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## **NARRATIVE INFORMATION – DA 400**

DIVISION OF THE BUDGET  
STATE OF KANSAS

AGENCY NAME            Kansas Bureau of Investigation  
AGENCY NUMBER        08300  
AGENCY OVERVIEW

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### **AGENCY MISSION:**

The Kansas Bureau of Investigation (KBI) is dedicated to providing professional investigative, laboratory and criminal justice information services to Kansas criminal justice agencies for the purpose of promoting public safety and preventing crime in Kansas.

The KBI is committed to providing the highest level of quality service that we can by maintaining a highly trained and well experienced professional workforce. Our Investigations Divisions strive to enhance public safety by aggressively and efficiently investigating the most serious criminal violations and by providing proactive investigative, technical, and tactical services to the Kansas criminal justice community. Using science and modern technology, to meet the needs of law enforcement, prosecutors, defense attorneys and the courts, our Forensic Science Laboratory endeavors to provide our customers timely service. Our Information Services Division strives to collect and disseminate accurate and timely criminal justice information throughout our state and to criminal justice entities across the country. Together, we promote public safety and work to prevent crime in Kansas.

### **AGENCY PHILOSOPHY:**

We are committed to providing quality service to the citizens of Kansas. We affirm and respect the basic rights and freedoms afforded all persons by the Constitution of the United States and the laws of the State of Kansas. We accept and embrace the high standard of conduct that is expected of those who carry out the mission of the Kansas criminal justice system and will maintain the highest standards of fiscal responsibility in the expenditure of resources entrusted to us in furtherance of our important public safety mission.

### **PROGRAMS ESTABLISHED TO ASSIST WITH AGENCY MISSION:**

Administration  
Information Services Division  
Information Technology and Kansas Criminal Justice Information System  
Field Investigations Division  
Special Operations Investigations Division  
Forensic Science Laboratory  
Capital Improvements  
Off Budget

### **STATUTORY HISTORY:**

Through the efforts of the Kansas Bankers Association, the Kansas Stockman's Association and the Kansas Peace Officers Association, legislation was passed in 1939 establishing the KBI. The intent was to create a law enforcement organization with statewide jurisdiction to assist local agencies in dealing with more mobile and complex criminal activity. In keeping with that tradition, the KBI endeavors to provide local police and sheriff departments with investigative, forensic, legal, and technical assistance needed to deal with ever evolving criminal activity. Numerous statutes require or authorize the KBI to perform certain functions, and these statutes include:

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### I. Authorization Statutes:

- A.     K.S.A. 75-711        Establishes the KBI as a division of the Attorney General's Office and provides for certain personnel appointments including, but not limited to, the director and "agents who shall be trained in the detection and apprehension of criminals."
- B.     K.S.A. 75-712        Establishes the powers and duties of the KBI which include:
- (1)        Conducting investigations at the direction of the Attorney General.
  - (2)        Acquiring, collecting, classifying and preserving criminal identification and other crime records.
  - (3)        Requesting and accepting certain grants or donations and entering into contracts.
  - (4)        Conducting background investigations of appointees subject to senate confirmation and, at the direction of the governor, all judicial appointments.

### II. Additional Statutory Duties of the Director

- A.     The director (or designee) is statutorily required to serve as a member of the following:
- 1.    K.S.A. 21-6901    Alvin Sykes Cold Case Task Force
  - 2.    K.S.A. 22a-243    State Child Death Review Board
  - 3.    K.S.A. 65-5721    Commission on Emergency Planning and Response
  - 4.    K.S.A. 74-5606    Kansas Commission on Peace Officers' Standards and Training
  - 5.    K.S.A. 74-5701    Kansas Criminal Justice Information System (KCJIS) Committee
  - 6.    K.S.A. 74-9501    Kansas Criminal Justice Coordinating Council and Substance Abuse Policy Board
  - 7.    K.S.A. 75-2251    Law Enforcement Officers Memorial Advisory Committee. *See also* K.S.A. 75-2250, which requires the director to notify the state historical society annually of any law enforcement officers killed in the line of duty.

### III. Statutory Databases

- A.     K.S.A. 21-2501        Fingerprint and palm print impressions to be taken by local law enforcement agencies on forms provided by the KBI or U.S. Department of Justice, then maintained by the KBI with a copy forwarded to the Federal Bureau of Investigation (FBI).
- B.     K.S.A. 21-2501a        Law enforcement agencies required to file offense reports with the KBI. *See also* K.S.A. 22-2307 and 22-2310 which require that offense reports for all domestic violence calls and stalking allegations be sent to the KBI.
- C.     K.S.A. 21-2511        Requires the KBI to establish, implement and maintain a statewide automated DNA databank and DNA database. Designates the KBI as the state central repository for all profile records and samples.
- D.     K.S.A. 22-4705        Designates the KBI as the central repository for criminal history record information.
- E.     K.S.A. 22-4901 *et seq.* The Kansas Offender Registration Act requires the KBI to:
- (1)        Forward all additions or changes in information to any registering law enforcement agency, other than the agency that submitted the form, where the offender expects to reside, maintain employment or attend school.
  - (2)        Transmit offender conviction or adjudication data, fingerprints, and palm prints to the FBI.
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- (3) Ensure all offender information required by the National Crime Information Center (NCIC) is transmitted into the national sex offender registry system within three (3) business days of such information being submitted to the KBI.
  - (4) Ensure that offender information is immediately entered in the state registered offender database and the Kansas registered offender website, as provided in K.S.A. 22-4909, and amendments thereto.
- F. K.S.A. 38-2313 Requires juvenile fingerprints to be sent to the state repository in specified circumstances.
- G. K.S.A. 50-6,109a Requires the KBI to establish and maintain a scrap metal database.
- H. K.S.A. 60-4127 Requires the KBI to establish and maintain the Kansas asset seizure and forfeiture repository.
- I. K.S.A. 75-712b Requires the KBI to establish a missing and unidentified person system.
- J. K.S.A. 75-712d Requires the KBI to establish a missing and unidentified person information clearinghouse.
- K. K.S.A. 75-7c25 Requires orders of involuntary commitment for care and treatment to be sent to the KBI for entry into appropriate state and federal databases used in checking applicants for concealed carry permits.

### IV. Record Checks

- A. Pursuant to K.S.A. 22-4701 *et seq.*, the KBI has been designated as the central repository, maintains criminal history record information, and is responsible for various duties in the maintenance and dissemination of such records. The following statutes authorize or require the KBI to conduct criminal history record checks:

- 1. K.S.A. 2-3902 Licensure under the industrial hemp research program
  - 2. K.S.A. 2-3906 Licensure of hemp producers
  - 3. K.S.A. 2-3907 Registered hemp processors or applicants
  - 4. K.S.A. 7-127 Applicants for admission to practice law
  - 5. K.S.A. 8-2,151 Hazmat endorsement for a commercial driver's license
  - 6. K.S.A. 9-509 Money transmitter licensure
  - 7. K.S.A. 9-513e Money transmitter act; executive officers or directors
  - 8. K.S.A. 9-801 Applicant trust company; officers, directors, incorporators
  - 9. K.S.A. 9-1722 Trust company acquisition applicants
  - 10. K.S.A. 9-2209 Mortgage business applicants, registrants, licensees
  - 11. K.S.A. 12-1,120 Chiefs of police
  - 12. K.S.A. 12-1679 Merchants or security police
  - 13. K.S.A. 16a-6-104 Consumer credit lender applicants
  - 14. K.S.A. 17-2234 State Department of Credit Unions employees
  - 15. K.S.A. 19-826 Sheriff candidates
  - 16. K.S.A. 39-969 Adult care home operators
  - 17. K.S.A. 39-970 Adult care home employment
  - 18. K.S.A. 39-2009 Applicants for employment with a center, facility, hospital or provider of disability services
  - 19. K.S.A. 40-4905 Resident insurance agent license applicants
  - 20. K.S.A. 40-5504 Public adjuster license applicants
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21. K.S.A. 41-311b            Liquor retailer licensure of nonresidents
  22. K.S.A. 41-2610            Liquor servers at establishments
  23. K.S.A. 46-1103            Legislative Post Audit employment
  24. K.S.A. 46-3301            Joint Committee on Kansas Security; committee staff members of Legislative Research and Revisor's Office
  25. K.S.A. 50-6,112b           Scrap metal dealer registration
  26. K.S.A. 50-6,126            Roofing contractor registration
  27. K.S.A. 50-1128            Credit service organization licensees
  28. K.S.A. 58-3039            Real estate broker and salesperson license applicants
  29. K.S.A. 58-4127            Real estate appraiser licensing
  30. K.S.A. 58-4709            Appraisal management company (AMC) application for registration; ownership interest
  31. K.S.A. 58-4710            AMC application for registration; controlling person
  32. K.S.A. 65-516              Child care facilities; residents, employees, volunteers
  33. K.S.A. 65-1120            State Board of Nursing; disciplinary proceedings
  34. K.S.A. 65-1505            Optometry license applicants
  35. K.S.A. 65-1696            Pharmacy license applicants
  36. K.S.A. 65-2402            Kansas Department of Health and Environment (KDHE) Vital Statistics employees
  37. K.S.A. 65-2839a            Board of Healing Arts; investigations and proceedings conducted by the board
  38. K.S.A. 65-28,129           Board of Healing Arts; licensure
  39. K.S.A. 65-28b08            Licensure of certified nurse-midwives engaging in the independent practice of midwifery
  40. K.S.A. 65-3407            KDHE permits related to solid waste processing facilities and solid waste disposal areas
  41. K.S.A. 65-3503            Adult care home administrator licensing
  42. K.S.A. 65-4209            Mental health technicians; disciplinary actions
  43. K.S.A. 65-5117            Home health agency employment
  44. K.S.A. 65-6129            Applicants for certification as emergency medical service provider
  45. K.S.A. 73-1210a            Veterans Affairs employment
  46. K.S.A. 74-1112            State Board of Nursing; licensure
  47. K.S.A. 74-2113            Kansas Highway Patrol appointments
  48. K.S.A. 74-4905            Kansas Public Employees Retirement System (KPERS) Board of Trustees members
  49. K.S.A. 74-50,184           Boxing Commissioner appointment
  50. K.S.A. 74-5605            Kansas Law Enforcement Training Center (KLETC) applicants
  51. K.S.A. 74-5607            Kansas Commission on Peace Officers' Standards and Training (KCPOST); applicants for certification and investigation of certified law enforcement officers
  52. K.S.A. 74-7511            Applicants for licensure by the Behavioral Sciences Regulatory Board
  53. K.S.A. 74-8704            Kansas Lottery; employees working in sensitive areas
  54. K.S.A. 74-8705            Kansas Lottery; major procurement contract vendors
  55. K.S.A. 74-8763            Kansas expanded lottery act; employment under executive director of Kansas Lottery
  56. K.S.A. 74-8769            Kansas expanded lottery act; employment under executive director of Kansas Racing and Gaming Commission
  57. K.S.A. 74-8803            Kansas Racing and Gaming Commission appointees
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- 58. K.S.A. 74-8804            Racetrack employment and licensing
- 59. K.S.A. 74-8805            Kansas Racing and Gaming Commission; executive director and other personnel
- 60. K.S.A. 74-8806            Kansas Racing and Gaming Commission; animal health officers and assistants
- 61. K.S.A. 74-8816            Occupation licenses (parimutuel racing)
- 62. K.S.A. 74-9804            State Gaming Agency; executive director, director of enforcement, enforcement agents
- 63. K.S.A. 74-9805            State Gaming Agency employment or licensing
- 64. K.S.A. 75-7b04            Private detective licensing
- 65. K.S.A. 75-7b21            Private detective firearms trainer certification
- 66. K.S.A. 75-7c05            Concealed firearms licenses
- 67. K.S.A. 75-7e03            Bail enforcement agent licensing
- 68. K.S.A. 75-712            Gubernatorial appointments (e.g. cabinet, judges)
- 69. K.S.A. 75-712i            Employment by qualified entity providing care to children, the elderly or individuals with disabilities
- 70. K.S.A. 75-3707e            Office of information technology services infrastructure employees
- 71. K.S.A. 75-4315d            Nongubernatorial appointments subject to confirmation by senate
- 72. K.S.A. 75-5133c            Kansas Department of Revenue (KDOR); all persons having access to federal tax information received directly from the Internal Revenue Service (IRS)
- 73. K.S.A. 75-5156            Personnel authorized to manufacture, produce, or issue drivers' licenses and identification cards
- 74. K.S.A. 75-53,105            Employment or participation in programs for vulnerable children or adults
- 75. K.S.A. 75-5609a            KDHE employees in the office of laboratory services
- 76. K.S.A. 75-7241            Executive branch agency employees or contractors who collect, maintain or access personal information

B. Several statutes mandate the KBI to conduct full background investigations on persons being considered for sensitive positions in government service. Background investigations include interviews of former employers, references and other contacts, financial investigations, etc. The following statutes mandate the KBI to conduct background investigations:

- 1. K.S.A. 46-3301            Joint Committee on Kansas Security; committee staff members of Legislative Research and Revisor's Office
  - 2. K.S.A. 74-4905            KPERS Board of Trustees
  - 3. K.S.A. 74-50,184            Boxing Commissioner appointment
  - 4. K.S.A. 74-8705            Kansas Lottery; major procurement contract vendors
  - 5. K.S.A. 74-8803            Kansas Racing and Gaming Commission appointees
  - 6. K.S.A. 74-8805            Kansas Racing and Gaming Commission; executive director and other personnel
  - 7. K.S.A. 74-8806            Kansas Racing and Gaming Commission; animal health officers and assistants
  - 8. K.S.A. 74-9804            State Gaming Agency: executive director, director of enforcement, enforcement agents
  - 9. K.S.A. 75-712            Gubernatorial appointments (e.g. cabinet, judges)
  - 10. K.S.A. 75-4315d            Nongubernatorial appointments subject to confirmation by senate
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### V.        **Miscellaneous Duties**

- A.        K.S.A. 12-4516            KBI required to enter expungements (received from the courts) for convictions of violations of city ordinances and related arrest records. KBI also require to notify the FBI, secretary of corrections and any other criminal justice agency which may have a record of the arrest, conviction or diversion.
- B.        K.S.A. 12-4516a           KBI required to enter expungements (received from the courts) for arrest records (city ordinance violations). KBI required to notify the FBI, secretary of corrections and any other criminal justice agency which may have a record of the arrest.
- C.        K.S.A. 19-1935            KBI required to initiate investigation whenever death of an inmate occurs who is in the custody of a city or county and residing in a jail or facility contracted through the city or county, or both. Investigation not required if cause of death is natural. A report of the findings of the investigation shall be made available to the chairperson of the Senate Judiciary Committee and the House Corrections and Juvenile Justice Committee.
- D.        K.S.A. 21-6614            KBI required to enter expungements (received from the courts) for infractions, misdemeanor or felony convictions and related arrest records. KBI also required to notify the FBI, secretary of corrections and any other criminal justice agency which may have a record of the arrest, conviction or diversion.
- E.        K.S.A. 22-2410            KBI required to enter expungements (received from the courts) for arrest records. KBI required to notify the FBI, secretary of corrections and any other criminal justice agency which may have a record of the arrest.
- F.        K.S.A. 22-2902c           Authorizes admission of controlled substances at preliminary hearing if substances have been subjected to field test approved by the KBI.
- G.        K.S.A. 22-4615            Requires all wireless telecommunications carriers registered to do business in Kansas to annually notify the KBI of their emergency contact information and to immediately update the KBI of changes. The KBI is required to maintain a database of this information to be provided to public safety answer points during qualifying emergency situations.
- H.        K.S.A. 22-4618            Requires the KBI to work with the office of the attorney general and state and local law enforcement to identify a process for reporting and tracking the number of sexually violent crimes where pornographic materials are seized or documented as evidence.
- I.        K.S.A. 22a-235            Autopsy report forms for coroners to be approved by the KBI.
- J.        K.S.A. 38-2312            KBI required to enter expungements (received from the courts) for certain juvenile records or files. KBI also required to notify every juvenile or criminal justice agency which may possess records or files ordered to be expunged.
- K.        K.S.A. 59-2966            KBI required to enter involuntary commitment orders (mentally ill persons) into NCIC and other databases.
- L.        K.S.A. 59-29b66           KBI required to enter involuntary commitment orders (alcohol/substance abuse) into NCIC and other databases.
- M.        K.S.A. 60-5004            KBI required to expunge conviction and arrest information, and DNA samples and profile records, upon receiving orders for certificates of innocence. KBI required to provide confirmation of expungements to the court.
- N.        K.S.A. 65-448            Sexual assault evidence collection kits to be approved by the KBI. KDHE, in cooperation with the KBI, is to establish procedures for gathering sexual assault evidence at medical care facilities. Anonymous kits required to be kept for five years in KBI evidence storage facilities, then destroyed.
- O.        K.S.A. 65-1689           Prescription Monitoring Program Advisory Committee required to include KBI representative appointed by the AG.
- P.        K.S.A. 65-67a09           Requires the collection of fetal tissue in all abortions where the patient is less than 14 years of age. Physician required to submit tissue to the KBI.
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- Q.     K.S.A. 65-7001 *et seq.*            Sheriff Matt Samuels Chemical Control Act assigns numerous duties to the KBI:  
1.     K.S.A. 65-7004 Monitor law enforcement exclusions  
2.     K.S.A. 65-7005 Enter into agreements with KDHE  
3.     K.S.A. 65-7008 Develop educational and reporting system for Kansas retailers of regulated chemicals.  
4.     K.S.A. 65-7013 Assist KDHE in developing disposal contracts
- R.     K.S.A. 74-5707                      Criminal Justice Information System Line Fund: Money credited to this fund shall be used by the KBI to provide communication lines, outlets, and terminals to each county for the KCJIS as required by K.S.A. 74-5702.
- S.     K.S.A. 74-8807                      KBI required to conduct, or assist the Racing and Gaming Commission in conducting, investigations of Kansas Parimutuel Racing Act violations.
- T.     K.S.A. 74-9806                      KBI required to conduct, or assist in conducting, investigations of tribal-state gaming compact violations and other criminal activities related to tribal gaming.
- U.     K.S.A. 75-722                        KBI required to consult with other law enforcement agencies to gather information about drug trends and consult with the State Board of Pharmacy to develop recommendations concerning the most appropriate controls for ephedrine and pseudoephedrine; KBI required to submit recommendations annually to the Senate Judiciary Committee and House Committee on Corrections and Juvenile Justice.
- V.     K.S.A. 75-757                        Human Trafficking Advisory Board required to include KBI representative.
- W.     K.S.A. 75-7c27                        KBI required to enter, into state and federal databases, orders granting relief of firearm prohibitions.
- X.     K.S.A. 75-52,147                      KBI required to initiate investigation whenever death of an inmate occurs who is in the custody of the secretary of corrections and who resides in a correctional facility, boot camp or other institution operated by or contracted through the secretary (applies to adults or juveniles in custody). Investigation not required if cause of death is natural. A report of the findings of the investigation shall be made available to the chairperson of the Senate Judiciary Committee and the House Corrections and Juvenile Justice Committee.
- Y.     K.S.A. 79-3397                        At the request of the Director of Taxation, KBI required to enforce certain provisions of the Cigarette and Tobacco Products Act.
- Z.     K.S.A. 79-3419                        Violations of the motor-fuel tax law may be referred to the KBI at the discretion of the Director of Taxation.

### **AGENCY WIDE OVERVIEW:**

#### **CURRENT YEAR 2024**

During the 2023 legislative session HB 2010 was passed. The agency included a fiscal effect of \$182,180 for the creation of a jailhouse witness repository. However, the actual bill that passed was a pre-conference version which did not include the jailhouse witness requirement. Therefore, the agency is lapsing this sum in the budget submission.

The KBI also received American Rescue Plan Act (ARPA) to complete the Great Bend laboratory remodel and HVAC replacement as well as to purchase some laboratory equipment which was well past its life expectancy. For the Great Bend laboratory remodel, we are currently in the process of completing construction documents with our Architect and Engineer GLMV. We anticipate sending out those construction documents in the month of September, bids coming back in

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October, and construction beginning in November. Our anticipated completion date is projected to be early spring of next year. The laboratory equipment identified for ARPA funds has been ordered and is expected to be installed the end of September or early October.

Last session the KBI also requested funding to support our Surge Initiative as well as Operational enhancements. Not all of the requested funding was approved, but the legislature allowed the agency to implement between either Surge or Operations as deemed appropriate by the KBI Director. Based on our needs, we opted to proceed with the creation of the West Child Victims Task Force (WCFTF) which replicated our efforts of the Northeast Child Victims Task Force (NECVTF). This team will investigate cases of child sexual assault and child pornography in the western half of the state. The six member task force has a list of over 200 tips waiting to be assigned to investigators. Creation of the task force also included 2 IT positions for technical support and security analyst which are critical towards this type of work in support of the unit. All of these positions are currently in the hiring process and slated to be filled in our next agent class this October.

Our Surge initiative also included Special Agents tasked in our proactive program called Special Operations Division. One of the primary focuses of this unit is drugs and gang related activity which has continued to flood our communities with fentanyl. To help combat this tidal wave of fentanyl 4 Special Agents were assigned to the Joint Fentanyl Impact Team (JFIT) who includes partners at the Kansas Highway Patrol (KHP) and Homeland Security Investigations (HSI). Those 4 agents were assigned canines who were trained specifically for the detection of fentanyl. During the month of June the agents went to a 4-week training exercise in Texas where the canines were selected and worked with the handler. Additionally, 3 other agents and an analyst were identified with these funds to provide overall support to the SOD mission.

Finally, our Surge and Operational initiatives included addressing our ability to hire employees through bringing on a full-time background investigator and a recruiter. The KBI completes background investigations on potential internal employees and are statutorily required to complete backgrounds on gubernatorial candidates. The agency relies upon retired part-time investigators to complete these backgrounds, but we often struggle with our ability have a sufficient quantity of part-time help to keep up with the demand. As a result, over 60% of those investigations are completed by our full-time special agent employees taking away their ability to complete crucial case work on rapes, murders, child crimes, drugs, etc. Having a dedicated background investigator will assist in mitigating the amount of backgrounds our special agents as forced to work.

In FY 25, we are also requesting continued support in many of the initiatives already discussed above. These include items such as addressing lagging salary for our special agents and forensic scientists, a strategic deployment of resources to help combat the fentanyl crisis experienced throughout the state, infrastructure needs to replace the Central Message Switch which is critical to obtain basic information for all roadside officers across the state, creation of the Southeast Child Victim Task Force (SECVTF) which completes our vision of having a task force in each region of the state, a KCJIS Support Center who will assist locals during cyber infiltrations and help get them reconnected to KCJIS, and a collaboration with Pittsburg State University (PSU) to create the Pittsburg Regional Crime Center and Laboratory similar to the structure located on Washburn University's campus. All of these enhancements are discussed in more detail through the budget narratives.

Similar to other agencies, the KBI is seeking a supplemental request of \$141,040 in FY 24 to address the shortfall in the statewide pay plan adjustment. Without support of this supplemental the agency would be required to make reductions which would negatively impact our ability to respond to case work.

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The KBI initiated the replacement of the Automated Fingerprint Identification System (AFIS) which is a fingerprint and palm print repository that contains finger and palm prints of Kansas register offenders and certain arrestees. This system is being replaced with an Automated Biometric Identification System (ABIS) which utilizes multiple mission critical technologies and software that benefit the Kansas criminal justice community. The project included a three-year building process and is slated to go live in FY 24.

The Kansas Incident Based Reporting System (KIBRS) is a statewide crime data repository used to collect information obtained from Kansas Standard Offense Reports (KSOR) and Kansas Standard Arrest Reports (KSAR), which are statutorily required to be submitted to the KBI by all law enforcement agencies in the state. While KIBRS is one of the most important information systems the State of Kansas has for developing a clear picture of crime occurring in our state, its functionality is extremely limited. It currently lacks the ability to provide the information necessary to guide resource allocations and operational, investigative, and public policy decisions. Because the current KIBRS was built using software technologies that are no longer supported, replacement is required.

Recognizing the critical nature of this system to the State of Kansas, the KBI is looking to replace the current KIBRS with a product that will efficiently support the submission of offense and arrest reports electronically by local users, expand the number of fields to be reported, expand the collection of information to include all crimes, provide real-time information back to local users, and report appropriate information to the associated national programs. We completed a needs assessment in FY 2017 and have committed \$150,000 in FY 2022 and FY 2024 to initiate the first of two phases of system construction. The actual replacement cost has been estimated at \$3 million. In July 2022, we were notified by the Department of Justice, receipt of a Justice Assistance Grant (JAG) through the discretionary grants program. The award will total \$3 million starting in October 2022 and ending in September 2025 which will fund the replacement of KIBRS.

### ACTUAL POSITION DATA:

<u>PROGRAM</u>	<u>FTE POSITIONS</u>	<u>NON-FTE UNCLASSIFIED PERMANENT POSITIONS</u>
Administration	19	10
Information Services Division	3	15
IT-KCJIS	10	28
Field Investigation Division	60	14
Special Operations Division	50	13
Laboratory	65	28.5
Off Budget	28	23
Total:	235	131.5

### ENHANCEMENT PACKAGES 2025:

1. Recruitment and Retention of KBI Personnel
  2. Fight Against Fentanyl
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3. Central Message Switch Replacement
4. Child Protection Initiative
5. KCJIS Support Center
6. Pittsburg Regional Crime Center and Laboratory

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	Actual FY 2023	Projected FY 2024	Projected FY 2025
<b>2044 - Record Check Fee Fund</b>	3,288,003	3,370,000	3,230,000

This fund was established to collect fees in order to recover all or part of the direct and indirect operating expenses for criminal history record checks conducted for non-criminal justice entities and private organizations. Expenditures may be made from the record check fee fund for operating expenditures of the KBI.

The KBI offers a variety of record check services, each with a different fee. Monies collected go to pay the Federal Bureau of Investigation (FBI) for fingerprint searches done at the national level.

<b>2077 - Forensic Laboratory and Materials Fee Fund</b>	1,889,796	1,935,000	1,980,000
Court Cost	1,385,184		
DL Reinstatement	504,612		

This fund was established to collect court costs for scientific analysis, which assists in the conviction of offenders. The fund is used to provide training and for the acquisition of equipment, materials, and other direct or indirect operating expenditures of the laboratory. Statutorily, 20% of money received from drivers license reinstatements are deposited to this fund. Also statutorily, 80% of excess money collected by the attorney general for concealed weapon licensure is deposited in this fund.

<b>2140 - General Agency Fees</b>	32,142	0	0
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Expenditures may be made from the KBI general fee fund for direct or indirect operating expenditures incurred for:

1. Conducting education and training classes for special agents and other personnel, including official hospitality.
2. Purchasing illegal drugs, making contacts and acquiring information leading to illegal drugs outlet, contraband and stolen property, and conducting other activities for similar investigatory purposes.
3. Conducting DNA forensic laboratory tests and related activities.
4. Preparing, publishing and distributing crime prevention materials.

Anticipated receipts into the general agency fee fund by source are listed below:

Evidence purchase	433	-	-
Conversion of materials	1,350	-	-

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	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
Drug tax stamp	7,613	0	0
Gifts and grants*	0	0	
KCJIS Committee*	22,746		
<b>2283 - Agency Special Asset Forfeiture Fund</b>	10,947	-	-

This fund represents the bureau's share from assets seized during state investigations. This fund shall not be considered a source of revenue to meet normal operating expenses.

<b>2344 - KBI Motor Vehicle Fund</b>	117,629	25,000	25,000
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This fund represents proceeds from the sale of agency owned vehicles. All proceeds are used to purchase replacement vehicles.

<b>2457 - Criminal Justice Information System</b>	710,269	710,000	710,000
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This fund represents proceeds received from the disposition of district court fines, penalties and forfeitures. Monies in this fund are used to offset the costs of maintaining the Kansas Criminal Justice Information System (KCJIS). K.S.A. 74-7336(a) provides that 4.4% of each traffic fine is credited to this fund.

<b>2676 - DNA Database Fund</b>	908,021	935,263	963,221
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This fund receipts money received from any person required to submit a DNA sample pursuant to K.S.A. 21-2511. The fee is \$200. Expenditures from this fund are made to support DNA operations of the KBI forensic laboratory.

<b>3092 – E-citation National Priority Safety – CFDA # 20.616</b>	76,060	344,767	308,246
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This fund represents the agency's authority to receipt and expend federal funds for the above federal assistance program. These funds are sub-granted to the agency through the Kansas Department of Transportation and are used to staff a records manager for the eCitation system.

<b>3189 - National Criminal History Improvement Program (NCHIP) – CFDA # 16,554</b>	453,492	634,164	454,164
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This fund represents the agency's authority to receipt and expend federal funds for the above federal assistance program. These funds are sub-granted to the agency through the governor's grants program and are used to staff employees performing data entry work on court records, arrest reports, offense reports, and doing document imaging on criminal history records.

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	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
<b>3199 - Homeland Security Grant Program – CFDA # 97.067</b>	102,509	81,187	80,334

This fund represents the agency's authority to receipt and expend federal funds for the above federal assistance program. These funds are sub-granted to the agency through the Kansas Highway Patrol and are used to staff an intelligence analyst at the Kansas Intelligence Fusion Center to assist in the analysis and dissemination of intelligence information with the State of Kansas.

<b>3214 - Violence Against Women Formula Grants (VAWA) – CFDA # 16.588</b>	6,780	27,000	9,000
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This fund represents the agency's authority to receipt and expend federal funds for the above federal assistance program. These funds are sub-granted to the agency through the governor's grants program. Monies in this fund are used to provide sexual assault evidence collection kits to hospitals throughout the state and to staff one administrative assistant to the KBI Incident Based Reporting Unit to enter offense and arrest data for all domestic violence, rapes, murders and violent crimes against women and children.

<b>3218 - Public Safety Partnership and Community Policies Grants – CFDA # 16.710</b>	366,528	58,771	53,046
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This fund represents the agency's authority to receipt and expend federal funds for the above federal assistance program. These funds are received directly from the federal government.

<b>3226 - Forensic DNA Backlog Reduction Program – CFDA # 16.741</b>	211,929	309,307	132,819
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This fund represents the agency's authority to receipt and expend federal funds for the above federal assistance program. These funds are received directly from the federal government and are used to assist in the reduction of backlogged cases awaiting DNA analysis.

<b>3227 - Paul Coverdell Forensic Sciences Improvement Grant Program (NFSIA) - CFDA # 16.742</b>	178,732	125,627	51,474
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This fund represents the agency's authority to receipt and expend federal funds for the above federal assistance program. These funds are sub-granted to the agency through the governor's grant program and are used to assist in the training of Forensic Scientists.

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	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
<b>3250 – Law Enforcement Victims Advocate – CFDA # 16.582</b>	101,084	92,571	82,339

This fund represents the agency's authority to receipt and expend federal funds for the above federal assistance program. These funds are received directly from the federal government.

<b><u>3349 - High Intensity Drug Trafficking Area (HIDTA) – CFDA # 95.001</u></b>	<u>3,926,179</u>	<u>4,018,568</u>	<u>3,635,317</u>
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This fund represents the agency's authority as the HIDTA Fiduciary Agent to receipt and expend federal funds for the HIDTA program. These funds are received directly from the federal government and are passed through to support intelligence driven enforcement task forces to reduce domestic drug trafficking and availability.

<b>3350 - Marijuana Eradication – CFDA # 16.000</b>	37,948	256	-
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This fund represents the agency's authority to receipt and expend federal reimbursement funds from the Drug Enforcement Administration. These funds are received directly from the federal government and are used to enhance investigations marijuana eradication.

<b>3506 - FBI Reimbursement – CFDA # 99.021</b>	-	-	-
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This fund represents the agency's authority to receipt and expend federal overtime reimbursements received from the FBI. These funds are received directly from the federal government and are used on certain criminal investigations.

<b>3580 – National Crime Statistics Exchange – CFDA # 16.734</b>	-	-	-
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This fund represents the agency's authority to receipt and expend federal funds for the above federal assistance program. These funds are received directly from the federal government and are being used to build an interface between a law enforcement records management system and the Kanas Incident Based Reporting System (KIBRS) to allow for electronic submission of offense and arrest data.

<b>3671 – Coronavirus Emergency Supplemental Fund – CFDA # 16.034</b>	261,500	-	-
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This fund represents the agency's authority to receipt and expend federal funds for the above federal assistance program. These funds are received directly from the federal government.

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**3940 - Federal Forfeiture Fund**

9,681 27,664 13,350

This fund represents the bureau's share from assets seized during joint state/federal investigations. Participation in a federal task force is used in the formula for disbursement of the monies acquired from forfeited assets. Federal regulations mandate recipient agencies of such asset forfeiture monies limit expenditures to the enhancement of the agency's operations. This fund shall not be considered a source of revenue to meet normal operating expenses.

**6117 - Agency Motor Pool Fund**

945,826 729,357 674,000

This fund was established for the agency's internal motor pool expenses. It is used for repairs and maintenance as well as for the replacement of vehicles. This fund is an off budget fund.

**6119 - Intergovernmental Service Fund**

3,583,705 3,675,000 3,990,000

This fund was established to collect fees in order to recover all or part of the direct and indirect operating expenses for criminal history record checks conducted for other state agencies. This fund is an off budget fund.

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### **PROGRAM MISSION:**

The Field Investigations Division (FID) is dedicated to enhancing public safety in Kansas by providing professional investigative services to the Kansas criminal justice community through the aggressive and efficient investigation of the most serious criminal violations.

### **PROGRAM OVERVIEW:**

The Field Investigations Division will endeavor to provide professional investigative assistance to local, state, and federal law enforcement agencies in response to all requests for assistance that directly relate to the KBI's investigative priorities. With limited resources, the FID has prioritized and will continue to focus on criminal acts included in the following areas:

- Homicide / Major Violent Crime
- Crimes Against Children
- Governmental Integrity / Public Corruption
- Cybercrime

### **SUB-PROGRAMS:**

#### **Management and Support:**

The FID's Management and Support Unit is responsible for the oversight of personnel, development and implementation of policy, and accountability for established performance measures. This Unit is responsible for coordinating and implementing the statutorily required continuing education and basic training for both of the KBI's Investigations Divisions.

#### **General Investigative Operations:**

The General Investigative Operations Unit is responsible for deploying Special Agent staff in sufficient numbers to effectively investigate crimes utilizing recognized best practices. The FID utilizes a core group of specially trained Special Agents to respond to homicides, police use of deadly force incidents and/or crimes committed by public officials. Statutorily required investigations, including in-custody death investigations and cases conducted at the direction of the Kansas Attorney General are also included in this program.

The FID investigates about 200 violent person crimes per year. This includes approximately 80 suspicious death cases per year, 30 of which are actually homicides. The FID investigates over 50 cases per year involving public officials. Most jurisdictions in Kansas request the KBI conduct a criminal investigation when a law enforcement officer uses deadly force that results in serious injury or death. The FID investigates an average of 15 of these incidents per year. The elimination of this program would be catastrophic to public safety in Kansas, particularly in the rural areas.

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### **Child Victims Unit (CVU):**

The Child Victims Unit (CVU) has 7 specially trained commissioned personnel assigned to conduct violent criminal investigations involving children. Specifically, the CVU investigates the most serious sexually violent crimes which are designated as "Jessica's Law" violations pursuant to K.S.A. 21-6627, serious physical abuse of a child, and crimes committed by suspects who are designated as habitual sexual offenders pursuant to K.S.A. 21-6627. These crimes are among the most complex to investigate, present unique challenges, and are often defended as aggressively as capital murder cases.

The CVU members conduct approximately 35 investigations per year. (In cases involving child homicides, victims are not included in these numbers but in the General Investigative Operations Unit statistics.) CVU members investigate approximately 65% of the cases involving child victims; the remaining 35% of these cases are worked by other Special Agents who normally work cases referred to the General Investigative Operations Unit. This occurs because there are more cases involving child victims than the 7 CVU members can possibly manage in a given year.

Additionally, an Assistant Special Agent in Charge and four Special Agents are assigned to the KBI Northeast Child Victims Task Force (NECVTF) in Topeka, Kansas at KBI Headquarters. This Task Force was a newly created regional crime against children task force that was made possible with the support of the Governor and the 2018 Kansas Legislature. The NECVTF also includes 2 Special Agents from the Office of the Attorney General. In FY2024, the CVU will be implementing a West Child Victims Task Force based in Garden City, Kansas. This new effort was approved by the 2023 Kansas Legislature and will provide one new Assistant Special Agent in Charge along with five new special agents to conduct that work.

### **Crime Scene Response Team (CSRT):**

The Crime Scene Response Team (CSRT) deploys Special Agent and Forensic Scientist staff in sufficient numbers to effectively investigate major crime scenes utilizing recognized best practices. The crime scenes they process are typically related to homicide, law enforcement uses of deadly force, and violent sexual assaults. The CSRT is supervised and managed full-time by one Assistant Special Agent in Charge and four Special Agents. The team also utilizes four Special Agents and three Forensic Scientists whose part time participation on the team is a collateral duty to their full-time assignments.

The CSRT predominantly supports investigations conducted by the KBI but occasionally supports larger agencies that lack the level of expertise to reconstruct a crime scene or perform certain examinations at the scene of the crime. The investigation of any crime scene is an integral part of investigating a criminal act. Often the proper and expert examination of a crime scene leads to the direct evidence of an individual's involvement in a crime.

### **Case Management Unit (CMU):**

The Case Management Unit (CMU) is managed by one Public Service Administrator III and is staffed with three full time Administrative Officers. The CMU supports the investigative process by performing multiple duties related to the management of physical master case files, the retention of criminal investigative files according to the prescribed retention schedule, and the dissemination of criminal investigation reports and case files in support of the judicial process. The CMU manages the

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KBI's electronic Investigative Case Management System (ICMS), the on-going software updates, and updates the associated processes affected by any such software updates.

In addition to managing ICMS, the CMU supports KBI investigative personnel who are required to document all case-related activities in ICMS. The production and systematic organization of reports produced to document the investigative process is fundamental to the criminal investigative and judicial processes.

### **Agent Evidence Operations:**

The Agent Evidence Operations Unit is integral to ensuring the absolute integrity of evidence that will be used for criminal prosecution but also to maintain the accountability of evidence held by the KBI until it is properly disposed of through appropriate legal means. The FID has assigned an Assistant Special Agent in Charge to manage the unit and two Laboratory Technicians to facilitate the overall agent evidence operations and coordinate with designated, collateral-duty, evidence custodians assigned to regional offices to ensure strict compliance of the law and agency policy. To ensure accountability, regular inventories and inspections of evidence facilities are performed as a part of this sub-program.

The Agent Evidence Operations Unit supports both of the KBI's Investigations Divisions through the management, appropriate retention, and legal disposal of evidence seized during the course of an investigation. The absolute integrity of evidence seized to be used during the prosecution of an individual for a crime is fundamental to the investigative and judicial process.

### **Background Investigations Operations:**

The Background Investigations Operations Unit conducted 149 background investigations last year. The unit, supervised by an Assistant Special agent in Charge, conducts pre-employment background investigations on prospective KBI employees and those the KBI is statutorily required to conduct. Following election cycles, this number can rise by 50 to 75% in a given year. Background Investigations are conducted to determine the suitability of an individual for appointment to an important position within state government or within the judicial system and are generally aimed at assessing the individual's judgment, ability, honesty, responsible behavior, loyalty, mental stability, attitude and prior criminal involvement or association. The lack of an appropriate background investigation could result in severe consequences to governmental operations depending upon the position for appointment.

### **Federal Task Force Operations:**

The FID has prioritized the participation of Special Agents in certain federal task force operations. Currently, the FID has three special agents assigned to a federal task force. As a part of the implementation of a Cyber-Crimes Unit, an agreement has been established with the FBI and the United States Secret Service to assign one special agent to the respective agencies' cyber-crimes task forces. During FY2022, the FID assigned a special agent to the FBI Heart of America Regional Computer Forensics Laboratory. These state-federal relationships improve information sharing and collaboration on matters of enforcement, which, in turn, enhances public safety.

### **Cyber Crimes Unit:**

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During the 2019 Legislative session, the KBI received funding to establish an initial Cyber-Crimes Unit (CCU). That funding was utilized to hire an Assistant Special Agent in Charge (ASAC) to manage the unit, six special agents to conduct the cyber investigations, and one criminal intelligence analyst to assist the unit with cyber intelligence gathering. Two of the new special agent positions are assigned to federal cyber task forces; one to the FBI Cyber Crimes Task Force and one to the US Secret Service Cyber Task Force. Shortly after July 2020, the unit became operational and conducts cyber-related investigations primarily focused on Network intrusions, Denial of network service attacks, Ransomware, and Business Email Compromise (BEC), also known as Email Account Compromise (EAC).

### **OBJECTIVE #1**

Provide professional investigative assistance to local, state, and federal law enforcement agencies in response to all requests for assistance that directly relate to the KBI's investigative priorities. The KBI's FID will continue to focus on the following criminal acts:

1. Major crimes of violence.
2. Crimes against children.
3. Crimes involving governmental integrity and public corruption.
4. Cyber Crimes

### **STRATEGIES:**

To provide an efficient response to requests for criminal investigations and to assist in the timely arrest or charging of the suspect of a criminal act, the FID will endeavor to substantially complete every criminal investigation within 90 days. To facilitate the substantial completion of every priority criminal investigation within 90 days, the FID will focus investigative resources into four areas: violent crimes, crimes against children, governmental integrity/fraud, and cyber crimes. The FID will strive to maintain a priority case declination level of 0%, maintain a 90 day substantial completion rate at or above 80%, and maintain a conviction rate at or above 90%.

#### 1. Person Crimes Focus

- a. Respond to and fully investigate all requests for investigative assistance relating to homicide and major crimes of violence, cases wherein the local jurisdiction has a conflict of interest, and all cases referred to the KBI by the Attorney General.
- b. Provide polygraph assistance to Kansas law enforcement agencies in regard to all crimes of violence, crimes against children, and crimes involving governmental integrity.

#### 2. Crimes against Children Focus

- a. Respond to and fully investigate all requests for investigative assistance within FID guidelines relating to crimes perpetrated against children.
- b. Support Kansas law enforcement with continued development of unit member expertise through specialized certification programs and ongoing quarterly proficiency training.

#### 3. Governmental Integrity/Fraud Focus

- a. Respond to and complete all requests for criminal investigations related to governmental corruption and fraud.
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### 4. Cyber Crimes Focus

- a. Respond to and fully investigate all requests for investigative assistance relating to cybercrimes.
- b. Support Kansas law enforcement and KBI investigative units with technological expertise and the use of technology.

#### **PERFORMANCE MEASURES:**

<u>OUTCOME MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
1. Percent of priority investigations declined	21.7%	1.7%	9.3%	39%	4%	5%	5%
2. Percent of cases substantially completed in 90 days	48.75%	27.99%	37.79%	47.3%	29.47%	45.00%	45.00%
3. Percent of prosecuted offenders convicted	100%	100%	100%	98%	94%	97%	97%

<u>OUTPUT MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
1. Number of investigations initiated	326	251	288	291	364	300	300
2. Number of investigations declined	24	59	86	41	25	20	20
3. Number of prosecuted offenders convicted	103	30	59	95	61	80	80

#### **EXPENDITURE JUSTIFICATION:**

##### Account Codes 510100-519900: Salaries and Wages

**Summary:** FID is overseen by one Assistant Director, three Special Agents in Charge, and six Assistant Special Agents in Charge. There are 2 authorized but unfunded vacancies in this Division.

FY 2024: \$7,240,828

FY 2025: \$7,820,124

##### **Account Codes 520100-529900: Contractual Services**

**Summary:** A major portion of the funding requested in this area is for vehicle costs, travel/subsistence costs, communications services, annual service costs for technical systems and printing costs for informational material.

A major portion of the contractual expenditures results from travel/subsistence and vehicle costs. KBI agents are highly mobile, cover large territories, and often travel long distances in the performance of their duties. Agents often must travel to locations away from their domicile to support other personnel during the

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investigation of major cases or travel to locations across the country to pursue investigative leads. The ability to remain highly mobile and pursue investigations wherever they lead is critical to the success of the program. The level of travel and subsistence funding directly affects the ability of the program to accomplish its goals. Appropriate vehicle travel is imperative to our continuing success.

Training costs, and the travel costs associated with training, is another important expenditure for the investigations program. It is imperative that personnel receive up to date and professional level training to maximize effectiveness in their duties. Funding for repair of the program's equipment is also included.

Most communications expenditures are for mobile telephone services. Mobile telephone capability significantly improves the efficiency of this program's operations by providing immediate contact with agency managers, local law enforcement, and the public. Mobile phones allow agents to remain highly mobile during the course of an investigation. Existing radio systems do not provide the necessary level of communications to allow investigative work to proceed at the most efficient and discreet levels. It also funds the ever increasing and recurring maintenance costs of technical equipment which acts as a force multiplier to investigative operations.

FY 2024:    \$1,160,000  
FY 2025:    \$1,160,000

### **Account Codes 530100-539900: Commodities**

**Summary:** A majority of the expenditures in this area relate to replacement of supplies consumed during the course of an investigation and in training. These supplies include digital media, batteries, evidence packaging/processing material, and disposable personal protective apparel for use during autopsy and crime scene procedures to protect personnel from biohazards. Scientific and professional supplies, which make up a large portion of the listed expenditures, are the basic tools that assist personnel with the safe and proper collection and storage of crime evidence. Appropriate packaging and collection materials are an expectation of the courts and are necessary to protect the integrity of the evidence collected.

General office supplies consumed by this program's personnel must be replaced and are a part of the request. Training supplies such as ammunition are also reflected.

FY 2024:    \$ 105,350  
FY 2025:    \$ 105,350

### **Account Codes 540100-541890: Capital Outlay**

**Summary:** Expenditures within this account code will be used to replace professional/scientific equipment, as well as replacement of computers and computer systems.

FY 2024:    \$1,000,300

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FY 2025:        \$ 74,300

### Enhancement Package

#### 1) Recruitment and Retention of KBI Personnel

##### Continued funding for Career Progression Plan

To address recruitment and retention issues the agency proposed implementation of a Career Progression Plan (CPP), which was supported by both the Governor and Legislature, on Special Agent and Forensic Scientist classification.

For Special Agents the CPP provides step increases ever 2 – 3 years based on their years in rank. Similarly, Forensic Scientists receive merit adjustments for years in discipline, advanced degrees, certifications, and/or holding a technical leadership position. The initial cost of implementing these plans were provided by the Governor and Legislature in FY 23. As the agency retains employees and those individuals advance throughout the progression plan additional funding is required to provide adjustments as outlined in the CPP. Continual funding of the plan which was recognized in FY 24 through support of the Governor and Legislature.

In FY 25, the agency is seeking \$253,385 to continue funding employee's progression of years of rank or merit adjustments as outlined by the Career Progression Plans.

This will impact 34 Special Agent positions for a total cost of \$138,336 which includes fringe. On average, those achieving a years in rank increase would receive an adjustment of \$3,242 plus fringe, or \$1.56/hour. The Forensic Scientist cost is \$115,049 which would result in 18 individuals receiving a years in discipline adjustment, 16 receiving merit adjustments for certifications or advanced degrees, and 5 technical lead adjustments. On average, those advancing on the CPP would see an increase of \$2,950 or \$1.42/hour.

Continued funding for the Career Progression Plan is \$253,385.

##### Adjusting the Career Progression Plan

Additionally, law enforcement and forensic scientists are continuing to experience an unprecedented difficulty with recruitment of new employees. Although these challenge are not unique to Kansas, the KBI experiences additional barriers to its recruitment that other law enforcement agencies may not experience. These barriers include: heightened preferred qualifications, an extensive background investigation of the applicant, non-preferred duty assignment location, mutual recruitment competition, and salary. The ideal KBI Special Agent candidate has a college degree and six years of felony investigative experience.

The KBI believes that adjusting the existing CPP for KBI special agents and forensic scientists will provide increased incentive to applicants who meet the minimum preferred qualifications. The successful recruitment and retention of these employees will only be accomplished through allowing the KBI to be competitive with other

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state agencies in Kansas, equivalent state law enforcement agencies in other states, local law enforcement in Kansas, or remain competitive against private forensic employers who have seen significant increases post-pandemic.

As such the KBI is seeking to implement a 10% increase to salaries for special agents and forensic scientists within the agency which is consistent with salary adjustments offered by other law enforcement agencies within the state.

### Special Agent

Our special agent preferred qualifications include having six years of felony investigative experience, most often the KBI must recruit from local law enforcement agencies. KBI Special Agents provide professional investigative assistance to Kansas law enforcement agencies through aggressive and efficient investigation of the most serious crimes in Kansas.

To find those applicants with the experience equivalent to the types of crimes the KBI investigates, often times the KBI must look to larger police departments to find qualified applicants. Unfortunately, the law enforcement agencies in larger departments have significantly higher pay for Detective positions that the starting salary for a KBI Special Agent. As such, it is difficult to draw applicants away from larger police departments. As a result the KBI must draw candidates from smaller departments, who do not have the experience or training expected of a KBI Special Agent.

Increasing the starting pay for KBI Special Agents will attract prospective candidates who may have the preferred qualifications of experience and training the KBI looks for in an applicant. Additionally, we believe this will provide a career path for law enforcement personnel at other state agencies by incentivizing progression to detective work.

Over the past several hiring processes the agency has continued to receive feedback from applicants that their preferred location of assignment is within the northeast region of the state (Topeka, Lawrence, and Kansas City). This has augmented the difficulty of finding qualified applicants who are willing to relocate to western Kansas. As an assisting agency, the KBI assists local law enforcement agencies that do not have the resources or capacity to investigate serious often violent crimes. Law enforcement agencies in urban areas such as Kansas City and Topeka, frequently have the resources necessary to work the serious crimes in their communities. The KBI is consistently called on to provide investigative assistance to agencies in less populated areas such as western Kansas.

The cost of a 10% adjustment to the special agent classification is \$1,377,957.

### Forensic Scientist

The Forensic Science Laboratory continues to face staffing challenges as salaries are not competitive for the recruitment and retention of experienced scientists. We have been reasonably successful in hiring applicants with little to no laboratory experience in the recent past and providing training necessary to perform the analysis. The training process of our staff takes from 12 to 24 months to complete. The cost of training a new scientist varies greatly depending on the section and length of the program. The per scientist training costs range from approximately \$80,000 to \$200,000. Unfortunately, we have struggled to retain these scientists once they are trained and are qualified to perform the analysis in actual casework.

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This highly technical scientific staff is extremely marketable, especially post-pandemic when an increase emphasis has been placed on applicants with a science background. The salary adjustment within this classification is necessary to become competitive in the new market. We believe that the implementation of a competitive adjustments will allow the KBI to retain employees who would typically leave the organization for more lucrative opportunities. The benefit to the State of Kansas will be recognizable by the ability to maintain forensic capacity and provide the results of critical forensic analysis in a timely manner to the criminal justice system.

This enhancement request directly relates to the objectives of the Forensic Science Laboratory division as trained, highly technical scientific staff are necessary to meet the expectations of the criminal justice system by providing results of analysis within 60 days from the time evidence is delivered to the lab. The agency has taken steps to use existing agency funds to make internal adjustments where possibly but without additional investment in personnel the agency will continue to lose highly trained and experienced forensic science staff.

The cost of a 10% adjustment to the forensic scientist classification is \$877,806.

### Expenditures and Financing:

	<u>Budget FY 2025</u>	<u>Out Year 1 FY 2026</u>	<u>Out Year 2 FY 2027</u>	<u>Out Year 3 FY 2028</u>
<b>Expenditures:</b>				
Salaries & Wages	\$2,509,148	\$2,509,148	\$2,509,148	\$2,509,148
Contractual Services				
Commodities				
Capital Outlay				
<b>Financing:</b>				
State General Fund	\$2,509,148	\$2,509,148	\$2,509,148	\$2,509,148
FTE / UNC Temporary				

### 4) Child Protection Initiative

The National Center for Missing and Exploited Children forwards information to state and local law enforcement agencies regarding individuals who are actively trafficking child pornography images. Many of these individuals have direct contact with children as well.

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The State Child Death Review Board (SCDRB) has recommended for several years increasing collaboration between Department of Children and Family (DCF) personnel and law enforcement. The 2021 SCDRB annual report recommended DCF and law enforcement create a best practices approach for the investigation of allegations of abuse and neglect<sup>1</sup>.

In 2019, with the help of the legislature, the KBI established the Northeast Child Victim Task Force (NECVTF) in Topeka, KS. The task force investigates cases of child sexual assault and child pornography. The six member task force has a list of over 200 tips waiting to be assigned to investigators. Investigations have shown that many of the cases of child pornography also included the subject having direct physical contact with children as well.

In 2023, the KBI established the West Child Victim Task Force (WCVTF). These five agents and one supervisor were designated in Garden City, Kansas to address child sexual assault and distribution of child pornography in that region of the state. The team members for the WCVTF are a part of the hiring class this fall and the task force will be coming online in January 2024.

The KBI would request the addition of five special agents and one supervisor to create a Southeast Child Victim Task Force (SECVTF); which will finalize our plans to have a task force in each region of the state and replicate the efforts of the NECVTF and WCVTF. These five agents and one supervisor will be placed in Pittsburg, Kansas.

We will also employ 3 victim coordinators, one for each region, and an amber alert coordinator. The victim coordinators are trained to support victims of crime, in this case the children, by offering emotional support, victims' rights information, and assisting victims' to navigate through the criminal justice process. The amber alert coordinator will be responsible for assisting state and local officials with developing and enhancing AMBER Alert plans and provide facilitating the AMBER Alert network.

Furthermore, beyond the NECVTF and the WCVTF, the KBI has seven Special Agents assigned specifically to work cases that involve sexual abuse of children. Unfortunately, due to the heightened number of requests and the limited number of people available, these Special Agents are only able to work the most serious sexual abuse cases, known as Jessica Law cases, which often involve children under the age of fourteen.

### Expenditures and Financing:

	Budget FY 2025	Out Year 1 FY 2026	Out Year 2 FY 2027	Out Year 3 FY 2028
<b>Expenditures:</b>				
Salaries & Wages	\$1,769,853	\$1,769,853	\$1,769,853	\$1,769,853
Contractual Services				
Commodities				
Capital Outlay				

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<sup>1</sup> Kansas Child Death Review Board 2021 Annual Report, [https://ag.ks.gov/docs/default-source/reports/scdrb/2021-scdrb-annual-report.pdf?sfvrsn=3beba51a\\_2](https://ag.ks.gov/docs/default-source/reports/scdrb/2021-scdrb-annual-report.pdf?sfvrsn=3beba51a_2)

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AGENCY OVERVIEW**Financing:**

State General Fund	\$1,769,853	\$1,769,853	\$1,769,853	\$1,769,853
FTE / UNC Temporary	11	11	11	11

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### **PROGRAM MISSION:**

The Special Operations Division (SOD) is dedicated to enhancing public safety in Kansas by providing professional proactive investigative, technical, tactical, and criminal investigative services to the criminal justice community.

### **PROGRAM OVERVIEW:**

The Special Operations Division is the KBI's primary resource for conducting proactive criminal investigative and crime intelligence services in an ever-changing environment. With limited resources, the SOD has prioritized its efforts on identifying and targeting the most serious violent criminal offenders and organized criminal enterprises that pose the greatest threat to Kansas citizens. SOD seeks to create safer communities by working to lessen the occurrence of violent crimes committed by repeat violent offenders and organized criminal groups. To accomplish this, the SOD emphasizes a collaborative, interagency approach to its investigations in order to positively affect multiple jurisdictions at one time.

### **SUB-PROGRAMS:**

#### **Management and Support:**

The SOD's Management and Support Unit; which consists of an Assistant Director, regional Special Agents in Charge, and Assistant Special Agents in Charge, who are responsible for the oversight of personnel and administrative needs of the division, development and implementation of policy, and accountability for established performance measures.

#### **General Investigative Operations:**

The General Investigative Operations Unit encompasses the SOD's overall mission and performance. As described above, the SOD is the KBI's proactive enforcement capability. Agents work together with local, state and federal partners to target repeat criminal offenders, especially those with a propensity for violence. They also identify, with the intent to disrupt and dismantle, criminal groups engaged in trafficking; including the trafficking of persons, drugs, and weapons. Included in this sub-program are the management of the Technical Services Team (TST), Clandestine Laboratory Response Team (CLRT), High Risk Warrant Team (HRWT), Asset Forfeiture Program, the National Integrated Ballistics Information Network (NIBIN), and maintains and develops a variety of federal grants.

The SOD has developed, implemented, and has oversight of the Offender Classification (OC) strategy. The OC is intended to provide an assessment of vetted information and intelligence to assist with case acceptance and prioritization procedure. The OC assessment will consistently assess and prioritize all investigative targets. The OC takes into account criminal history, ongoing criminal acts, illicit drug use/distribution, local impact and validation. The OC also gives consideration to enhancements such as; crimes of violence, crimes against children, cyber-crimes, career criminal offenders, public corruption/government integrity, and human trafficking. The OCs are ranked 1 – 5 with 1 being the most severe and 5 being the least.

In January 2023 the SOD developed a proactive strategy to address the rising concerns of fentanyl in Kansas. The SOD engaged state, local and federal law enforcement partners locally and abroad, identifying best practices, to effectively and quickly address the violent threat fentanyl poses to the citizens of Kansas. These

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challenges are being faced by all communities, regardless of social economic status or geographical location. The SOD efforts moving forward will include an aggressive media campaign, development of organization relationships, community engagement, public education and proactive enforcement.

### Education Strategy

Engage-Public, Civic Organizations, Religious Groups  
Engage-Law Enforcement Partners, First Responders, Prosecutors, Coroners/Medical Examiners and KBI Staff  
Engage-Schools

### Overdose Mapping (OD-MAP)

The SOD has collaborated with Midwest HIDTA and the Kansas Department of Emergency Management to create a direct link to OD map for Fentanyl overdose spikes, overdose deaths and deployment of countermeasures across Kansas. Although the data is not the most optima, it provides almost real-time currently being used by the SOD for trend analysis and to develop enforcement strategies. In part the SOD Criminal Intelligence Unit (CIU) uses this data for reporting to law enforcement stakeholders across Kansas.

### Domestic Parcel, Aviation, Bus, and Railway interdiction

The SOD identified a critical gap in their investigative efforts which surrounded the unsuspected shipment of fentanyl, money, and other illicit drugs through more traditional shipping organizations. This has been identified as a crucial battlefield to contend with and a more proactive approach is needed. The SOD has sought best practices from other states who have demonstrated similar strategies. The SOD has engaged with colleagues from a number of states to better position ourselves when conducting these investigations. Fentanyl in all forms, raw fentanyl powder and illicit “fake” pills are finding their way to the streets of Kansas. A collaborative effort is underway with all factions of parcel, aviation, bus and railway organizations to reduce the flow of fentanyl into Kansas.

### K-9 Team

The SOD, partnered with federal partners, and created a none-funded K-9 team. As a result, the SOD now has four (4) Patrol Service Dog(s) (PSD). Four KBI Special Agent(s) and one (1) Special Agent in Charge (SAC) have been trained and are paired up with a PSD K-9 partner. The PSD K-9s have been specifically trained to detect fentanyl as well as cocaine, methamphetamine, and heroin. The PSD K-9s also have been trained in article/human tracking and handler protection.

### Law Enforcement Partnership

One of the pillars of the KBI was founded on the development of professional relationships with federal, state and local law enforcement partners, which continues to be the mainstay for investigative success. The KBI has engaged with a number of federal, state, and local partners in our battle against the fentanyl scourge. The SOD is pleased to have part-time and full-time partnerships with Homeland Security Investigation (HSI), Kansas National Guard Counter Drug (KsNGCD), and the Kansas Highway Patrol, indirect and direct support from the United States Postal Inspector (USPI). The SOD has found the “team” concept to enhance their ability to proactively respond and carry out the SOD mission. In essence, the SOD simply moves the needed resources, addresses a given threat regardless of region, which

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ultimately creates a positive IMPACT to the reduction of crime across the state of Kansas. As a result of these strategies the KBI in collaboration with federal, state, and local law enforcement, make up the Joint Fentanyl IMPACT Team (JFIT).

### **Criminal Intelligence Unit:**

The Criminal Intelligence Unit (CIU) provides criminal case support to Special Agents in both of the KBI's Investigative Divisions, as well as local, state, and federal partners throughout Kansas and the United States. The CIU facilitates internal and external information exchange, provides investigative case support, and produces intelligence products that provide timely, accurate, and relevant information to support and help guide decision-making in the law enforcement community. Additionally, the CIU fulfills various collateral duty responsibilities in support of the KBI mission, program requirements and statutory mandates; such as the management of the statutorily mandated Missing Persons Clearinghouse, compliance with the Kelsey Smith Act, and manages the information sharing nationally on the Regional Information Sharing System (RISS)

### **Statewide Intelligence Operations (SIO):**

To facilitate Statewide Intelligence Operations, we have integrated Special Agents and Intelligence Analysts into a sub-program whose focus is to proactively collect information and share intelligence for the purpose of promoting public safety and preventing crime in Kansas. The KBI has assigned an Assistant Special Agent in Charge (ASAC) to lead this team of agents, which includes an agent assigned to the FBI's Joint Terrorism Task Force (JTTF). The Unit Chief, (Special Agent in Charge) is an Attorney General's appointee to the Kansas Intelligence Fusion Center (KIFC). In that role, the Unit Chief, supervises assigned staff and acts as a liaison between the KIFC, the KBI, and the Kansas law enforcement community.

This group utilizes the Kansas Intelligence System (KIS). KIS is a secure, electronic, statewide intelligence network that is available to law enforcement and criminal justice agencies for sharing criminal intelligence information. KIS provides a necessary balance between preventing and controlling crime while protecting the privacy and constitutional rights of its citizens. The division administers and funds the KIS.

The SIO supports initiatives with multiple state agencies, including the Department of Children and Family (DCF) Immediate Response Team (IRT) and the Kansas State Department of Education (KSDE) Safe and Secure Schools Unit.

The Kansas Intelligence Association (KIA) is an information and intelligence sharing organization open to agencies that have an investigative criminal justice function and is comprised of 14 districts in the state. KBI CIU coordinates and aids in the oversight of KIS.

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### **Clandestine Laboratory Response and Meth Waste Disposal Program (MWDP):**

Special Agents and Chemists assigned to the Clandestine Laboratory Response Team (CLRT) are responsible for providing technical, investigative, and hazardous waste cleanup assistance to local and state law enforcement agencies upon the discovery of clandestine drug manufacturing sites. In partnership with the Drug Enforcement Administration (DEA), SOD manages and coordinates the Kansas' Meth Waste Disposal Program (MWDP). This program ensures a timely and thorough response to domestic meth lab incidents in the state and minimizes opportunities for citizens to be endangered by the hazardous chemical environments meth labs create.

### **Federal Task Force Operations:**

The SOD assigns one agent to the FBI Joint Terrorism Task Force (JTTF), assigned in Topeka. SOD has Special Agents cross designated, on an as needed arrangement, as federal task force officers to the Kansas City Metro Strike Force (MCMSF), the United States Secret Service (USSS) Task Force, the Department of Homeland Security (DHS) Homeland Security Investigations (HSI) Task Force, and the Drug Enforcement Administration (DEA) Garden City Task Force. These local-state-federal relationships improve information sharing and collaboration of enforcement and homeland security matters, which, in turn, enhances public safety in Kansas.

### **High Intensity Drug Trafficking Area (HIDTA) Operations:**

For several years, the KBI has enjoyed a successful partnership with Office of National Drug Control Policy's (ONDCP) Midwest High Intensity Drug Trafficking Area (HIDTA) Program. HIDTA provides drug enforcement resources that are critical to the ability of state and local law enforcement to combat drug crimes and associated violence. The KBI acts as the fiduciary agent for the Midwest HIDTA program and has hired eight employees whom are assigned to directly support the Midwest HIDTA program; including, fiscal, information technology, administrative, and analyst roles. This state-federal relationship improves intelligence gathering and information sharing capabilities within the state, which, in turn, enhances public safety in Kansas.

### **Statewide KBI Facility Security and Continuity of Operations Planning (COOP):**

The SOD has oversight of maintaining the physical security of all KBI facilities throughout the state. Additionally, the SOD is responsible for developing and maintaining the KBI's Continuity of Operations Plan. A Special Agent in Charge (SAC) has been assigned, full-time, to fulfill these programmatic responsibilities. The SAC regularly works with leaders of other governmental agencies and non-governmental organizations, staying up to date on the most recent security and COOP trends throughout the United States.

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### **Quartermaster and Fleet Management:**

The SOD has oversight and management of purchasing and maintaining all agency vehicles and issued agent equipment. Additionally, the SOD maintains and develops electronic and hard copy files of all KBI high value property (HVP). The SOD makes available inventory reports as to the status of HVP to the appropriate Division Directors, Assistant Directors, and the Director upon request. These programs are the daily responsibility of a full-time quartermaster with oversight by a regional Special Agent in Charge. The quartermaster and/or Special Agent in Charge collaborates regularly with units of state government in the management of purchasing contracts and aids in the development of new contracts for HVP acquisitions.

### **OBJECTIVE #1**

Utilize intelligence-driven investigative techniques to proactively identify, target, disrupt and/or dismantle criminal organizations that traffic humans, weapons, and/or controlled substances and focus on the most serious violent criminal offenders that pose the greatest threat to Kansas citizens.

### **STRATEGIES:**

Enhance public safety to reduce and prevent crime; the SOD will target violent criminal offenders, criminal operations, and trafficking organizations. The SOD works collaborative with local, state and federal partners in identifying those violent offenders that pose the greatest risk to their communities. In part, the SOD takes lead and/or assists with the development of investigative plans which provide the greatest impact to the respective communities. SOD will organize investigative resources into two focus areas: criminal investigations (full and/or limited), and criminal intelligence dissemination/analysis.

#### 1. Criminal Investigations:

- a. Identify proactive, multi-agency investigations to more efficiently and effectively target trafficking organizations and violent criminal offenders affecting multiple jurisdictions and disrupt or dismantle those offenders and groups through successful prosecution for their offenses.
- b. Develop, coordinate, and manage a drug manufacturing waste cleanup program and respond to law enforcement agency requests for the cleanup of hazardous waste associated with post investigative duties.

#### 2. Criminal Intelligence and Analysis:

- a. Develop a comprehensive understanding of the threat posed by criminal enterprises and identify trends in criminal activity affecting Kansas.
  - b. Expand the intelligence and information knowledge base available to Kansas law enforcement through the collection and dissemination of criminal intelligence information within the KBI's Kansas Intelligence System (KIS).
  - c. Disseminate pertinent and actionable criminal intelligence information via KBI Intelligence Unit reports, bulletins, and assessments all in accordance with the protections provided by federal and state law.
  - d. Facilitate the internal and external information exchange of information necessary to aid in investigative, operational, and public policy decisions.
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## PERFORMANCE MEASURES:

<u>OUTCOME MEASURES</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
4. Percent of prosecuted criminal offenders	UNK	92%	61%	46%	UNK	UNK
5. Percent of cases substantially completed in 90 days	27%	50%	49%	66.5	48%	48%
6. Criminal Investigative Cases (Full/Limited)	175	208	225	230	210	211
7. Percent of Kansas counties served	87%	90.5%	100%	100%	100%	100%
8. Total Number of Arrest	UNK	183	199	133	172	172
9. Percent of MWDP Requests Honored	100%	100%	100%	100%	100%	100%
10. Number of SARs Received	1576	2248	1597	2220	1910	1910
<u>OUTPUT MEASURES</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
4. Number of MWDP requests received	4	10	9	12	9	9
5. Number of KIS participants and entries						
a. Users	531	585	536	560	550	550
b. Agencies	56	65	59	51	58	58
c. Subjects		UNK	16398	20619	UNK	UNK
6. <u>Offender Classification</u>						
a. Offender Classification 1	0	3	5	6	3	3
b. Offender Classification 2	172	139	140	97	137	137
c. Offender Classification 3	110	185	236	149	170	170
d. Offender Classification 4	86	104	106	84	95	64
e. Offender Classification 5	128	130	144	64	117	117
<b>TOTAL</b>	<b>396</b>	<b>561</b>	<b>631</b>	<b>400</b>	<b>522</b>	<b>522</b>

*Note: Due to the implementation of new performance measures, some actuals have been adjusted to coincide with quarterly reporting.*

## EXPENDITURE JUSTIFICATION:

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### Account Codes 510100-519900: Salaries and Wages

**Summary:** SOD is overseen by one Assistant Director, three Special Agents in Charge, two Assistant Special Agents in Charge, one Criminal Intelligence Chief, and is assisted by one Administrative Officer.

FY 2024:    \$6,547,919  
FY 2025:    \$6,679,082

### Account Codes 520100-529900: Contractual Services

**Summary:** A major portion of the funding requested in this area is for communications services, vehicle costs, travel/subsistence costs, annual service costs for technical systems and printing costs for informational material.

Most communications expenditures are for mobile telephone services. Mobile telephone capability significantly improves the efficiency of this program's operations by providing immediate contact with agency managers, local law enforcement, and the public. Mobile phones allow agents to remain highly mobile during the course of an investigation. Existing radio systems do not provide the necessary level of communications to allow investigative work to proceed at the most efficient and discreet levels. It also funds the ever increasing and recurring maintenance costs of technical equipment which acts as a force multiplier to investigative operations.

Another major portion of the contractual expenditures results from travel/subsistence and vehicle costs. KBI agents are highly mobile, cover large territories, and often travel long distances in the performance of their duties. Agents often must travel to locations away from their domicile to support other personnel during the investigation of major cases or travel to locations across the country to pursue investigative leads. The ability to remain highly mobile and pursue investigations wherever they lead is critical to the success of the program. The level of travel and subsistence funding directly affects the ability of the program to accomplish its goals. Appropriate vehicle travel is imperative to our continuing success.

Training costs, and the travel costs associated with training, is another important expenditure for the investigations program. It is imperative that personnel receive up to date and professional level training to maximize effectiveness in their duties. Funding for repair of the program's equipment is also included.

FY 2024:    \$2,109,450  
FY 2025:    \$2,109,760

### Account Codes 530100-539900: Commodities

**Summary:** The majority of the expenditures in this area relate to replacement of supplies consumed during the course of an investigation and in training. These supplies include digital media, batteries, evidence packaging/processing material, and disposable personal protective apparel for use during autopsy and crime scene procedures to protect personnel from biohazards. Scientific and professional supplies, which make up a large portion of the listed expenditures, are the basic tools that assist personnel with the safe and proper

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collection and storage of crime evidence. Appropriate packaging and collection materials are an expectation of the courts and are necessary to protect the integrity of the evidence collected.

General office supplies consumed by this program's personnel must be replaced and are a part of the request. Training supplies such as ammunition are also reflected.

FY 2024: \$238,810  
FY 2025: \$ 97,300**Account Codes 540100-541890: Capital Outlay**

**Summary:** Expenditures within this account code will be used to replace professional/scientific equipment, as well as replacement of computers and computer systems.

FY 2024: \$1,011,251  
FY 2025: \$ 240,100**Enhancement Package****2) Phase II Surge Initiative – Fight Against Fentanyl**

The Kansas Bureau of Investigation (KBI) is seeking an enhancement to our Fiscal Year (FY) 2025 budget that will significantly address the Fentanyl epidemic that is engulfing the people of our state. The KBI has observed a 3,076.7% increase in positive fentanyl findings since 2018. This is corroborated by the Midwest High Intensity Drug Trafficking Area's (HIDTA's) 2023 Annual Report [Resources \(midwesthidta.org\)](https://www.midwesthidta.org) which states that fentanyl is now the greatest drug threat to Kansas and the region.

This enhancement, part of the second year of the KBI's planned Surge Initiative, is multi-pronged; covering increased investigative and disruptive capacity, enhanced laboratory/analytic capability and desperately needed infrastructure support.

The table below is a summary of the specific agency objectives proposed under the Fight Against Fentanyl.

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<b>Program</b>	<b>Resource</b>	<b>FTE</b>	<b>Anticipated Cost</b>
Proactive Criminal Investigations	Special Agents	8	1,664,232
Intelligence Unit	Crime Analyst	2	197,876
Forensic Laboratory	LIMS Replacement		2,500,000
Forensic Laboratory	Forensic Scientist	5	793,000
Analytics Unit	3 Research Analyst, 1 Supervisor	4	359,454
Asset Forfeiture	Administrative Specialist	1	60,360
Communications	Assistant PIO	1	98,860
Infrastructure	Background Investigators	2	348,914
Infrastructure	6 IT Support Positions, 1 Fiscal Analyst	7	880,081
	<b>Total</b>	<b>30</b>	<b>6,902,777</b>

**Proactive Criminal Investigations: 8 Special Agents - \$1,664,232**

According to the Midwest High Intensity Drug Trafficking Area’s (HIDTA’s) 2023 Annual Report there are approximately 71 Drug Trafficking Organizations (DTO’s) operating in Kansas with approximately 31 of them classified as violent and posing a significant threat<sup>2</sup>. Transnational criminal organizations are contributing to the movement of fentanyl in, to and through Kansas. Violent crime and human trafficking are also often closely associated with drug trafficking.

In FY24, the KBI has used much of the Phase 1 Surge Initiative funding to stand up the Joint Fentanyl Impact Team (JFIT) and a K-9 interdiction team consisting of 4 canines trained in Fentanyl detection (the first in the region) handled by four KBI Special Agents. The JFIT is comprised of KBI Special Agents, Kansas Highway Patrol Troopers and US Homeland Security Investigation (HSI) Agents. The JFIT’s objective is to identify and disrupt fentanyl trafficking and distribution networks.

<sup>2</sup> 2023 Midwest HIDTA Threat Assessment Page 41

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This enhancement request recognizes the need for more boots on the ground as the toll of overdoses and deaths grows daily. The additional agents will be assigned proactive investigative responsibilities with the intent of disrupting the distribution and sale of fentanyl and other narcotics.

### Forensic Science Laboratory mission critical upgrades:

**LIMS replacement - \$2,500,000**  
**Forensic Scientists – 793,000**

The KBI Forensic Science Laboratory (the Lab) logs approximately 57 new cases every day and handles approximately 27,700 unique assignments every year. The Lab serves around 700 client agencies and receives an average of 3,500 subpoenas a year. These numbers are projected to increase, due in large part to the above noted 3,076.7% increase in positive fentanyl findings. The backbone of the Lab is the Laboratory Information Management System (LIMS). It is mission critical as it is integral in maintaining evidence integrity, facilitation of examinations and the peer review, oversight and dissemination of laboratory results. The current system is 10 years past end of life and poses both security risks and the liability of failure.

The advantages of a new system are numerous. Modern LIMS are far more capable and complex than the outdated one currently in use. A new LIMS will allow, among other things, a fully relational and web-based interface, 100% evidence tracking/inventory capability, a repository for all laboratory statistical data, improved security through multi-factor identification and enhanced sexual assault kit tracking. It will allow robust semi-automated Discovery/Subpoena process tracking and it will allow data analytics and ad hoc reporting of laboratory data as it pertains to fentanyl and opioid encounters and trends.

The world class nature of the Lab, the strict requirements of the National Accreditation Board coupled with the noted increase in examinations put the Lab scientists and administrators under a great deal of pressure. The Lab's stated goal regarding examination turn around time is 60 days. This was designed to best serve law enforcement agencies, prosecutors, defense attorneys and the court system as a whole. In order to continue meeting all those exacting standards, the Lab is in need of 5 additional forensic scientists. These scientists will simply fill gaps that currently exist and will serve to keep the Lab working in the most effective and efficient manner.

### Analytic and Communications Support:

**Crime Analysts - \$197,876**  
**Research Analysts & Supervisor - \$359,474**  
**Asset Forfeiture Administrative Specialist- \$60,360**

The 2023 Midwest HIDTA Threat Assessment asserts Drug Trafficking Organizations (DTOs) in Kansas utilize novel and technologically sophisticated means to facilitate communication, obtain payment and monitor drug courier location. These platforms include encrypted messaging applications, social media, portable GPS devices, RFID tagging and tracking and the dark web. Current KBI analytic capabilities struggle to keep up with both technology and the DTOs that are using them. The KBI's current analytical staff cannot meet the need, not due to intellect, training or desire, but due to simple numbers. Without both the strategic assessment

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and tactical direction that comes from a properly staffed analytic team the Task Forces, Special Agents and Highway Patrol Troopers assigned to the JFIT will be fighting in the dark. This new front of the war on drugs is a significant threat and must be addressed. In addition, evidentiary proof of crimes like narcotics distribution and money laundering very often comes from analytical work. Properly done analytic work will lead to increased prosecutions and more significant deterrent punishments.

### **Assistant Public Affairs Officer - \$98,860**

Phase II Surge's multi-pronged attack includes an education and information blitz. This requires a sustained and consistent social media platform and presence. The current demand on the agency's single public information officer (PIO) has been overwhelming. The KBI's PIO is responsible for responding to media requests which often involve open record requests, drafting and disseminating media releases regarding on-going criminal investigations and information services publications, Amber, Silver, and Blue Alerts, updating and monitoring social media accounts, recruitment, and several other responsibilities. The need for an Assistant PIO is glaring. In order to successfully accomplish the mission of education, information and outreach regarding the Fight Against Fentanyl the Assistant PIO will be an integral piece of the overall strategy.

### **Infrastructure:**

#### **Background Investigators - \$348,914**

Each KBI employee is subject to an extensive review of his or her background prior to employment. Additionally, the KBI is statutorily required to conduct background investigations on many gubernatorial appointments and the agency currently does not receive any additional funding for these services. These investigations take approximately 80 hours of work time to complete. Many of them are conducted by Special Agents. This diverts them from frontline investigative responsibilities. The addition of two background investigators to address the current encumbrance of gubernatorial backgrounds as well as the onboarding of new Special Agents, Scientists, Analysts and Support personnel will ensure that the KBI is operating at maximum capacity and that Special Agents are focused on their primary tasks.

#### **Information Technology (IT) and Accounting: -\$880,081**

#### **Integration Developers and System Architects Fiscal Analyst**

The KBI Information Technology Division (IT) is presently at a critical staffing level. With major projects already underway such as the installation of the Automated Biometric Identification System (ABIS), the Kansas Incident Based Reporting System (KIBRS) replacement, the current LIMS and other backbone systems noted elsewhere in this enhancement request package potential failures in IT could have catastrophic results. Standing alone this is a significant resource demand on IT. Adding the Surge resource from FY-24 and the Phase II Surge resources requested this year will put an untenable strain on IT which must be addressed.

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The KBI fiscal office is currently operating at capacity. Additional personnel will require an increase in capacity to the agency's fiscal division. The KBI would request one accountant III position to offset the additional procurement demands that will come with the acquisition of systems and software as well as onboarding of new personnel.

**Expenditures and Financing:**

	<u>Budget</u> <u>FY 2025</u>	<u>Out Year 1</u> <u>FY 2026</u>	<u>Out Year 2</u> <u>FY 2027</u>	<u>Out Year 3</u> <u>FY 2028</u>
<b>Expenditures:</b>				
Salaries & Wages	\$2,977,703	\$2,977,703	\$2,977,703	\$2,977,703
Contractual Services	\$326,840	\$326,840	\$326,840	\$326,840
Commodities	\$297,960	\$297,960	\$297,960	\$297,960
Capital Outlay	\$3,300,274	\$800,274	\$800,274	\$800,274
<b>Financing:</b>				
State General Fund	\$6,902,777	\$4,402,777	\$4,402,777	\$4,402,777
FTE / UNC Temporary	30	30	30	30

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### **PROGRAM MISSION:**

The KBI Forensic Science Laboratory is dedicated to providing timely forensic science services to the Kansas criminal justice community. Employees of the KBI Forensic Science Laboratory are committed to preserving the safety of Kansas citizens through the application of science and modern technology.

### **PROGRAM OVERVIEW:**

The KBI Forensic Science Laboratory system consists of four laboratories located in Topeka, Great Bend, Kansas City and Pittsburg. The Forensic Science Laboratory Division focuses on the following:

- Providing professional, timely and meaningful forensic science services to the criminal justice system in the interpretation of evidentiary materials.
- Providing expert courtroom testimony in support of forensic science examinations conducted by KBI laboratory personnel.
- Maintaining technical proficiency through continuous professional training and an on-going quality assurance program.
- Providing the Kansas criminal justice community with training which will assist them in the performance of their duties.
- Providing progressive leadership in the field of forensic science by introducing the latest, proven technology for the benefit of Kansas citizens.

The services provided by the Forensic Science Laboratory are outlined below. Each laboratory division sub-program is critical to public safety as they seek to reveal the truth through the scientific analysis of physical evidence recovered from the scene of a crime. The information gathered is used to establish connections between victims, suspects, and crime scenes to demonstrate guilt or innocence.

### **SUB-PROGRAMS:**

#### **Management and Support:**

The Forensic Science Laboratory's Management and Support unit is responsible for the administration and conformance of laboratory policies, procedures, quality assurance, facilities and supervision of laboratory support staff and supervisors. This Unit oversees the Laboratory Information Management System (LIMS) and the quality assurance program to ensure compliance with the accreditation, safety, and security programs within the laboratory. Administrative staff are responsible for managing thousands of case files and communications with external customers within the criminal justice system and schedule approximately 3300 subpoenas for testimony each year. The operation and function of the new Forensic Science Center are also included in this Unit.

#### **Biology/DNA Unit:**

The Biology/DNA Unit is responsible for the identification and analysis of biological materials and for developing DNA profiles from evidence and reference samples. The potential for developing a suspect or providing investigative leads make DNA a powerful tool for law enforcement and, for that reason, the services for this section are in high demand.

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### **Databank Unit:**

The DNA Databank Unit is responsible for the collection, maintenance and analysis of offender DNA samples pursuant to Kansas Law. This Unit also maintains the Combined DNA Index System (CODIS) to link forensic and offender profiles. Matches made between profiles can link crimes, identify serial offenders, and generate investigative leads in unsolved cases.

### **Digital Evidence Unit:**

The Digital Evidence Unit is responsible for the collection, processing, examination and analysis of digital media which is stored on a wide variety of electronic devices, including, but not limited to, computer systems, mobile devices, external storage devices and removable media.

### **Drug Chemistry Unit:**

The Drug Chemistry Unit is responsible for the analysis of controlled substances, clandestine laboratory, general chemical, and alcoholic beverage evidence. The section also analyzes evidence where drug product tampering, drug facilitated sexual assaults, or poisoning is suspected.

### **Evidence Control Centers:**

The Evidence Control Centers are responsible for the safekeeping of all evidence submitted across the state to the laboratory for examination in criminal cases. Evidence control specialists at each of the four laboratory facilities ensure all evidence is properly sealed, documented, tracked and preserved for analysis by the laboratory. They perform daily transactions with a customer base of approximately 378 external customers and 90 internal customers, logging nearly 59 new cases each day.

### **Firearm and Toolmark Unit:**

The Firearm and Toolmark Unit is responsible for the examination of firearms, bullets, cartridge cases, ammunition components, fractured items, tools, tool-marked surfaces, and gunshot damaged clothing.

### **Latent Print Unit:**

The Latent Print Unit is responsible for the development, recovery, and examination of latent prints from evidence. They compare latent prints removed from evidence to known prints of individuals and unidentified latent prints in the Automated Fingerprint Identification System (AFIS).

### **Toxicology Unit:**

The Toxicology Unit is responsible for the analyses of human biological materials for the presence and amounts of alcohol, drugs, or other toxic compounds. Case types examined by the Toxicology Section include driving-under-the-influence, drug distribution/possession, drug facilitated sexual assault, child endangerment, and death investigations.

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### Trace Evidence Unit:

The Trace Evidence Unit is responsible for performing primer gunshot residue, physical fit and fire debris testing. The section is in the process of developing capabilities in the trace disciplines of fiber, and paint analysis.

### OBJECTIVE # 1:

Provide timely forensic analysis of submitted evidence by attaining an average turnaround time (\*TAT) of 60 days. \*TAT is defined as the length of time between the time the evidence is dropped off to the laboratory for testing and the time a report is generated by a scientist and information is shared back to the customer.

### STRATEGIES:

1. Reduce current TAT each fiscal year where they exceed the objective of 60 days.
2. Recruit and retain experienced forensic scientists through competitive compensation and by providing professional development opportunities to ensure continued service.
3. Obtain additional resources, where needed, to meet TAT objectives in each discipline.
4. Triage submissions to maximize effective use of available resources.
5. Replace antiquated equipment and sustain an appropriate scientific instrumentation inventory to efficiently support laboratory services.
6. Use the Laboratory Information Management System (LIMS) to balance workloads in all laboratories.

### PERFORMANCE MEASURES:

<u>OUTCOME MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
11. Total backlog	3,266	5,437	4,911	3,513	3860	3700	3600
12. Backlog over 60 days	1,001	2,378	2,790	1,394	1402	1375	1350
13. Percent of Backlog over 60 days	30.6%	43.7%	56.8%	39.7%	36.3%	35.0%	34.0%

Note: Backlog is defined as the number of assignments which are pending and have been sitting at the laboratory waiting for more than 30 days to be worked.

<u>OUTPUT MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
7. Turnaround Time*							
a. New assignments	18,501	17,917	19,313	18,296	17726	17800	18000
b. Completed assignments	19,433	15,772	18,320	18,743	16827	17300	18000

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c. Number completed in 60 days	9,882	9,984	7,079	9,504	7076	7100	7300
*Number represents casework only.							
8. New / Completed Assignments*							
a. New assignments	28,099	26,019	27,891	27,613	26,982	27,000	27,500
b. Completed assignments	28,688	25,531	27,640	26,729	25,318	26,000	26,300
c. Available scientists**	50	51	58	60	52	56	60

\*Numbers include casework and databank

\*\*Available Scientist excludes trainees, support, management.

## **OBJECTIVE #2:**

The laboratory will provide the highest quality of forensic science services through strict and continued adherence to all applicable ANSI National Accreditation Board (ANAB) accreditation standards. KBI scientists will provide expert courtroom testimony in support of forensic analysis, by clearly and professionally communicating personal qualifications, technical foundation information, analytical methodology, analytical results, quality assurance information, and scientific interpretation of data.

## **STRATEGIES:**

1. Conduct audits to ensure compliance with laboratory policies and procedures.
2. Utilize the corrective action process to thoroughly characterize and correct issues related to the quality of services.
3. Communicate changes in laboratory policies to personnel in a timely manner.
4. Perform administrative and technical reviews for all laboratory reports prior to release.
5. Implement statistical evaluation of selected quality assurance monitors.
6. Maintain ANAB (ISO 17025) accreditation.

## **PERFORMANCE MEASURES:**

<u>OUTCOME MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
1. Number of years the laboratory has maintained accreditation	20	22	23	24	25	26	27
2. Number of external accreditation assessments	4	3	5	7	1	4	1
3. Number of internal audits completed	242	243	264	293	284	300	300
4. Response rate for scientists' testimony feedback forms	94%	65%	97%	88%	91%	90%	90%

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<u>OUTPUT MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
1. Number of times testimony was provided	211	127	30	163	141	160	165
2. Number of administrative/technical laboratory report reviews conducted	40,132	32,984	36,402	37,464	33,714	35,000	35,000
3. Number of case file reviews conducted	619	525	632	682	697	700	700
4. Number of testimony feedback forms received	136	170	52	167	113	120	125

**OBJECTIVE #3:**

Ensure best practices in the forensic science laboratory by providing professional development and technical proficiency of laboratory staff through training in the latest technological trends, collaborating with experts in the forensic science community, and participation in forensic science organizations.

**STRATEGIES:**

1. Support and encourage certification in scientific disciplines from recognized certification boards.
2. Encourage participation in technical/professional organizations, seminars, and training programs.
3. Identify resources for training of forensic scientists and laboratory managers to maintain compliance with accreditation standards.

**PERFORMANCE MEASURES:****OUTPUT MEASURES**

1. Number of scientists who are members of professional forensic/scientific associations	53	55	59	62	54	56	58
2. Number of scientists who are certified by a forensic science board or professional organization	31	31	30	32	32	33	34
3. Number of sessions of professional training/education received	143	102	233	202	297	300	300

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### **OBJECTIVE #4:**

Increase communication and customer satisfaction<sup>3</sup>.

### **STRATEGIES:**

1. Develop and implement customer satisfaction surveys to measure performance.
2. Distribute bulletins and/or newsletters to our customers.
3. Provide targeted training to improve customer communication and education in the proper handling/submission of evidence.
4. Use the KBI Forensic Science Laboratory and KCJIS websites as effective tools for the dissemination of information.

### **PERFORMANCE MEASURES:**

#### OUTPUT MEASURES

1. Number of customer satisfaction surveys	2	6	8	4	5	5	5
2. Number of customer satisfaction survey responses	305	500	577	170	132	150	170
3. Number of training sessions conducted	44	22	7	31	20	23	25
4. Number of bulletin/newsletters distributed	4	4	3	4	1	4	4

### **EXPENDITURE JUSTIFICATION:**

#### **Account Codes 510100 - 519900: Salaries and Wages**

**Summary:** The KBI Forensic Science Laboratory maintains the Forensic Science Center in Topeka, with regional laboratories in Great Bend, Pittsburg and Kansas City. It is overseen by one Director, two Assistant Directors, a Quality Assurance/Quality Control Manager, and a supervisor in each of the 9 sections. The reduction in laboratory staff is just one of the contributing factors, which has led to the KBI operating below the agency's established optimal staffing level of less than 5% vacancy.

FY 2024: \$9,495,928

FY 2025: \$9,659,522

#### **Account Codes 520100 – 529900: Contractual Services**

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<sup>3</sup> The KBI Forensic Science Laboratory periodically distributes surveys to our customers to gauge satisfaction.

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**Summary:** Expenditures in these object codes are critical to the operation of a forensic laboratory and are broken down into several categories:

1. Professional training and performance monitoring testing required to maintain expertise in the various forensic disciplines
2. Court ordered travel throughout the state to testify in court
3. Removal of biological hazards from the laboratory (on a weekly basis) such as contaminated gloves, blood vials, contaminated clothing, and contaminated laboratory supplies
4. Maintenance contracts for instrument repair and maintenance, scientific equipment service and calibration, and information management system fees
5. Maintenance of the LIMS, Qualtrax, and other laboratory software systems
6. Annual accreditation fees and periodic mandatory inspections to meet accreditation requirements

The KBI Forensic Science Laboratory is nationally accredited by ANSI National Accreditation Board (ANAB) and, as such, is required to meet stringent forensic standards. For example, once a year each KBI scientist is required to pass a performance monitoring test as part of ANAB's quality assurance review. These performance monitoring tests cost, on average, \$300 each and are administered by a private scientific company. The annual testing requirement applies to the disciplines of chemistry, latent fingerprints, toxicology, firearms, trace, biology-DNA, digital evidence and bloodstain pattern analysis. Many of our scientists are required to pass multiple tests within their particular forensic discipline each year. The cost for the annual accreditation fees and performance monitoring testing alone is approximately \$57,000.00. As court-qualified experts, scientists are also required to demonstrate their expert qualifications and their professional standing as an expert in their particular field. This is accomplished by publishing articles in scientific journals, attending national scientific conferences, and/or presenting scientific training. It is essential that scientists also maintain membership with professional organizations within their areas of expertise such as: the American Academy of Forensic Sciences and the International Association for Identification; specialty organizations such as the Association of Firearms and Toolmark Examiners, the Society of Forensic Toxicologists, the Association of Forensic Quality Assurance Managers and the International Association of Bloodstain Pattern Analysis; and regional forensic groups such as the Midwest Association of Forensic Scientists and the Kansas Division of the International Association for Identification

Additionally, funds for travel and subsistence are expended for scientists to attend professional training in order to maintain their level of expertise. Continuing education is a necessary expenditure for the laboratory to maintain accreditation and certifications required to support qualifications as an expert witness in court.

The consequences of inadequate funding could have far reaching implications throughout the Kansas criminal justice system and the citizens of the state, including the possible loss of laboratory accreditation, the inability of the laboratory to maintain court qualifications and to adequately manage risk while conducting forensic examinations.

FY 2024: \$1,555,009

FY 2025: \$1,650,879

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### Account Codes 530100 – 539900: Commodities

**Summary:** One of the most expensive and necessary expenditures of the laboratory, beyond salaries, are those costs associated with scientific supplies, chemicals, and other consumable commodities. Without funding for these necessities, a forensic science laboratory simply cannot function. There are a number of laboratory supplies used when conducting forensic analysis. For example, in order to conduct an analysis in a drug case, the following consumables are necessary: helium gas, pipettes, gloves, test tubes, a variety of solvents, glass vials, syringes, comparison drug standards, thin layer chromatography plates, pH test paper, ammonia test paper, evidence tape, and specialized locking bags. Each of the nine sections within the KBI laboratory has varying supply costs, depending on the type of examination being conducted. The cost of forensic examinations varies greatly within the laboratory, from section to section and even within sections, depending on the size and complexity of the specific case.

For example, it costs approximately \$450 to perform DNA analysis in a sexual assault case. The laboratory consumables involved in DNA analysis include extraction tubes, pipette tips, extraction plates, commercially manufactured kits (DNA extraction, quantitation, and amplification), and selected chemicals to operate the genetic analyzers. This example represents the cost of chemicals and supplies for examinations only in the biology section of the KBI forensic laboratory. Other sections require their own chemicals and supplies. The overall costs for the laboratory are substantial when the high volume of incoming cases is multiplied by the cost per analysis.

The changing landscape of both technology and the community served requires a forensic science laboratory to rapidly adapt. Some examples include the emerging opioid threat, proposed legislative changes to include the requirement to quantitate THC in Commercial Industrial Hemp, new technologies being promoted (DNA, firearms, toxicology, chemistry, and trace), inflation of specific supply costs greatly in excess of the national rate of inflation, disruptions in the supply chain for many of the scientific supplies used, etc.

FY 2024: \$1,437,842  
FY 2025: \$1,435,605

### Account Codes 540100 – 541890: Capital Outlay

**Summary:** The forensic scientists in our laboratory must have access to reliable, accurate, accreditation compliant instrumentation to analyze evidence for the Kansas criminal justice system. Only with the proper training and equipment, can the forensic scientists meet the needs of our customers and courts that rely on scientific examinations to assist in the investigation of crime in the state of Kansas. The laboratory has an inventory of equipment valued at a replacement cost of over \$7 million. The laboratory has been fortunate to replace a handful of our oldest instruments this fiscal year however, we still have equipment in use that has exceeded its normal life expectancy. This equipment is becoming less reliable, and is either not cost effective to repair or is not repairable when failure does occur due to unavailability of parts. It is critical that we continue to plan for repair and replacement of faulty equipment, as well as the implementation of new technologies as they become available for use.

The laboratory continues to seek, as requested in past years, a funded program for critical instrument replacement. Scientific instrumentation costs within the laboratory vary from \$20,000 to \$500,000 per instrument. An instrument replacement program will aid the laboratory in providing timely services by avoiding analytical bottlenecks created by unreliable or inoperative, unrepairable instrumentation. Accreditation criteria specifically requires the analytical instrumentation be maintained adequately. This means the laboratory must purchase a significant number of service contracts for the equipment. The costs for the service contracts range from \$125,000 to \$250,000 each year. This amount may increase depending upon the number and type of instruments housed in the section. As the equipment ages, it will need to be replaced.

FY 2024: \$495,917

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FY 2025: \$309,066

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### **PROGRAM MISSION:**

The KBI Information Technology Division is dedicated to providing secure, reliable, flexible, high-quality technology solutions in alignment with the KBI Mission, while being a leader in customer service.

### **PROGRAM OVERVIEW:**

The Information Technology (IT) Division serves a diverse set of stakeholders and supports a wide range of technologies and solutions. The two main areas in which IT works are support of KBI initiatives and programs, and support of the Kansas Criminal Justice Information System (KCJIS). In order to accomplish this, IT is composed of several groups, outlined below under the sub-programs.

### **SUB-PROGRAMS:**

#### **KCJIS & IT Management and Support:**

The IT's Management and Support Unit is responsible for administrative support, resource management, leadership, governance, policy, and strategic planning for all other groups within the Information Technology Division. This group provides support for correspondence, mail, training, travel, scheduling, purchasing, reporting, and other administrative needs of the division. In addition, the group provides IT purchasing, risk management, security training and compliance, and IT policy development for the entire agency, manages the statewide KCJIS User Group community, assists with the yearly KCJIS Conference, and performs other outward-facing support tasks as needed.

#### **Technical Support and Data Center Operations:**

The Technical Support Unit is responsible for installing, maintaining, troubleshooting, and replacing all hardware and software for the KBI, as well as the platforms and secure datacenter within which KCJIS operates. They provide day-to-day support of desktops, laptops, printers, and a wide variety of specialized equipment. Management of network resources including shared data, account management for the KBI and collaboration systems are the responsibility of Technical Support. The KBI datacenter is fully virtualized, and Technical Support manages the datacenter and the systems that support it. Often this group is also involved in building projects which support the IT function within the KBI.

#### **IT Service Desk:**

The Service Desk Unit has a broad range of responsibilities, on a 24x7x365 schedule. The Service Desk provides a single point of contact for KBI users for all IT systems, as well as first-line support for approximately 12,000 KCJIS users who utilize KCJIS resources. This Unit is also responsible for monitoring and managing physical security systems for the KBI, assisting in the issuance of Amber Alerts and other critical communications, managing the on-boarding of KBI users, and support of mobile solutions utilized by KBI staff. KCJIS relies heavily on this Unit, as they provide a means of communication to other state and national partners when local

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agency systems fail. Initial contact regarding any KBI or KCJIS system is usually managed by this Unit; this includes application for access to the various services offered to KBI partners and KCJIS agencies.

### **IT Security and Networking:**

The IT Security Unit is responsible for installing, maintaining, and administering security hardware and software for the KBI and for KCJIS. This includes the core firewalls, mobile firewalls, vulnerability scanning, internet and email security, and virus protection. Additionally, this Unit maintains all secure connections to and from the KBI and KCJIS, including network access control, authentication, and securing services. There are over 500 concurrent Virtual Private Network (VPN) connections at any given time, and several dozen firewall-to-firewall VPNs which must be maintained. The IT Security Unit is also involved in network management for the KBI and KCJIS, disaster recovery, continuity of operations planning, and secure mobile access.

### **Project Management:**

The Project Management Unit is responsible for overseeing IT Projects specialized to the particular needs and requirements of the criminal justice community, governance and business processes. Development of project plans, schedule maintenance, resource and budget management, risk management, contract development, oversight of testing and quality assurance, project documentation, requirements gathering, business analysis, and reporting are the main areas of responsibility for the Project Management Unit. This Unit interfaces with the Kansas Information Technology Office (KITO), major system vendors, and stakeholders both internal and external who are involved in IT Projects, as well as reviewing policy compliance at the state and federal level.

### **Application Development and Data Management:**

The Application Development Unit is responsible for supporting a large number of services offered to stakeholders both within the KBI and in the KCJIS community. Development and integration of new applications and services, as well as support and integration for legacy systems, are this Unit's responsibility. Many of the projects given to IT become part of the workload for Application Development. Additionally, Application Development is the primary line of support for partner agencies and stakeholders who have a need to integrate with KBI or KCJIS systems. This Unit is also responsible for supporting the many repositories and databases housed within the KBI or accessed through KCJIS systems, including data integration to and from other systems and agencies, and ongoing maintenance of existing systems.

### **Architecture and Standards:**

The Delivery Architecture and Standards team provides integration support for the many interoperable systems within and outside the KBI and KCJIS environments. This unit establishes and maintains compliance with standards for enterprise software architecture and data architecture. The development of new interfaces, support of existing and legacy interfaces, message transformation, as well as inter-system extract, transform, and load operations are the responsibility of this group.

### **OBJECTIVE #1:**

Improve and maintain Information Technology resources and capabilities in order to deliver quality solutions in a timely fashion.

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**STRATEGIES:**

1. Perform regular staffing assessments to identify optimal staffing levels.

**PERFORMANCE MEASURES:**

<u>OUTCOME MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
14. Optimal staffing percentage	91%	64%	69%	67%	69%	82%	82%
<u>OUTPUT MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
9. Optimal staffing number	33	45	45	45	45	45	45

**OBJECTIVE #2:**

Improve customer service and outreach.

**STRATEGIES:**

1. Consistently decrease turn-around time on service tickets

**PERFORMANCE MEASURES:**

<u>OUTCOME MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
1. Overall service ticket turn-around time change	-49%	+17%	-15%	+8%	-2.6%	-10%	-10%
<u>OUTPUT MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
1. Number of service tickets	11,127	10,737	9,843	9,845	13,079	14,000	15,000

**OBJECTIVE #3:**

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Maintain and improve IT Security.

### **STRATEGIES:**

1. Improve KBI Security Awareness Training and Compliance.

### **PERFORMANCE MEASURES:**

<u>OUTCOME MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
1. Employee compliance with KBI Security Awareness Training	96.0%	96.0%	97.3%	97.5%	79.5%	100%	100%
2. Number of IT security incidents	2	4	0	0	4	0	0

  

<u>OUTPUT MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
1. Number of KBI Employees requiring training	328	344	367	383	383	383	383

### **OBJECTIVE #4:**

Improve system availability and capacity planning.

### **STRATEGIES:**

1. Develop, deploy, and maintain high availability solutions for critical systems.

### **PERFORMANCE MEASURES:**

<u>OUTCOME MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
1. Total average uptime for all critical systems	99.99%	99.98%	99.99%	99.99%	99.98%	99.99%	99.99%

  

<u>OUTPUT MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
1. Minutes of unplanned downtime	46	84	9	45	119	60	60

### **OBJECTIVE #5:**

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Improve project outcomes and capacity.

**STRATEGIES:**

1.        Maintain an effective project portfolio and resource management system.

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### PERFORMANCE MEASURES:

<u>OUTCOME MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
1. Project closure rate	20%	36%	25%	27%	24%	40%	40%

  

<u>OUTPUT MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
1. Number of active projects	15	11	12	14	16	14	14

### EXPENDITURES JUSTIFICATION:

#### Account Codes 510100-519900: Salaries and Wages

**Summary:** IT is overseen by the Chief Information Officer.

FY 2024: \$3,498,567  
FY 2025: \$3,750,439

#### Account Codes 520100-529900: Contractual Services

**Summary:** These operational costs support the daily IT operations of KBI and KCJIS as well as IT maintenance contracts on a variety of hardware and software systems used by the KBI and KCJIS. These include necessary maintenance for and training on data center and operational hardware, security systems, monitoring systems, and operational systems. All of these systems are necessary in order to provide services to the agency and the KCJIS community, which is composed of over 1,500 agencies and nearly 12,000 users. Other contractual obligations include communication costs for KBI telephone services, data transmission lines (including secure KCJIS circuits), and associated fees.

FY 2024: \$1,991,425  
FY 2025: \$1,891,400

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### **Account Codes 530100-539900: Commodities**

**Summary:** Expenditures in this category are for miscellaneous building maintenance materials, office supplies, parts for data center and equipment repairs, and miscellaneous peripherals and supplies.

FY 2024:    \$     7,733  
FY 2025:    \$     7,650

### **Account Codes 540100-541890: Capital Outlay**

**Summary:** These costs provide a minimum of replacement hardware systems, tools, and software necessary for the maintenance of KBI and KCJIS IT systems. These include data center hardware replacements for KBI systems, security systems and appliances, business data protection systems, and major system software such as operating system licensing and core productivity software licensing. The inability to refresh, perform upgrades, or replace mission critical components of KCJIS and of the KBI puts the system as a whole at great risk of failure and to its security. Additionally, these costs provide upgrades to remain compliant with the Kansas Information Technology Architecture (as it is updated and kept up to date) and industry best practices.

FY 2024:    \$ 298,150  
FY 2025:    \$ 590,400

### **ENHANCEMENT PACKAGE:**

#### **3) Central Message Switch Replacement**

**Description:** The Kansas Criminal Justice Information System (KCJIS) Central Message Switch (CMS) is the primary communication system utilized by public safety and criminal justice agencies to access critical information at roadside and in core safety-related procedures.

The system in place is vendor supported, though it is aging and reaching the end of its lifecycle. It was placed into service in 2011, and has seen two significant updates. The technology it utilizes no longer fully meets current standards for security, interoperability, or system architecture and Kansas is now out of compliance with standards set by the International Justice and Public Safety Network (NIets), which is the primary secure network through which interstate public safety information flows. Kansas is now also out of compliance with FBI standards for communication and messaging. These interoperability standards improve information sharing. As local and state partner agencies adopt new technologies, the age of this system prevents them from taking full advantage of some capabilities of those systems due to the age of the CMS and its inability to interoperate with those newer technologies.

The system will be replaced with functionality existing on the KCJIS platform. This architecture has been successfully implemented in Missouri and Utah, with significant success and positive results for partner agencies of those state systems. This requires additional internal support personnel to implement and maintain long term. The total cost of ownership over the lifecycle for this replacement model is lower than a directly vendor-provided system.

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The following sample use cases illustrate how the system is integral to public safety operations in a variety of circumstances; this list is not exhaustive.

### **LAW ENFORCEMENT**

*Traffic Stops* - The CMS is commonly used by law enforcement in traffic stops and supports the safety of law enforcement officers. When a traffic stop occurs, an officer or deputy will enter information related to the vehicle and/or driver into a local system or terminal, or radio information to dispatch to enter into a terminal. That information is relayed to the CMS. Based on the information that is sent, the CMS will then query a variety of state, interstate, national, or international databases and provide a single combined response to the requesting dispatcher or roadside officer/deputy. Average response times are between six (6) and nine (9) seconds. Information may include driver and vehicle information for identification, wants or warrants, involvement in criminal activity (such as stolen vehicles), medical alerts, and other information meant to improve safety for the public and the officer.

*Investigations* – The CMS is a key tool used by investigators in gathering information related to criminal cases. The system provides access to Kansas criminal justice repositories such as criminal histories, and is integral in providing access to similar repositories in other states. The CMS is also the system that integrates with national and international datasets of criminal justice information such as the National Crime Information Center (NCIC) at the FBI, the Canadian Police Information Center (CPIC), and InterPol. This information is invaluable to investigators, and the CMS is the system that provides access to it.

### **EMERGENCY COMMUNICATIONS / PUBLIC SAFETY ANSWERING POINTS (dispatch)**

*Critical Incident/Emergencies* – In the event of a critical incident, such as the Greensburg tornado in 2007 or the Hesston shooting in 2016, the CMS is a core public safety communication tool. The system is used by public safety answering points to communicate directly with each other even if phone or radio systems are down. The CMS augments other communication methods by providing links between public safety entities in the secure fabric of communication systems utilized by law enforcement, fire, and EMS through communication centers. For example, even if a county's connection to the CMS goes down, radio system backup plans are in place to allow public safety to communicate with a neighboring county, whose dispatch center can operate "on behalf of" their county in connecting to the CMS and perform queries or communicate data to and from other public safety entities who may be on scene or incoming. Without this system, a crucial link between PSAPs is lost, and risk increased for a loss in communication capacity.

*Vehicle Crash Dispatching* – dispatchers generally have access to the CMS in order to provide relevant information to law enforcement, fire, and EMS. Information may be limited based on role, but in the event of a vehicle crash, it is often critical for EMS or fire to identify an individual for effective treatment on scene. That positive identification and information about the individual is often accomplished utilizing the data sets connected to the CMS. Identifying family members to notify in the event of a serious vehicle crash where victims are not responsive is also often accomplished utilizing the CMS.

### **PROSECUTION**

*Pre-Filing Investigation* – similar to law enforcement investigations, prosecutors often utilize the CMS to gather information related to criminal cases. The CMS is one of the important sources of information which allows prosecutors to validate or discover information relevant to cases in order to make effective decisions related to moving forward (or not) with a prosecution, and how to proceed.

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### COURT OPERATIONS

*Pre-Sentence Investigations* – One of the most common ways that the District and Municipal Courts will utilize the CMS is in investigations prior to sentencing. Criminal sentencing is often reliant on prior criminal behavior, and the information that can be provided by the CMS allows the courts to make accurate sentencing decisions.

### CORRECTIONS

*Identity Verification* – While Corrections utilizes the CMS extensively, one of the common uses is in identity verification. Corrections will match an offender on intake (by fingerprint) with criminal records that are received via the CMS in order to validate the correct identity and criminal history of the individual are on file in their systems. Additionally, the CMS is utilized to update such records for re-intake if an offender is re-introduced to the system after having been released.

*Investigation* – Corrections utilizes the CMS in essentially the same manner as Law Enforcement when conducting investigations of internal misconduct by offenders. Access to state, interstate, and national data sets is particularly critical when investigations involve gang activity that may be linked to organizations that span multiple institutions across several states. Critical information related to these criminal organizations and individuals associated with them is available via the CMS.

### PROBATION AND PAROLE

*Compliance Monitoring* – Probation and Parole programs utilize the CMS to ensure that program participants are complying with conditions of their programs. Regular checks of possible criminal activity can be done via the CMS, and notifications can be sent to Probation or Parole officers if violations occur.

**Relationship to Goals, Objectives, Strategies, and Performance Measures:** This enhancement request is directly related to several of the Objectives outlined in the FY2024 and FY2025 Budget for the KCJIS & IT Operations Program of the KBI.

*Objective #3* of the program is to maintain and improve IT Security. The replacement of this system will provide an opportunity to more effectively implement security controls and integrate this system into the modernized components of the KCJIS security platform. Since the implementation of the existing system, much of the core security platform of KCJIS has been modernized and moved into compliance with newer standards and best practices. A replacement system will utilize those same standards and thereby be better secured.

*Objective #4* of the program is to improve system availability and capacity planning. A modernized KCJIS central message switch will positively affect this objective by incorporating more modern methods of failover and high availability. Resilient messaging and other Service Oriented Architecture principles will be maintained. In addition, system modernization is a goal under this objective.

Overall, if funded, this request will have a broad positive affect on the program and by extension on the public safety agencies across the state which the program serves, and ultimately on the citizens of the state.

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**Expenditures and Financing:**

	Budget FY 2024	Budget FY 2025	Out Year 2 FY 2026	Out Year 3 FY 2027
Expenditures:				
Salaries and Wages	\$ 0	\$ 0	\$ 0	\$ 0
Contractual Services	\$ 0	\$ 300,000	\$ 0	\$ 0
Commodities	\$ 0	\$ 0	\$ 0	\$ 0
Capital Outlay	\$ 0	\$ 750,000	\$ 0	\$ 0
Financing:				
State General Fund	\$ 0	\$ 1,050,000	\$ 0	\$ 0
KCJIS Line Fund	\$ 0	\$	\$ 0	\$ 0
FTE / UNC Temporary				

**ENHANCEMENT PACKAGE:****5) KCJIS Support Center**

**Description:** The Kansas Criminal Justice Information System (KCJIS) is a critical public safety system providing for secure, efficient, and timely sharing of information between local, state, tribal, national, and international public safety agencies. Users of the system include law enforcement, prosecutors, courts, corrections, probation/parole, emergency communications, first responders, adjudicators for positions of trust, and others.

This system and the public safety agencies connected to it are critical infrastructure, and must have a sufficient level of protection from and response to the increasing number and sophistication of cyber-attacks. Current response to compromise at partner agencies (including local law enforcement) is limited to simply disconnecting those agencies and waiting for verification of remediation prior to reconnection. In the interim, services critical to public safety are without access to a critical source of information to make informed and accurate operational decisions.

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There is currently no capacity for directly assisting local KCJIS agencies with proactive design of processes and systems, incident response and remediation, and no funded capacity for providing deployable solutions to allow continuation of operations in the event of the need for system disconnection. This program would assist these agencies directly with practical and actionable solutions.

There is a need to establish a dedicated and sustained cyber security operations center (SOC) to serve and protect the KCJIS community. This new program would directly serve all KCJIS partners, and would include:

- Security Information and Event Management (SIEM)
- Enterprise log management, correlation, and analysis
- Continuous network and system monitoring
- Email security monitoring and analysis
- Incident response integration and management
- Vulnerability analysis and management
- Management and configuration of security monitoring tools
- Establishment of system and network baselines
- Penetration and/or threat emulation testing
- Cyber threat intelligence support, sharing, and collection
- Threat identification, detection, analysis, containment, eradication, and recovery
- Development and implementation of security-related playbooks, processes, and standard operating procedures
- Development and implementation of ten end point deployable systems to enable continuation of operations in the event of system disconnection due to a cyber-related event
- Partnership and integration into the Kansas Intelligence Fusion Center (KIFC) to enhance cyber threat intelligence efforts
- Partnership and communication with the KHP CJIS Unit, local/regional agency partner information security officials, the Kansas Information Security Office, KS SIEC, KS E-911, US-CERT, CISA, MS-ISAC, and others as identified

**Relationship to Goals, Objectives, Strategies, and Performance Measures:** This enhancement request is directly related to several of the Objectives outlined in the FY2024 and FY2025 Budget for the KCJIS & IT Operations Program of the KBI.

Objective #1 of the program is to improve resources and capabilities in order to deliver quality solutions. The establishment of the KCJIS SOC is a much-needed tool for local public safety agencies to have practical assistance in the event of a cyber-security incident. Providing this service effectively across the KCJIS enterprise would be a cost-effective method of filling this critical need.

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Objective #3 of the program is to maintain and improve IT Security. Security of the Kansas Criminal Justice Information System is a priority for the program. Establishing the KCJIS SOC will improve the security of KCJIS overall; as each customer receives preventative services, and as incidents occur and are remediated more swiftly and effectively, all partners in the system will benefit from increased overall protection.

Objective #4 of the program is to improve system availability and capacity planning. Being able to provide local agency partners with deployable systems in order to continue operations despite the effects of serious cybersecurity incidents directly improves this objective.

Overall, if funded, this request will have a broad positive affect on the program and by extension on the public safety agencies across the state which the program serves, and ultimately on the citizens of the state.

### Expenditures and Financing:

	<u>Budget FY 2024</u>	<u>Budget FY 2025</u>	<u>Out Year 2 FY 2026</u>	<u>Out Year 3 FY 2027</u>
Expenditures:				
Salaries and Wages	\$ 0	\$ 420,000	\$ 420,000	\$ 420,000
Contractual Services	\$ 0	\$ 430,000	\$ 430,000	\$ 430,000
Commodities	\$ 0	\$ 0	\$ 0	\$ 0
Capital Outlay	\$ 0	\$ 0	\$ 0	\$ 0
Financing:				
State General Fund	\$ 0	\$ 850,000	\$ 850,000	\$ 850,000
KCJIS Line Fund	\$ 0	\$ 0	\$ 0	\$ 0
FTE / UNC Temporary	0	4	4	4

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### **PROGRAM MISSION:**

The KBI Administration is dedicated to ensuring the efficient and effective administration of all KBI programs in alignment with the agency's mission, overarching agency goals, and in fulfillment of statutory responsibilities.

### **PROGRAM OVERVIEW:**

KBI Administration includes several agency-wide support and oversight functions critical to the effective operation of a professional, statewide organization. These functions are explained below in sub-programs.

### **SUB-PROGRAMS:**

#### **Office of the Director:**

The Office of the Director provides the overall management of the agency. The Director is ultimately responsible for the efficient operation of the agency and administration of agency programs in alignment with the agency mission, overarching goals, and in fulfillment of statutory obligations. The Director of the KBI is appointed by the Kansas Attorney General.

#### **Office of Governmental Affairs:**

The Office of Governmental Affairs is responsible for coordinating intergovernmental relations activities to ensure the effective and accurate representation of the bureau in governmental affairs. The Executive Officer is the principle advisor to the Director and his Executive Staff with respect to legislative affairs and policy matters affecting state and local government.

#### **Office of General Counsel:**

The Office of General Counsel provides timely and efficient counsel and provides legal representation to the KBI Director and, as appropriate, to the executive staff, divisions, units and line employees, on legal matters relating to KBI operations.

#### **Office of Communications and Engagement:**

The Office of Communications and Engagement is responsible for internal and external communication initiatives as well as preparing and responding to external media inquiries. This office also coordinates and develops the agency's public service announcements.

#### **Office of Professional Standards:**

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The Office of Professional Standards is responsible for developing and reviewing internal agency policies and ensuring agency officials adhere to those standards. This Office is staffed by one Special Agent in Charge who is tasked with conducting objective investigations when the agency receives a complaint or becomes aware of situations involving employee misconduct. Additionally, the Special Agent in Charge conducts audits and inspections of agency programs and processes to ensure adherence to established standards.

### **Human Resources Office:**

The Human Resources Office is responsible for personnel management and agency-wide recruitment. This Office manages the posting of vacant positions, receipt and processing of applications, and the background and hiring processes. Additionally, the Office is responsible for benefits management, payroll, and employee relations. Some of the challenges for this Office include the geographical distribution of the workforce with locations in six cities, complexity of the skills and education required to fill professional positions and the background process all newly hired employees are required to complete.

### **Fiscal Office:**

The Fiscal Office is committed to providing timely and accurate financial services to both internal and external customers using generally accepted accounting principles. This Office is responsible for maintenance of the accounting system and the financial records of the agency. It also manages the agency's budget by providing fiscal oversight of agency programs, monitoring the budget process, and preparing fiscal information. Additionally, the Office administers approximately 14 state or federal grants that are used to fund programs which enhance the criminal justice system or generally improve public safety in Kansas.

### **Facilities Operations:**

The KBI is committed to providing a safe and welcoming environment for employees and agency visitors. Those in Facilities Operations are responsible for ensuring KBI facilities are clean, safe, secure, and well maintained. Custodial, maintenance, and security personnel at each KBI facility are included in this group.

### **OBJECTIVE # 1:**

Maintain a well-trained, fairly compensated, highly motivated and ethical work force at optimal staffing levels.

### **STRATEGIES:**

Maintain a vacancy level below 5% as compared to established staffing levels. This includes both FTE and Non-FTE positions.

### **PERFORMANCE MEASURES:**

<u>OUTCOME MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
1. Percent vacant	17%	15%	15%	16%	10%	5%	5%

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<u>OUTPUT MEASURES</u>	<u>Actual FY 2019</u>	<u>Actual FY 2020</u>	<u>Actual FY 2021</u>	<u>Actual FY 2022</u>	<u>Actual FY 2023</u>	<u>Projected FY 2024</u>	<u>Projected FY 2025</u>
1. Number of positions authorized	392	403	394	398	344	356.5	374.5
2. Number of filled positions	322	344	333	332	296	338	355
3. Number of vacant positions	70	59	61	66	48	48	48
4. Number of positions hired by program	46	34	20	47	24	35	25
a. Administration	2	2	1	1	2	3	3
b. Information Services Division	14	8	7	11	5	5	5
c. IT / KCJIS	1	6	1	4	4	5	5
d. Special Operations Division	4	7	2	9	4	7	7
e. Field Investigations Division	15	11	4	5	5	7	7
f. Laboratory	10	5	5	5	4	8	8
5. Number of positions vacated by program							
a. Administration	3	3	1	1	4	1	1
b. Information Services Division	5	5	6	7	5	3	3
c. IT / KCJIS	3	4	5	6	2	1	1
d. Special Operations Division	3	5	7	3	4	2	2
e. Field Investigations Division	8	6	5	7	7	2	2
f. Laboratory	12	3	8	7	3	2	2

**EXPENDITURES JUSTIFICATION:****Account Codes 510100-519900: Salaries and Wages****Summary:** The positions in this program are funded through SGF and from special revenue or federal grant funds.

FY 2024: \$2,844,468

FY 2025: \$3,033,014

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### **Account Codes 520100-529900: Contractual Services**

**Summary:** These operational costs support daily operations of Administration and the upkeep of the agencies facilities. These costs are predominately rents, utilities and repairs on the facilities.

FY 2024:    \$2,084,084  
FY 2025:    \$1,911,359

### **Account Codes 530100-539900: Commodities**

**Summary:** Major expenditures in this category are for miscellaneous building maintenance materials, fuel for the diesel powered generator at headquarters, agency office supplies, multi-part prosecution disposition forms, legal and professional publications, parts for building and equipment repairs, and miscellaneous computer peripherals and supplies.

FY 2024:    \$ 100,650  
FY 2025:    \$ 100,650

### **Account Codes 540100-541890: Capital Outlay**

**Summary:** These costs provide a minimum of replacement hardware systems, tools, and software. Most of these costs are from a federal grant that the agency receives.

FY 2024:    \$ 71,660  
FY 2025:    \$ 46,010

### **Enhancement Package**

#### **6) Pittsburg Regional Crime Center and Laboratory**

In 1999, the KBI began leasing a building in Pittsburg, KS which would utilized as the KBI Pittsburg Regional Office. This building was designed to make KBI operations more readily available across the Southeast Kansas region and accommodates both investigative and laboratory personnel.

As early as 2013, we began to experience issues with the building's HVAC system. Unfortunately, issues with the HVAC system continued to worsen over the past 10 years. The KBI has attempted to work with the owner of the building to find a resolution, however the landlord has repeatedly failed to properly maintain the system. In fact, this summer due to HVAC issues portions of the facility would frequently reach over 80 degrees with poor airflow in an area where toxic chemicals are being evaluated. Our lease with the landlord ends in June of 2024 creating a pressing need to find alternative space.

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These issues led to a natural collaboration between KBI and Pittsburg State University (PSU) to address both our short-term and long-term facility needs. PSU evaluated their building availability and determined the 4<sup>th</sup> floor of Yates Hall could be retrofitted for KBI use. Although this space is not ideal, it does provide us with the capabilities of continuing serving the citizens of Kansas in this region of the state. However, this should only be viewed as a short-term solution.

We are seeking funding to complete the long-term version of creating a KBI Regional Crime Center and Laboratory.

The new KBI Regional Crime Center and Laboratory would provide joint space for the KBI, Kansas Highway Patrol, the Federal Bureau of Investigation, the Drug Enforcement Agency, the office of the Kansas Attorney General, and the Pittsburg State University Police Department. This will allow for close proximity of multiple agencies who will cooperate and work together to maintain public safety, enforce laws, and protect the rights and well-being of individuals within the community and region.

Modeling the incredible success in Topeka with co-locating the facility at Washburn University, The KBI and PSU are working to create a new facility to help battle the fentanyl epidemic, violent crime, and the explosion of internet crimes against children. The facility is proposed to be located in the Pittsburg Research Park, new main campus which houses research and testing laboratories for PSU. Additionally, this would allow PSU to have classroom space to educate the next generation of forensic scientists and crime experts. Such classrooms may involve studies such as chemistry, forensic accounting, material science, and forensic nursing.

The estimated cost for the project is \$40 million. If federal funds become available for the project, those would be used prior to the use of State General Funds. If approved the project is anticipated to begin in FY 25 with completion occurring in FY 26.

In recognition of the financial significance of this project, the agency is seeking authority to bond the project over a 20 year period. Kansas Development Finance Authority (KDFA) has estimated an annual appropriation of \$3,050,000 would be required at an interest rate of 4.32%

### Expenditures and Financing:

	<u>Budget FY 2025</u>	<u>Out Year 1 FY 2026</u>	<u>Out Year 2 FY 2027</u>	<u>Out Year 3 FY 2028</u>
<b>Expenditures:</b>				
Salaries & Wages				
Contractual Services				
Commodities				
Capital Outlay	\$3,050,000	\$3,050,000	\$3,050,000	\$3,050,000
<b>Financing:</b>				
State General Fund	\$3,050,000	\$3,050,000	\$3,050,000	\$3,050,000

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