

Letter to DOB

Narrative Information—DA 400

Division of the Budget

Agency Office of the Child Advocate

State of Kansas

*Revised 9.29.2025

KANSAS OFFICE OF THE CHILD ADVOCATE

The Office of the Child Advocate acts as a neutral, independent agency to ensure Kansas children and families receive adequate coordination of services for child safety and wellbeing.

The Office of the Child Advocate (OCA) receives and responds to complaints regarding state agencies, services providers, and juvenile courts that adversely affect the health, safety, and wellbeing of children. Through case and systemic recommendations, OCA seeks impact for best practices, policies, and law.

PROGRAM STATUTORY HISTORY:

The Office of the Child Advocate was passed into law via Senate Bill 115, April 2024 and codified in Kansas Statutes Annotated Chapter 75, Article 76. The purpose of OCA is to ensure that children and families receive adequate coordination of child welfare services for child protection and care through services offered by the Department for Children and Families or the department's contracting entities, the Department for Aging and Disability Services, the Department of Corrections, the Department of Health and Environment and juvenile courts. The passage of SB 115 established OCA as its own state agency ensuring its independence and more clearly delineating its duties and authorities.

In October 2021, the Kansas Governor created the Division of the Child Advocate within the Office of Public Advocates under Executive Orders 21-27 and 21-28. The Division of the Child Advocate (KDCA) has merged with the Office of the Child Advocate as of July 1, 2024.

A number of directives have culminated in the area of child and family wellbeing. In 2017, House Sub. for SB 126 (2017) directed the Secretary for Children and Families to establish a Child Welfare System Task Force (Task Force) to study the Kansas child welfare system. The Task Force convened working groups, tasked with submitting a preliminary report in 2018, focusing on the following areas: the general administration of child welfare by DCF; protective services; family preservation; reintegration; foster care; and permanency placement. A final report was issued in January 2019 that included recommendations, organized by priority into three tiers. Additionally, the Kansas Legislature has comprised a Joint Committee on Child Welfare System Oversight tasked with reviewing data on child maltreatment and demographic trends impacting the child welfare system. This includes reviewing the duties, responsibilities and contributions of the Kansas Department for Children and Families (DCF), the Kansas Department for Aging and Disability Services (KDADS), the Kansas Department of Health and Environment (KDHE), the Department of Corrections, law enforcement, and the judicial branch that comprise the child welfare system; as well as reviewing programs, services, and benefits

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offered directly or through grants or contracts by DCF, KDADS, KDHE, and the judicial branch that impact children and families at risk of becoming involved or who are involved in the child welfare system.

In November 2018, a class action lawsuit was filed against the state on behalf of foster youth alleging that they had been deprived of critical mental health assessments and services and experienced extreme placement instability. A settlement agreement was entered and approved by the Court in January 2021, including the monitoring of outcomes over three or four, one-year periods with an emphasis on accountability reporting, practice improvements, and outcomes.

Office of the Child Advocate (OCA) is a critical component in providing an independent, neutral mechanism, giving process solutions and voice to address the concerns of our Kansas children and families.

Current Year:

OCA was codified as an independent state agency in April 2024, effective July 1, 2024. Prior to its creation, a similar function was performed by the Kansas Division of the Child Advocate (KDCA). Over this last year, OCA has been working diligently to build and further develop foundation as a stand-alone state agency, including infrastructure, policy, and practice. OCA is committed to further developing practices under the provisions set out in the Child Advocate Act.

The Legislature approved a budget supporting 2 additional FTE positions. OCA's former Office Administrator recently accepted and transitioned to the new position, Intake Investigative Specialist. OCA is presently working to fill the open Office Administrator position. OCA is also presently working to fill the new FTE Case Investigative Analyst position. Through this time of change and transition, OCA is committed to developing and growing a strong cohesive team.

OCA maintains a website (<https://childadvocate.ks.gov>), which includes an online complaint form submission, information and resources. OCA recently renewed its contract for its case management system, specifically structured for Government based ombudsman and child advocate programs, continuing to work closely with the application customer service team to troubleshoot and improve workflow processes and maximize efficiency. OCA is working open case complaints, issuing final findings reports, with summary and analysis, including recommendations. OCA will issue its second Annual Report as an independent state agency in January 2026. Prior to that, under KDCA, annual reports were issued in 2022, 2023, and 2024. In addition, KDCA had issued the Former Foster Parent Survey Report released June 2023 and the Best Interest Staffing Report released September 2023.

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In accordance with the Division of the Budget instructions, OCA has submitted a budget within the amounts approved for FY 2026 by the 2025 Legislature.

*Revised fiscal year 2026 will be the second budget submission for OCA under the new legislative provisions.

PROGRAM GOAL: Independently and without bias investigate and strive to resolve, whenever possible, the complaints made by or on behalf of children in the custody of the Secretary for the Department for Children and Families (DCF) or alleged to be a child in need of care or currently or were receiving services or treatment from the Department of Corrections.

OBJECTIVE #1:

Kansans are aware of the role, work, and value of OCA.

Strategies for Objective #1:

1. Provide outreach brochures, posters, and other print material to child welfare service providers and other key child and family wellbeing stakeholders.
2. (required under SB115) Provide DCF with a notice of availability that described OCA procedures for contacting the office and ensure such notice is prominently posted in department offices and facilities receiving public moneys for the care and placement of children.
3. Host information and outreach booths.
4. Provide informational presentations to child welfare service providers, child and family wellbeing stakeholders, and other public forum groups.
5. Provide on-site outreach in at least one rural community annually.
6. Provide updates on website and other online forums.
7. Maintain social media presence.

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Performance Measures for Objective #1:

	Actual FY 2024	Actual FY 2025	Projected FY 2026	Projected FY 2027
Kansas stakeholders, including organizations, entities, and individual representatives receiving information about OCA through outreach efforts, attending or participating in a meeting at least 1x per quarter.	100%	100%	100%	100%
Contacts from Kansans seeking information and assistance.	237	278	350	365
Maintain public website & social media presence with at least 1x month minimum new post on social media (FB, Twitter).	83%	42%	80%	85%

OBJECTIVE #2:

OCA investigations are conducted and reported in a timely fashion.

Strategies for Objective #2:

1. Utilize case management system that supports efficient investigative processes and management workflow.
2. Maximize use of office technologies to increase efficiency of processes.
3. Utilize reporting methods designed to communicate clearly and succinctly.
4. Ensure OCA team attends and participates in local, state, and national level trainings in line with a professional development plan.

Performance Measures for Objective #2:

	Actual FY 2024	Actual FY 2025	Projected FY 2026	Projected FY 2027
At least 85% of initial contacts processed will receive first contact within 2 business days.	100%	90%	95%	100%
Cases closed per fiscal year.	189	244	264	285
At least 50% of written summary letters will be issued within 160 days from initial contact.	100%	75%	100%*	100%*Increase to 60% to be issued within 160 days

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Training hours attended by OCA staff.	100%- Min.20hours	100%-- Min.20hours	100%	100%
Returned post case closure survey (beginning FY26 no longer utilizing)	31%	<1%	-	-

OBJECTIVE #3:

OCA recommendations are tracked for implementation and evaluated for effectiveness.

Strategies for Objective #3:

1. Implement process to track agency responses.
2. Implement a timeline and procedure to track implementation of recommendations accepted by the agency.
3. Provide support to agencies within OCA capacity to implement accepted recommendations.
4. Implement evaluation process in collaboration with agencies to monitor impact of adopted recommendations over a designated period of time.
5. Meet collaboratively with agencies and stakeholders' leadership regarding systemic issues identified within OCA complaints.
6. Meet collaboratively with agencies and stakeholders during the course of an investigation to identify and implement possible remedies to resolve the reported concern, prior to the completion of the investigation and/or formal recommendations issued.
7. Identify and articulate the needs of families and children as needs relate to family preservation and reunification, child protection, wellbeing, and permanency.
8. Analyze effect of laws, policies, and practices having an adverse impact on family preservation and reunification, child protection, wellbeing, and permanency.
9. Advocate for change to laws, policies, and practices having an adverse impact on family preservation and reunification, child protection, wellbeing, and permanency.
 - a. Participate in multidisciplinary teams, statewide taskforce and panels focused on accountability, transparency, and systems transformation.
 - b. Monitor proposed legislation, laws, and policies impacting children and families impacted by child and family wellbeing systems.
 - c. Provide testimony and advocacy as appropriate on proposed laws and regulations.
10. Publish an annual report with information and recommendations to the Governor, Legislature, and Judiciary.

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Performance Measures for Objective #3:

	Actual FY 2024	Actual FY 2025	Projected FY 2026	Projected FY 2027
Collaborative agency and stakeholder meetings, once per quarter.	100%	100%	100%	100%
Agency responses received to recommendations.	38%	88%	90%	95%
Agency responses to OCA recommendations that include implementation plans within one year.	*Unable to accurately track for FY24	73%	75%	80%

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EXPENDITURE JUSTIFICATION

Total Current Year FY 2026 - \$863,752

Includes: 1.5 Percent SGF Operating Reduction/lapse (\$13,054)

Reappropriation: \$119,647

Total Budget Year FY 2027 - \$751,650

Object Code 100: Salaries & Wages

The Office of the Child Advocate has a total of seven FTE, which includes the Child Advocate, Office Administrator, Intake Investigative Specialist, and four Case Investigative Analysts. OCA is presently experiencing a shift and transition in staffing and is actively working to fill all open positions.

Total Current Year FY 2026 - \$693,398

Total Budget Year FY 2027 - \$697,780

Object Codes 200-299: Contractual Services

The Office of the Child Advocate requests the following for contractual services. Expenditures for contractual services primarily include communications, printing costs for outreach materials, professional services, and rent. Due to two new FTE and restrictions in current building space, OCA will be moving in FY 2026 with an anticipated increase in annual rent and monumental surcharge from \$13,608 to \$57,400. This is more than originally estimated. The contractual service for a case management system is the second most significant contractual expenditure.

Total Current Year FY 2026 - \$159,609

Total Budget Year FY 2027 - \$43,170

Object Codes 300-399: Commodities

The Office of the Child Advocate requests the following for commodities. Expenditures in this area primarily consist of office and data supplies.

Total Current Year FY 2026 - \$2,000.00

Total Budget Year FY 2027 - \$2,000.00

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Enhancement Package – FY 2027:

OCA is requesting one enhancement package for consideration by the Governor and Legislature. Listed below is a brief description.

OCA was granted approval for two additional FTE in FY 2026 to ensure OCA is able to fulfill the mandates under the Child Advocate Act and provide quality and timely service. OCA underestimated the associated costs to meet the needs for two new FTE moving forward. Most significantly, OCA needs to expand its physical footprint. In touring existing open office space that would accommodate OCA needs, increased rent is greater than initially estimated with an anticipated increase in annual rent and monumental surcharge from \$13,608 to \$57,400. Additionally, OCA recently finalized its agreement for the case management software license renewal which includes an annual increase in costs.

Enhancement Object Codes 200-299: Contractual Services

OCA requests an increase in the areas of communications and rents.

Budget Year FY 2027 - \$99,701

Enhancement Budget Year FY 2026 - \$99,701

FY 2027 With Enhancement Total - \$851,351