purchases. In FY2025 the agency will continue to replace life/safety equipment for the Troopers that is reaching end of life. Acquisitions will be made for mobile data units (MDUs) and body worn cameras (BWC) and associated equipment. Most of the revenue for these expenditures will come from special fee funds or grants where available.

**Current Year Budget Request FY 2025:** \$6,386,869 is requested. The costs have been adjusted per the increases per the *Budget Indices* and prior year one-time purchases.

**Budget Request FY 2026:** \$6,546,542 is requested. The costs have been adjusted per the increases per the *Budget Indices* and prior year one-time purchases.

**Narrative Information – DA 400**

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**Object Code 500: Other Assistance**

**Current Year Budget Request FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

**ENHANCEMENT PACKAGES -**

**Current Year Budget Request FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

## **Narrative Information – DA 400**

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Aircraft Operations 58700

## **AIRCRAFT OPERATIONS – 58700**

This program was created in FY 2018 for the management of the agency’s aircraft fleet, including the executive aircraft, as a result of the performance-based budgeting requirement. The Highway Patrol is the only statewide law enforcement agency that provides airborne service. Local, state, and federal law enforcement agencies rely heavily on the Patrol’s air assets. This program includes maintenance, fuel and parts costs, and aircraft acquisitions. In FY 2007, a hangar was constructed at Billard Airport in Topeka to house the aircraft. There are also aircraft support bases in Wichita and Hays. Historically, an annual transfer of \$600,000 was made from the Highway Patrol Motor Vehicle Fund (Fleet) to the Aircraft On-Budget Fund to subsidize the costs of the various aircraft programs. The 2022 Legislature authorized, through Bill H Sub for Sub SB267, the transfer of \$1,300,000 from the state highway fund to the KHP aircraft fund (2368), and an additional transfer in the amount of \$1,500,000 into the Executive Aircraft Fund (6144) for the maintenance and operations of any aircraft of the agency.

The 2022 and 2023 Legislative sessions also awarded the agency funding for the replacement of several assets in the unit.

- CJ3+ Citation (Executive Aircraft) is scheduled to be delivered in December 2023
- Law Enforcement Caravan – scheduled inspection and deliver from Cessna is scheduled for September 2023, however law enforcement equipment must be installed at a vendor in California. Estimated delivery to the agency will be January 2024 to be fully operational.
- 1st helicopter – Airbus H125 – scheduled delivery from the factory is estimated to be 4Q of 2023, law enforcement equipment must be installed at a vendor in California. Estimated delivery to the agency will be April 2024 to be fully operational.
- 2nd helicopter – Airbus H125 – scheduled delivery from the factory is estimated to be 3Q 2024, law enforcement equipment must be installed at a vendor in California. Estimated delivery to the agency will be December 2024 to be fully operational.

The 2024 Legislature approved the construction of a new Aircraft hangar in Hays, KS. The facility was funded from the Aircraft funds (2368/6144) and will be completed in FY2025. This will be a KHP owned asset, however since airport land cannot be owned by outside entities, KHP will enter into a long-term lease agreement with the Hays Regional Airport. KHP is seeking funding for a hangar in Wichita, KS. Details are in the enhancement section of the Agency narrative.

## **EXPENDITURE JUSTIFICATION**

### **Object Code 100: Salaries and Wages**

Summary: The program includes 17.0 positions.

**Current Year Budget Request FY 2025:** \$2,010,476 represents available funding for current positions and has been adjusted for fringe benefit changes.

**Budget Request FY 2026:** \$2,527,505 represents available funding for current positions and has been adjusted for fringe benefit changes.



## **Narrative Information – DA 400**

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Aircraft Operations 58700

### **Object Codes 200-290: Contractual Services**

Summary: Expenditures in this category include: (1) telecommunication, data lines and computer access and cellular phones; (2) maintenance, services, and utilities for the hangar facilities; (3) travel; and (4) insurance for aircraft and for vehicles assigned to the aircraft program.

The Air Unit assets will be expending funds for job related training as the pilots are required to meet FAA hours to remain certified. Expenditures related to the purchase of a new hangar are reflected in the contractual services in FY2025.

**Current Year FY 2025:** \$820,861 is requested. This is based on the application of the *Budget Indices* to the FY 2025 actual expenditures.

**Budget Request FY 2026:** \$841,282 is requested. This is based on FY 2026 projections, adjusted for known changes, and applying the *Budget Indices* for FY 2026.

### **Object Codes 300-390: Commodities**

Summary: The largest expenditure in this category is for aircraft fuel, supplies and parts. Other costs include tools for the mechanics, uniforms, and building and cleaning supplies for the hangar facilities. Expenditures related to the purchase of a new hangar are reflected in the commodities in FY2025.

**Current Year Budget Request FY 2025:** \$604,819 is requested. This is based on the application of the *Budget Indices* to the FY 2025 budget projection, noting the exceptions above.

**Budget Request FY 2026:** \$619,191 is requested. This is based on the application of the *Budget Indices* to the FY 2026 budget projection.

### **Object Code 400: Capital Outlay**

Summary: Replacement hangar in Hays and associated equipment is reflected in this category.

**Current Year Budget Request FY 2025:** \$360,559 is requested. This is based on FY 2025 projections, adjusted for known acquisitions for new aircraft, and applying the Budget Indices for FY 2025.

**Budget Request FY 2026:** \$369,574 is requested. This is based on FY 2026 projections, adjusted for known changes, and applying the *Budget Indices* for FY 2026.

**Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Aircraft Operations 58700

**Object Code 500: Other Assistance**

**Current Year Budget Request FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

**ENHANCEMENT PACKAGES -**

**Current Year Budget Request FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$4.0 million is requested. KHP will seek funding for the replacement of a fully equipped Cessna 206 LE aircraft. Details in the Enhancement summary.

## **Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Fleet 58800

### **FLEET – 58800**

The Fleet program was established in FY 1997 to capture all costs related to vehicle fleet operations. Prior to FY 2018, Fleet program expenditures were included in the Operations program (01050). The program costs include all expenses associated with the agency Fleet operations in Topeka, KS., including personnel and vehicle acquisition and related equipment for new vehicles, such as decals, lights, etc. Vehicle acquisitions are funded from the Highway Patrol Motor Vehicle Fund (2317). Beginning in FY2019, the Trooper Recruit vehicles and related equipment are funded from the Staffing and Training fund (2211). Historically, an annual transfer of \$600,000 was made from the Highway Patrol Motor Vehicle Fund (Fleet) to the Aircraft On-Budget Fund to subsidize the costs of the various aircraft program. However, the 2022 Legislature approved a dedicated funding source for the KHP aircraft operations and eliminated the transfer.

### **EXPENDITURE JUSTIFICATION**

#### **Object Code 100: Salaries and Wages**

Summary: The program includes 13.0 positions. Beginning in FY19, the Fleet unit was segregated from the Aircraft Unit (Troop T) and now operates independently under the command of the unit Captain.

**Current Year Budget Request FY 2025:** \$1,038,805 represents available funding for current positions and has been adjusted for fringe benefit changes.

**Budget Request FY 2026:** \$1,237,373 represents available funding for current positions and has been adjusted for fringe benefit changes.

#### **Object Codes 200-290: Contractual Services**

Summary: Expenditures in this category include: (1) telecommunication, data lines and computer access and cellular phones; (2) maintenance, services and utilities for the fleet building; (3) travel; (4) copier rent; and (5) vehicle insurance for vehicles assigned to the fleet program.

**Current Year Budget Request FY 2025:** \$220,437 is requested. This is based on FY 2025 projections, adjusted for known changes, and applying the *Budget Indices* for FY 2025.

**Budget Request FY 2026:** \$225,954 is requested. This is based on FY 2026 projections, adjusted for known changes, and applying the *Budget Indices* for FY 2026.

## **Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Fleet 58800

### **Object Codes 300-390: Commodities**

Summary: The largest expenditure in this category is for vehicle supplies and parts. Other costs include tools for the mechanics and building and cleaning supplies for the fleet building and garage.

**Current Year Budget Request FY 2025:** \$772,508 is requested. This is based on the application of the *Budget Indices* to the FY 2025 budget projection.

**Budget Request FY 2026:** \$790,294 is requested. This is based on the application of the *Budget Indices* to the FY 2026 budget projection.

### **Object Code 400: Capital Outlay**

Summary: Vehicles and related equipment are managed and paid under the Highway Patrol Fleet Program. The requests are for the purchase of replacement cars and trucks used in law enforcement. The budget varies depending on the age of the fleet, as well as the number of recruits that graduate into service. Beginning in FY19, vehicles purchased for Trooper Recruits are charged to the Staffing & Training fund.

**Current Year Budget Request FY 2025:** \$7,516,777 is requested. This is based on FY2025 projections, adjusted for known changes, and applying the *Budget Indices* for FY 2025.

**Budget Request FY 2026:** \$7,704,697 is requested. This is based on FY 2026 projections, adjusted for known changes, and applying the *Budget Indices* for FY 2026.

### **Object Code 500: Other Assistance**

**Current Year Budget Request FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

### **ENHANCEMENT PACKAGES - NONE**

**Current Year Budget Request FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

**Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Vehicle Identification Number  
Inspection 58900

**VEHICLE IDENTIFICATION NUMBER INSPECTION - 58900**

The KHP is responsible for inspecting the vehicle identification number (VIN) of every car being titled for the first time in Kansas (with the exception of cars being titled from the point of origin), as well as certain rebuilt salvage and assembled vehicles. The inspection process essentially verifies that the VIN on the vehicle title matches the VIN on the car and that neither has been altered.

The inspection process is performed one of three ways: (1) KHP staff perform inspections of many out-of-state-titled vehicles and rebuilt salvage vehicles; (2) local law enforcement agencies, to which the KHP has designated the responsibility, perform out-of-state-titled vehicle inspections; and (3) new car dealers who have been trained can inspect used program vehicles that have out-of-state titles. Beginning July 1, 2011, the fee increased from \$10 to \$15 for each inspection performed, although some specialized inspections may cost more. The fee was increased to \$20 per inspection on July 1, 2012. When performed by Patrol staff, the entire fee is deposited into the VIN Fee Fund. Beginning in FY2020, designees began purchasing the forms up-front from the KHP VIN Office and retain the entire fee (this equates to a fiscal split of 10% KHP/90% is retained by the designee). The monies deposited to the VIN Fee Fund finance expenses of this subprogram. Beginning in FY19, the process of collecting the fees changed to eliminate KHP Troopers/VIN locations from holding large amounts of cash. The vehicle owner receives a receipt with a VIN inspection indicator. When registration is completed at KDOR, the fee is transferred to KHP. Transfers are initiated monthly.

The KHP was awarded a one-time Byrne grant for auto theft prevention that funded 2.0 positions previously budgeted in the SGF. In FY 2013, the grant ended and the positions are now funded with VIN fees. The positions funded with SGF were also moved to the VIN fee fund in FY 2013. The VIN program became self-sufficient in FY 2013 due to the dedicated funding source and fee increase. This plan is subject to change based on future budget reductions, fees, etc.

In 2024 VIN implemented an appointment scheduler program. VIN inspections were handled on a first come first served basis causing inefficiencies in operations; long wait times, congestion in parking areas, excessive overtime for employees. Through a partnership with Information Network of Kansas (INK) the on-line scheduler was implemented and has reduced wait times and addressed safety concerns with overcrowding in the parking areas.

## Narrative Information – DA 400

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Vehicle Identification Number

Inspection 58900

### **PROGAM GOAL:**

To preserve the integrity of Kansas motor vehicle titles and to provide prompt and courteous service to our customers.

### **EXPENDITURE JUSTIFICATION**

#### **Object Code 100: Salaries and Wages**

Summary: The program includes 41.0 positions. By agency policy, several position categories in the KHP have automatic reclassifications to higher level positions, provided performance is satisfactory, years of service and advance training requirements are met. These include Vehicle Identification Number Inspector to Lead (1 year and training). These automatic reallocations have been budgeted, beginning in FY 2011, to achieve a realistic salaries and wages budget. FTE counts change by classification, as well as pay, accordingly.

#### **Object Code 100: Salaries and Wages continued**

**Current Year Budget Request FY 2025:** \$3,529,053 represents available funding for current positions and has been adjusted for fringe benefit changes.

**Budget Request FY 2026:** \$3,998,237 represents available funding for current positions and has been adjusted for fringe benefit changes.

#### **Object Codes 200-290: Contractual Services**

Summary: There are facilities located across the State for which expenditures are incurred for: (1) rent for facilities and copiers; (2) janitorial, uniform allowances, refuse, pest control, lawn care and snow removal services; (3) utilities; and (4) phone and data lines and service. The use of state contracts for non-employee temporary workers in the higher traffic areas comprises the majority of expenditures in this category. Postage, travel, vehicle insurance and building insurance for buildings still indebted are also incurred by this program. All other operating costs associated with the Trooper positions have been moved to this program and are funded with VIN fee funds. Adjustments have been made for one-time purchases in FY23.

**Current Year Budget Request FY 2025:** \$299,904 is requested. This is based on the application of the *Budget Indices* to the FY 2025 projection.

**Budget Request FY 2026:** \$307,373 is requested. This is based on the application of the *Budget Indices* to the FY 2026 projection.

## **Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Vehicle Identification Number

Inspection 58900

### **Object Codes 300-390: Commodities**

Summary: Stationery and office supplies are mostly for the printing of the MVE1 forms and rebuilt stickers. The form is used for every inspection. The largest expenditure in this category is for vehicle fuel and parts. All other operating costs associated with the Trooper positions moved to this program and are funded with VIN fee funds. Adjustments have been made for one-time purchases in FY23.

**Current Year Budget Request FY 2025:** \$128,308 is requested. This is based on the application of the *Budget Indices* to the FY 2025 projection, including fuel.

**Budget Request FY 2026:** \$131,434 is requested. This is based on the application of the *Budget Indices* to the FY 2026 projection, including fuel.

### **Object Code 400: Capital Outlay**

Summary: The significant expenditures for capital outlay are shop and maintenance equipment. Historically, vehicles and related equipment were managed and paid under the Fleet Program in the Operations Support Program. However due to increasing needs in other operating expenses and funding deficiencies to pay for these request, additional capital outlay requests are being funded from the Vehicle fund. The VIN fund has also been used in the past for purchase of equipment when there are insufficient funds in Operations.

In FY2024 VIN Operations invested in 14 civilian cars to be used by inspectors. Historically civilians utilized retired law enforcement vehicles.

**Current Year Budget Request FY 2025:** \$2,338 is requested. This is based on the application of the *Budget Indices* to the FY 2025 projection.

**Budget Request FY 2026:** \$2,396 is requested. This is based on the application of the *Budget Indices* to the FY 2026 projection.

### **Object Code 500: Other Assistance**

**Current Year FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

### **ENHANCEMENT PACKAGES –**

**Current Year Budget Request FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

**Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Motorist Assistance 59000

**MOTORIST ASSISTANCE PROGRAM - 59000**

The KHP, in conjunction with the KDOT, established the Motorist Assistance Program (MAP) in which non-FTE unclassified employees patrol the major interstates in urban areas to assist stranded motorists. The cost of the specially equipped vehicles, salaries and wages, and other operating expenditures is shared with the KDOT (80%) using federal funds, with the remaining (20%) from the Highway Safety Fund. The Highway Safety Fund receives a transfer from the KDOT to provide the state funding. This is a successful program and both agencies as well as the public are pleased with its performance. However, because federal highway plan funding is uncertain, a clause was added beginning in FY 2010 to the agreement with KDOT that allows the program to be terminated within 90-days from notice should funding be unavailable. In FY19, KDOT granted a salary increase for the Motor Assistant Technicians, in FY2024 an additional increase was approved and awarded based on competitive salaries for similar positions in Kansas. During the 2024 Legislative session, increases were awarded to state employees and the MATs salaries were also adjusted for FY2025.

**PROGRAM GOAL:**

To assist disabled motorists in urban and metropolitan areas, increasing the safety to all travelers, and to ease traffic congestion.

**EXPENDITURE JUSTIFICATION**

**Object Code 100: Salaries and Wages**

Summary: The program includes 21.0 positions. Funding is subject to approval by KDOT each year. Amounts are budgeted for shift differential, holiday pay and minimal overtime to provide service during holiday and high-traffic times.

**Object Code 100: Salaries and Wages continued**

**Current Year Budget Request FY 2025:** \$1,480,889 represents available funding for current positions and has been adjusted for fringe benefit changes.

**Budget Request FY 2026:** \$1,480,889 represents available funding for current positions and has been adjusted for fringe benefit changes.



## **Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Motorist Assistance 59000

### **Object Codes 200-290: Contractual Services**

Summary: Expenditures in this category include cellular phones, vehicle registration, and insurance and vehicle repairs. This budget is submitted to KDOT in April and approved by before the new year's actual expenditures are known. Thus, actual expenditures to budgeted expenditures may not be comparable.

**Current Year Budget Request FY 2025:** \$85,633 is requested. This is based on the budget and program direction agreed upon with the KDOT.

**Budget Request FY 2026:** \$85,633 is requested. This is based on the budget and program direction agreed upon with the KDOT.

### **Object Codes 300-390: Commodities**

Summary: The largest expenditure in this category is fuel for the motorist assistance vehicles. Funding for replacement uniforms required to be worn by staff is also included. This budget is submitted to KDOT in April and approved by them before the new year's actual expenditures are known. Thus, actual expenditures to budgeted expenditures may not be comparable, particularly for fuel.

**Current Year Budget Request FY 2025:** \$266,775 is requested. This is based on the budget and program direction agreed upon with the KDOT.

**Budget Request FY 2026:** \$266,775 is requested. This is based on the budget and program direction agreed upon with the KDOT.

### **Object Code 400: Capital Outlay**

Summary: Vehicles are now budgeted directly in this program. The budget includes funding to purchase Knapheide utility truck beds, light bars, push bumpers, alarm systems, in-car cameras and variable message boards that can be raised, lowered and prompted to display different messages in emergency traffic situations and to defer traffic to other routes. Other budgeted equipment includes miscellaneous tools of \$225 for each truck.

**Current Year Budget Request FY 2025:** \$101,430 is requested. This is based on the budget and program direction agreed upon with the KDOT and includes one variable message sign boards and one F-350 gas crew cab pickups, utility bed and push bumper.

**Budget Request FY 2026:** \$101,430 is requested. This is based on the budget and program direction agreed upon with the KDOT and includes one variable message sign boards and one F-350 gas crew cab pickups, utility bed and push bumper.

**Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Motorist Assistance 59000

**Object Code 500: Other Assistance**

**Current Year FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

**ENHANCEMENT PACKAGES**

**Current Year Budget Request FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

**Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Capitol Police 59100

**CAPITOL POLICE – 59100**

**PROGRAM GOAL:**

To provide for the pro-active safety of persons and the protection of property within the Capitol Complex and on other state-owned or state-leased property within Shawnee County.

**EXPENDITURE JUSTIFICATION**

**Object Code 100: Salaries and Wages**

Summary: Beginning in FY 2018, all Law Enforcement Officer positions with the primary responsibility of patrolling and Communications Specialist (Dispatch) positions have been moved to the Operations – 01050 program. The duties of these positions are considered part of the agency operations and are not specific to the Capitol. The positions remaining in the Capitol Police program are tasked with providing security in the Capitol Complex buildings. The program includes 21 positions. 6.0 FTE Law Enforcement Office positions were added to the program in FY 2014 as a result of the opening of the State Capitol Visitors Center. Amounts are budgeted for overtime and holiday pay. By agency policy, several position categories in the KHP have automatic reclassifications to higher level positions, provided performance is satisfactory, years of service and advance training requirements are met. This includes Law Enforcement Officer I to II (5 years and training). These automatic reallocations have been budgeted, beginning in FY 2011, to achieve a realistic salaries and wages budget. FTE counts change by classification, as well as pay, accordingly.

During the 2022 Legislature, the LEO positions were awarded pay parity with the Patrol’s CPP Plan. Adjustments in step movements were made in July 2022 and will be maintained going forward. The 2024 Legislature awarded a 10% increase in pay as well as a 5-year reduction in the length of time an LEO would reach the max pay within the CPP. These adjustments are reflected in the budget.

**Current Year FY 2025:** \$1,568,866 represents available funding for current positions. Several part-time, temporary positions are funded from an internal service fund (program 97000) and are paid by fees per Memorandums of Understanding with certain state agencies in the Capitol Complex for additional on-site security services. Only Salaries are budgeted in the Capitol Police Program.

**Budget Request FY 2026:** \$2,196,334 represents available funding for current positions and has been adjusted for fringe benefit changes.

**Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Capitol Police 59100

**Object Codes 200-290: Contractual Services**

Summary: Expenditures in this category include: (1) cellular phones, data lines and computer access; (2) repairs and maintenance for the variety of monitoring and security equipment at various locations in the Capitol Complex; and (3) contracted security monitoring at Cedar Crest.

The Capitol Security - 59100 contractual services budgeted costs have been included in the operations fund – 01050 expenditure projections for FY 2025 and FY 2026.

**Current Year FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

**Object Codes 300-390: Commodities**

Summary: The largest expenditure in this category is for security and monitoring parts and supplies for Cedar Crest and the Capitol Complex.

The Capitol Security - 59100 commodities budgeted costs have been included in the operations fund – 01050 expenditure projections for FY 2025 and FY 2026.

**Current Year FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

**Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Capitol Police 59100

**Object Code 400: Capital Outlay**

Summary: A base capital outlay budget has historically been requested for replacement of security cameras and equipment that cannot be billed to agencies, such as those in the Statehouse and surrounding area, Cedar Crest, and Judicial Center.

The Capitol Security - 59100 capital outlay budgeted costs have been included in the operations fund – 01050 expenditure projections for FY 2025 and FY 2026.

**Current Year FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

**Object Code 500: Other Assistance**

**Current Year FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

**ENHANCEMENT PACKAGES –**

**Current Year Budget Request FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

## **Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Homeland Security 59200

### **HOMELAND SECURITY GRANT PROGRAM (HSGP) -- 59200**

The Homeland Security Grant Program provides funds to Kansas and its political subdivisions for improving the State's capability to prevent, protect, mitigate, respond, and recover from acts of terrorism and other catastrophic events. Funds from the Homeland Security Grant Program are provided to the State of Kansas from the U.S. Department of Homeland Security (DHS). The enabling federal legislation for FFY 2010 HSGP is The *Department of Homeland Security Appropriations Act, 2010* (Public 111-83); the *Implementing Recommendations of the 9/11 Commission Act of 2007* (Public Law 110-53) (hereafter "9/11 Act"); and the *Homeland Security Act of 2002* (6 U.S.C. §101 et seq.)

There are no applicable Kansas statutes. DHS requires each state's governor to appoint an administrative agency, responsible for pass-through and oversight for this program. The KHP has served in that capacity since Federal Fiscal Year 1999.

#### **PROGRAM GOAL:**

Support state, local, and tribal efforts to prevent terrorism and other catastrophic events, and to prepare the Nation for the threats and hazards that pose the greatest risk to the security of the United States.

#### **OBJECTIVE #1:**

To enhance the capabilities of first responders to effectively respond to an act of terrorism or other catastrophic event within and across homeland security regional boundaries through the efficient use of funds for preparedness planning, organization, specialized training, tactical exercises, and equipment.

#### **STRATEGIES for OBJECTIVE #1:**

1. To legally obligate homeland security funds, via contract, to each of the state's homeland security regions within 45 days of the award date from the federal government.
2. To provide feedback to grant sub-recipients within 30 days of receiving their proposed use of funds, thereby expediting the sub-recipient's ability to obligate funds pursuant to grant guidelines.

**Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Homeland Security 59200

**EXPENDITURE JUSTIFICATION**

**Object Code 100: Salaries and Wages**

Summary: The Homeland Security Operations section is currently staffed by 5.0 positions (1 Program Consultant, 3 Lieutenants and 1 Captain). All FTE positions are KHP Operations funded.

**Current Year FY 2025:** \$796,735 represents available funding for current positions.

**Budget Request FY 2026:** \$796,735 represents the cost for current positions and has been adjusted for fringe benefit changes

**Object Codes 200-290: Contractual Services**

Summary: Included in this category are only limited expenditures phone service, travel, and consulting services. Most costs are paid by KHP Operations funding

**Current Year FY 2025** \$68,775 is requested.

**Budget Request FY 2026:** \$70,493 is requested.

**Object Codes 300-390: Commodities**

Summary: The largest expenditures in this category are for vehicle gasoline and office/data supplies. Costs in this category are funded by KHP Operations funding.

**Current Year FY 2025:** \$31,304 is requested.

**Budget Request FY 2026:** \$32,085 is requested.

**Object Code 400: Capital Outlay**

Summary: Equipment purchases requested, as allowed by the federal grant. The Agency was awarded a CESF Grant for FY2021 for the replacement of the Communications System to allow for redundancy and remote working for the KHP Dispatch Operations. This was a one-time expenditure.

**Current Year FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

**Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Homeland Security 59200

**Object Code 500: Aid to Local Governments**

Summary: This is the pass-through of federal and state funds to local units of government for qualifying Homeland Security expenditures and protection projects. Homeland Security has seen an increase in funding levels for the overall Security Homeland Grant as well as Non-Profit Organizations. The estimates are based off the award notifications received in the HS unit. Actual expenditures against the funding awards are not known at the time of preparation of the state budget and may fluctuate from budget figure.

**Current Year FY 2025:** \$3,667,135 is projected.

**Budget Request FY 2026:** \$3,758,813 is projected.

**Object Code 700: Non-Expense Items**

Summary: This is the pass-through transfer of federal funds to other state agencies qualifying for Homeland Security expenditures and protection projects. The reportable expenditures are recorded within the recipient state agency's funds. Fund awards are not known at the time of preparation of the state budget.

**Current Year FY 2025:** \$0 are budgeted.

**Budget Request FY 2026:** \$0 are budgeted.

**ENHANCEMENT REQUEST – NONE**

**Current Year Budget Request FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.



**Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Motor Carrier Inspection

59300

**MOTOR CARRIER INSPECTION - 59300**

The Motor Carrier Inspection Program was transferred from the Department of Revenue to the KHP in FY 1989. The program was established to comply with federal highway funding requirements to reduce the number of oversize, overweight and/or unsafe commercial carriers traveling Kansas highways.

A Public Information Unit within the Motor Carrier Inspection Program was established to proactively visit various groups and stress the importance of obeying weight and safety laws. The goal of the Unit is to establish voluntary compliance with the weight laws and motor carrier safety rules and regulations. The basic safety and road-wear arguments for operating a vehicle within the legal weight limits are presented to raise public awareness that overweight vehicles damage the highway infrastructure and prematurely wear highways, creating the need for early replacement.

**PROGRAM GOAL:**

To protect the infrastructure of highways in Kansas and to enhance the safety of motorists on Kansas roads by eliminating overweight and unsafe commercial motor vehicles from operating in Kansas.

**EXPENDITURE JUSTIFICATION**

**Object Code 100: Salaries and Wages**

Summary: The program includes 53 positions and utilizes temporary part-time employees (999 hour). By agency policy, several position categories in the KHP have automatic reclassifications to higher level positions, provided performance is satisfactory, years of service and advance training requirements are met. These include Law Enforcement Officer I to II (5 years and training). These automatic reallocations have been budgeted, beginning in FY 2011, to achieve a realistic salaries and wages budget. FTE counts change by classification, as well as pay, accordingly. In FY2021, the MCI positions were allocated into a career progression plan, like the uniform matrix. The Budget for this program is based off the Agency’s submission and approval of the State Weight Enforcement Plan with the Federal Highway Administration. KHP is a subrecipient of the federal funds.

**Current Year FY 2025:** \$3,831,402 represents available funding for current positions.

**Budget Request FY 2026:** \$3,831,402 represents available funding for current positions and has been adjusted for fringe benefit changes.

## **Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Motor Carrier Inspection

59300

### **Object Codes 200-299: Contractual Services**

Summary: There are nine facilities diversely located across the State for which expenditures are incurred for rent for facilities and copiers, janitorial and linen service, refuse removal service, pest control service, lawn care and snow removal service, utilities, phone, computer and data lines and service, and pager and cellular phones. Vehicle repairs, maintenance and insurance are also included in this category. The program also incurs expenditures to maintain the scale calibrations, perform load tests and minor scale equipment repairs.

**Current Year FY 2025:** \$300,902 is requested. This number varies from the weight enforcement plan due to addition of uniforms in Commodities.

**Budget Request FY 2026:** \$\$300,902 is requested.

### **Object Codes 300-390: Commodities**

Summary: The largest expenditure in this category is for vehicle fuel and parts. Expenditures for food are incurred during continuing education training at the Highway Patrol Training Academy. Several of the port facilities use propane for heating which is included in this category.

**Current Year FY 2025:** \$122,835 is requested.

**Budget Request FY 2026:** \$122,835 is requested.

### **Object Code 400: Capital Outlay**

Summary: Capital outlay is budgeted for replacement vehicles for law enforcement purposes.

**Current Year FY 2025:** \$179,462 is requested to replace five vehicles.

**Budget Request FY 2026:** \$179,462 is requested to replace five vehicles.

### **ENHANCEMENT REQUEST**

**Current Year Budget Request FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

## **Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Turnpike 59400

### **KANSAS TURNPIKE AUTHORITY - 59400**

The Patrol began policing the Kansas Turnpike in October 1956, with 13 officers and Troopers. Increasing traffic and mounting responsibilities necessitated an increase in the strength of the Turnpike Patrol to the present 52.5 Troopers, which is set and must be retained by agreement between the KHP and the Kansas Turnpike Authority (KTA). Additional Troopers were added to this program in FY 1998 (2), FY 1999 (1), FY 2000 (2), and FY 2012 (4) by transferring Troopers from the Highway Patrol Operations Program. Troopers assigned to the KTA unit receive the same stringent training as all KHP Troopers. Assignment is like the other units in that a Trooper may bid the position; or be assigned out of necessity by leadership.

The KHP Turnpike Troop provides law enforcement and security to the Kansas Turnpike. This major artery is an exception to the general patrol operations in that it provides twenty-four-hour patrol coverage. Radio communications are continuously maintained, the same as all field Troop headquarters. The radio communications are staffed, operated by, and maintained by the Kansas Turnpike Authority. Troopers enforce traffic laws, render services to the motoring public, investigate accidents, provide emergency aid to injured persons, and develop cases pertaining to all criminal activity occurring on the Kansas Turnpike Authority property. By agreement, the Turnpike reimburses the Patrol for all expenditures.

#### **PROGRAM GOALS:**

1. To reduce fatality and serious injury accidents occurring on the Kansas Turnpike.
2. To enhance the safety of persons traveling on Kansas roads by removing the criminal element from the Kansas Turnpike.
3. To service motorists needing assistance on the Kansas Turnpike.

#### **EXPENDITURE JUSTIFICATION**

##### **Object Code 100: Salaries and Wages**

Summary: The program includes 50 positions and funding for 2.5 FTE KHP administrative positions that provide services to the Turnpike. Amounts are budgeted for overtime, shift differential and holiday pay. The Turnpike patrol is a 24-hour per day operation. Group health insurance is provided by the Turnpike.

**Current Year FY 2025:** \$5,052,549 represents available funding for current positions.

**Budget Request FY 2026:** \$5,153,433 represents available funding for current positions and has been adjusted for fringe benefit changes.

## **Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Turnpike 59400

### **Object Codes 200-290: Contractual Services**

Summary: Expenditures in this category primarily are for repairing and servicing vehicles. Expenditures are not budgeted in this program.

**Current Year FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

### **Object Codes 300-390: Commodities**

Summary: The largest expenditure in this category is usually for supplies purchased from the KHP Central Supply, food expenses incurred during continuing education training at the Highway Patrol Training Academy. The Turnpike purchases its own fuel, ammunition, etc. These are pass through expenditures and not budgeted.

**Current Year FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

### **Object Codes 500-590: Other Assistance**

Summary: The Turnpike participates in special overtime enforcement activities such as impaired or aggressive driving, seat belt compliance, etc. The KHP reimburses them after initially receiving the reimbursement from the KDOT. This is based on the availability of the funds, so none is projected.

**Current Year FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

**Narrative Information – DA 400**

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Debt Service 98000

**DEBT SERVICE – 98000**

This subprogram was created in FY 1993 to reflect the debt service payments on the \$5.0 million used to acquire and renovate the KHP Training Academy. This debt was paid in full in FY 2008. An addition to this subprogram was made when the Patrol’s Fleet Operations Center was constructed and acquired for \$4.0 million in FY 2003 and will be paid in full in FY 2018. The Vehicle Identification Number (VIN) Facility was purchased in June 2004 for \$510,800 and was paid in full in FY 2014.

The purchase and bonding of the KHP Training Academy was approved by the 1992 Legislature in 1993, SB 326, Section 6. The purchase and bonding of the KHP Fleet Operations Center was approved by the 2001 Legislature, Section 49 (c) of Chapter 216 Session Laws. The purchase and bonding of the VIN Inspection Facility was approved by 2003 Session Laws Subsection (d) of Section 15 of Chapter 160.

**EXPENDITURE JUSTIFICATION**

**Object Code 600: Debt Service**

These are the amounts for principal and interest required by the debt service schedules.

**Current Year FY 2025:** \$0 is requested.

**Budget Request FY 2026:** \$0 is requested.

**ENHANCEMENT REQUEST - None**

## Narrative Information – DA 400

Division of the Budget

Agency

Kansas Highway Patrol

State of Kansas

Program

Capital Improvements 99000

## CAPITAL IMPROVEMENTS – 99000

Refer to the Agency's 5-year capital improvement plan in addition to this brief narrative.

## EXPENDITURE JUSTIFICATION

### Capital Improvements

**Summary:** Beginning in FY2020, projects identified within the 5-year CIP are categorized into 6 primary strategies; Troop J (Training Academy) Major Projects, Troop J – maintenance/Repair, Troop Facility Major Projects, Troop Facility Maintenance/Repair, Troop I Scale House Repair & Replacement, and New Construction.

**Current Year FY 2025:** \$3.461 million is requested. The 2023 Legislature approved capital improvement expenditures in the amount of \$2.785M. However due to the critical nature of repairs at the Troop C headquarters, failing infrastructure at the Training Academy in Salina, as well new construction requests for the agency's aircraft hangar, request made by Troop I (Commercial Motor Vehicle Enforcement Division) to begin a replacement strategy for the scale houses located throughout the State, and a growing need to upgrade/replace the agency's central dispatch facility, the request has increased in both FY2025 and FY2026. The additional projects will be presented to the JCSBC for approval.

**Budget Request FY 2026:** \$2.790 million is requested.

## ENHANCEMENT REQUEST

**Current Year Budget Request FY 2025:** \$1.058 million is requested. KHP will seek funding for maintenance to the Training Academy. Details are provided in the enhancement section of this summary.

**Budget Request FY 2026:** \$55.6 million is requested. KHP is seeking funding for the ASU Hangar in Wichita, KS as well as funding for the construction of a new GHQ Headquarters. Details are provided in the enhancement section of this summary.